Calendar No. 735

97TH CONGRESS, 2d Session } SENATE { REPORT No. 97-516

SUPPLEMENTAL APPROPRIATIONS BILL, 1982

AUGUST 3 (legislative day, JULY 12), 1982.—Ordered to be printed

Mr. HATFIELD, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. 6863]

The Committee on Appropriations, to which was referred the bill (H.R. 6863) making supplemental appropriations for the fiscal year ending September 30, 1982, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended.

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S183-2

SUMMARY OF THE BILL

This bill provides general supplemental appropriations, including sums for increased pay costs, for fiscal year 1982. As a consequence, it affects programs of almost every agency in the Government. The individual items in this bill recommended by the Committee are discussed in detail in the body of this report on a chapter-by-chapter basis.

The Committee notes that while this is a general supplemental appropriations bill, and not identified as an "urgent" measure, many of the items and accounts funded in this bill must be enacted expeditiously to avoid program disruption and to meet governmental obligations on a timely basis. Less than 2 months remain in the current fiscal year and many agencies have been operating at levels which anticipated the appropriations contained in this measure. These agencies will exhaust their funding authority within the next few weeks. The Committee, therefore, has conducted its consideration of this measure as rapidly as possible, issuing this report within a week of House passage of the measure. The Committee urges that further action on this bill be completed at the earliest possible time.

COMMITTEE RECOMMENDATION

The Committee recommends a supplemental appropriations bill totaling $8,982,292,099, including $9,899,298,374 in new appropriations and $277,846,000 in rescissions. This is $2,073,878,901 less than the net total of $11,056,171,000 requested by the administration and an increase of $225,572,175 over the amount contained in the bill as passed by the House. The Committee recommendation includes $2,875,107,459 for program supplemental needs of Federal agencies and $6,107,184,640 for increased pay costs.

BILL HIGHLIGHTS

The Committee recommendation includes the following amounts for the following activities. A complete tabular listing of each account in the bill as recommended by the Committee, including comparisons with the budget request and the House action is printed in the body of this report.

Commodity Credit Corporation	$5,000,000,000
Defense program supplementals	492,754,000
Personnel and retirement	(189,754,000)
Operations and maintenance	(57,400,000)
Procurement	(245,600,000)
Caribbean basin initiative	355,000,000
Community services employment for older Americans	210,572,000
Medicaid grants to States	112,000,000
Compensatory education for the disadvantaged	148,000,000
Student financial assistance	169,000,000
Increased pay costs	6,107,184,640
Defense	(5,185,314,000)
Nondefense	(921,870,640)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL

SUMMARY

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	TITLE I - GENERAL SUPPLEMENTALS					
	Chapter I					
	Agriculture:					
	New budget (obligational) authority	---	---	---	---	---
	Authority to borrow	(5,000,000,000)	(5,000,000,000)	(5,000,000,000)	---	---
	Chapter II					
	Commerce, Justice, State and the Judiciary:					
	New budget (obligational) authority	131,384,000	107,538,000	151,086,000	+19,702,000	+43,548,000
	Appropriations	(131,294,000)	(109,353,000)	(152,901,000)	(+21,607,000)	(+43,548,000)
	Reappropriation FY 1983	(90,000)	(185,000)	(185,000)	(+95,000)	---
	Rescission	---	(-2,000,000)	(-2,000,000)	(-2,000,000)	---
	(By transfer)	(40,000,000)	(4,800,000)	(12,550,000)	(-27,450,000)	(+7,750,000)
	(Limitation on direct loans)	(42,484,000)	(12,484,000)	(42,484,000)	---	(+30,000,000)
	(Limitaiton on guaranteed loans)	(3,633,250,000)	(28,250,000)	(4,103,250,000)	(+470,000,000)	(+4,075,000,000)
	(Effect of deferral disapproval)	---	(915,000)	(6,515,000)	(+6,515,000)	(+5,600,000)
	(Effect of new deferral)	---	(-2,000,000)	(-2,000,000)	(-2,000,000)	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

SUMMARY—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Chapter III					
	Defense:					
	New budget (obligational) authority	2,422,350,000	367,560,000	492,754,000	-1,929,596,000	+125,194,000
	Appropriations	(2,078,629,000)	(367,560,000)	(492,754,000)	(-1,585,875,000)	(+125,194,000)
	Reappropriation FY 1983	(343,721,000)	---	---	(-343,721,000)	---
	(By transfer)	(37,226,000)	(101,926,000)	(142,900,000)	(+105,674,000)	(+40,974,000)
	(Appropriations to liquidate contract authority and obligations)	(43,941,000)	(43,941,000)	(43,941,000)	---	---
	Chapter IV					
	District of Columbia funds (net)	(60,500,400)	(60,500,400)	(60,500,400)	---	---
	(By transfer)	---	---	(2,700,000)	(+2,700,000)	(+2,700,000)
	Chapter V					
	Energy and Water Development:					
	New budget (obligational) authority	97,400,000	92,700,000	56,200,000	-41,200,000	-36,500,000
	(By transfer)	(2,000,000)	(14,000,000)	(2,000,000)	---	(-12,000,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

SUMMARY—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Chapter VI					
	Foreign Operations:					
	New budget (obligational) authority.....	516,531,000	1,031,000	426,531,000	-90,000,000	+425,500,000
	Appropriations.....	(516,531,000)	(1,031,000)	(426,531,000)	(-90,000,000)	(+425,500,000)
	(By transfer).....	---	(50,000,000)	(50,000,000)	(+50,000,000)	---
	(Limitation on guaranteed loans).....	(186,000,000)	---	(186,000,000)	---	(+186,000,000)
	(Limitation on obligations).....	(300,000,000)	---	(250,000,000)	(-50,000,000)	(+250,000,000)
	Chapter VII					
	Housing & Urban Development-Independent Agencies:					
	New budget (obligational) authority.....	3,775,000	---	304,000	-3,471,000	+304,000
	Appropriations.....	(3,775,000)	---	(304,000)	(-3,471,000)	(+304,000)
	(By transfer).....	(500,000)	(8,500,000)	(12,698,000)	(+12,198,000)	(+4,198,000)
	(Limitation on guaranteed loans).....	(-20,350,000,000)	---	---	(+20,350,000,000)	---
	Chapter VIII					
	Interior and Related Agencies:					
	New budget (obligational) authority.....	178,150,000	217,382,000	199,553,500	+21,403,500	-17,828,500
	Appropriations.....	(200,050,000)	(268,582,000)	(234,553,500)	(+34,503,500)	(-34,028,500)
	Reappropriation FY 1983.....	(2,300,000)	(3,000,000)	(3,000,000)	(+700,000)	---
	Rescissions.....	(-24,200,000)	(-54,200,000)	(-38,000,000)	(-13,800,000)	(+16,200,000)
	(By transfer).....	(1,237,000)	(991,000)	(991,000)	(-246,000)	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

SUMMARY—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Chapter IX					
	Labor, Health and Human Services, and Education:					
	New budget (obligational) authority.....	561,046,000	800,154,000	704,648,000	+143,602,000	-95,506,000
	Appropriations.....	(608,475,000)	(800,154,000)	(752,834,000)	(+144,359,000)	(-47,320,000)
	Rescissions.....	(-47,429,000)	---	(-48,186,000)	(-757,000)	(-48,186,000)
	(Increase in limitations).....	(42,900,000)	(42,900,000)	(42,900,000)	---	---
	(By transfer).....	(1,157,000)	(1,157,000)	(400,000)	(-757,000)	(-757,000)
	Chapter X					
	Legislative Branch:					
	New budget (obligational) authority.....	35,629,000	7,359,325	2,489,000	-33,140,000	-4,870,325
	Chapter XI					
	Military Construction:					
	New budget (obligational) authority.....	198,700,000	45,000,000	45,000,000	-153,700,000	---
	Chapter XII					
	Transportation:					
	New budget (obligational) authority.....	176,645,000	383,645,000	210,720,000	+34,075,000	-172,925,000
	Contract authority.....	---	---	(23,200,000)	(+23,200,000)	(+23,200,000)
	(By transfer).....	(5,000,000)	(32,400,000)	(19,000,000)	(+14,000,000)	(-13,400,000)
	(Limitation on guaranteed loans).....	(-185,000,000)	(-170,000,000)	(-170,000,000)	(+15,000,000)	---
	(Effect of deferral disapproval).....	---	(37,500,000)	(37,500,000)	(+37,500,000)	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

SUMMARY—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Chapter XIII					
	Treasury, Postal Service & General Government:					
	New budget (obligational) authority.....	529,688,000	547,124,959	585,821,959	+56,133,959	+38,697,000
	Appropriations.....	(743,518,000)	(754,384,959)	(775,481,959)	(+31,963,959)	(+21,097,000)
	Rescissions.....	(-215,230,000)	(-208,660,000)	(-189,660,000)	(+25,570,000)	(+19,000,000)
	Reappropriation FY 1982.....	(1,400,000)	(1,400,000)	---	(-1,400,000)	(-1,400,000)
	(Increase in limitations).....	(857,000)	(857,000)	(857,000)	---	---
	Total, title I - General Supplementals:					
	New budget (obligational) authority.....	4,851,298,000	2,569,494,284	2,875,107,459	-1,976,190,541	+305,613,175
	Appropriations.....	(5,647,160,000)	(3,495,314,559)	(3,792,113,734)	(-1,855,046,266)	(+296,799,175)
	Rescissions.....	(-286,859,000)	(-264,860,000)	(-277,846,000)	(+9,013,000)	(-12,986,000)
	Reappropriation FY 1982.....	(1,400,000)	(1,400,000)	---	(-1,400,000)	(-1,400,000)
	Contract authority.....	---	---	(23,200,000)	(+23,200,000)	(+23,200,000)
	Authority to borrow.....	(5,000,000,000)	(5,000,000,000)	(5,000,000,000)	---	---
	Appropriation for debt reduction.....	(-856,514,000)	(-665,545,275)	(-665,545,275)	(+190,968,725)	---
	Subtotal, fiscal year 1982.....	(4,505,187,000)	(2,566,309,284)	(2,871,922,459)	(-1,633,264,541)	(+305,613,175)

TITLE I

CHAPTER I

DEPARTMENT OF AGRICULTURE

Commodity Credit Corporation

AUTHORITY TO BORROW

1982 authority to date	.....
1982 supplemental estimate	[1] ($5,000,000,000)
House allowance	(5,000,000,000)
Committee recommendation	(5,000,000,000)

[1] Submitted January 25, 1982, as an urgent supplemental request. Resubmitted as a 1983 amendment request on April 20, 1982, in House Document 97-168.

The Committee recommends retention of the language contained in the House bill which provides $5,000,000,000 in borrowing authority for the Commodity Credit Corporation. This additional capital will increase the permanent borrowing authority of the Commodity Credit Corporation to $25,000,000,000, the full amount authorized by law. This increased amount is requested by the President. Commodity Credit Corporation borrowing authority does not affect budget authority as scored by the Senate, nor does it directly affect budget outlays. The increase in borrowing authority is required to permit the Commodity Credit Corporation to continue to fund the price support and commodity purchase programs authorized by law.

The Committee also recommends concurrence with the House language which makes available not more than $500,000,000 to restore the export credit loan program, which was terminated 4 years ago. The Committee is concerned over the large volume of domestic commodity inventories and the resulting effect on farm prices and farmer profits. The Committee believes reinstatement of the export credit loan program will enable the Department of Agriculture to increase the export of U.S. agricultural commodities, which would, in turn, stimulate the U.S. farm economy. Consequently, the Committee expects the Department to reinstate the export credit loan program without delay and to provide the Committee with monthly progress reports.

Soil Conservation Service

CONSERVATION OPERATIONS

The Committee recommends bill language to provide authority for the Soil Conservation Service to acquire land by donation, exchange, or purchase at a nominal cost for operation of plant materials centers when such acquisition is advantageous to the Federal Government.

Specifically, the Soil Conservation Service has an opportunity to exchange, at no cost to the Federal Government, a parcel of land in Bellingham, Wash., consisting of 15 acres owned in clear title and 45 acres not owned but available for plant materials work subject to a reversionary clause, for a 60-acre parcel to be owned by the U.S. Department of Agriculture free and clear. The new site offers superior soil in a rural area and better facilities than the existing site which is located in an urban area. In addition, although this plant materials center is operated entirely by the State of Washington, the reversionary clause associated with the use of this land has prevented a legal transfer of ownership of the land from the Federal Government to the State. The proposed exchange, if accomplished, would permit the legal transfer of this land should the Federal Government desire to do so.

The House bill contains no similar provision; however, the administration has requested this language. This provision will have no budgetary impact.

Food and Nutrition Service

Child Nutrition Programs

Nutrition Education and Training

The Committee recommends bill language to lower the minimum nutrition education and training (NET) grant for each State from $75,000 to $50,000.

Subsection (j)(2) of the Child Nutrition Act of 1966, as amended, authorizes the appropriation of funds for the nutrition education and training program based on a rate of 50 cents for each child enrolled in schools or in institutions within each State, or $75,000 for each State, whichever is higher. The subsection further provides that if sufficient funds are not appropriated to pay the amount to which each State is entitled, the amount shall be ratably reduced to the extent necessary so that the total of such amounts paid do not exceed the amount appropriated.

The Omnibus Budget Reconciliation Act of 1981 amended section 19 of the Child Nutrition Act to limit the appropriation of funds for the program in fiscal year 1982 to $5,000,000. In the Agriculture, Rural Development, and Related Agencies Appropriation Act for fiscal year 1982 (Public Law 97–103), $5,000,000 was appropriated for the program.

Based on the formula of 50 cents per child with a $75,000 minimum for each State, approximately $26,000,000 would be required. A ratable reduction based on a total appropriation of $5,000,000 would result in the $75,000 minimum being reduced to approximately $15,000. A departmental review of program operations within the States indicates that a minimum distribution based on $15,000 would result in extreme hardship in a number of States. The Committee recommendation prevents that hardship by providing that the minimum grant for each State shall be $50,000.

The House bill contains no similar provision. The administration requested this language change for fiscal year 1982 only; however, the

Committee recommends a permanent change in the minimum grant figure to the extent that funds are available.

SCHOOL LUNCH PILOT PROJECTS

The Committee notes that the Department has begun the operational phase of a 4-year pilot project directed by the Congress in the 1981 fiscal year appropriations bill (Public Law 96–528) to test two alternatives to the present donated commodities program for the school lunch program: all cash in lieu of commodities; and all commodity letters of credit in lieu of commodities.

The Committee looks forward to the Department's report to the Congress not later than December 15, 1984, which should provide a clear indication of which system works best to meet the multiple objectives of improving nutrition, increasing the domestic consumption of perishable agricultural commodities, and the need for cost-effective operation.

The 97 school districts in 29 States participating in this pilot project executed agreements to participate in the pilot project under conditions which must be maintained to assure the integrity of the study. Two principal conditions are: school districts will be permitted to choose which of the study options they wish to operate under in the final year of the study; and school districts will be provided with either all commodities, all cash, or all letters of credit during the test including recognition for bonus commodities made available to the schools during the test period in the form of bonus letters of credit or cash payments where the recipient school district is participating in that study mode.

The Committee notes that the Department has selected the participating school districts on a random basis as provided for by the congressional mandate for the study; that an adequate number of districts are participating either as control sites continuing under the present program (32 districts), the cash in lieu of commodities approach (34 districts), and the commodity letter of credit alternative (31 districts) to provide an adequate test; and that the Department has developed and sent its methodology for the study to the Congress for comment before implementation.

Further, the Committee notes that the Department has not requested, nor does the Department believe it requires, additional appropriations for the conduct of this demonstration project under the methodology now in place.

The House report includes language admonishing the Department of Agriculture to make only bonus commodities available in school lunch pilot projects, rather than cash or letter of credit.

AGRICULTURAL RESEARCH SERVICE

OREGON STATE UNIVERSITY BIOMASS ENERGY PROJECT

The Oregon State University, in cooperation with private energy and biomass consultants, has developed a proposal for a feasibility study on the use of agricultural residues and forest slash as fuel resources for a combined-cycle, closed-loop electrical powerplant. This approach offers

great potential for the utilization of current waste products in a highly efficient power generation facility, which also has rural utility applications. The Committee is concerned that the Department has taken no positive action on the funding of this meritorious proposal since the inclusion of report language in the conference report on the Agriculture, Rural Development, and Related Agencies Appropriations Act for fiscal year 1982 (H. Rept. 97–313). Therefore, the Committee, once again, urges the Department to give careful consideration to this worthwhile proposal.

Agricultural Stabilization and Conservation Service

DAIRY INDEMNITY PROGRAM

It has come to the Committee's attention that dairy farmers in the State of Hawaii have had their milk withheld from commercial markets due to contamination of cattle feed by the pesticide heptachlor.

The Committee is concerned that some producers might not be in a financial position to remain in business during the lengthy process of resolving liability. Consequently, the Committee urges the Department of Agriculture to explore every possibility available under law to determine how assistance might be provided to producers who are in great financial need.

Because issues of liability are unresolved and, therefore, the amount of any potential indemnity cannot be determined, the Committee is not recommending an appropriation under the dairy indemnity program at this time. However, the Committee expects the Department to make a determination of the eligibility of these dairy farmers for payments under the dairy indemnity program within the time required under statute and regulation, and report its findings to the appropriate committees of Congress and to the Office of Management and Budget.

The House provided similar report language.

Increased Pay Costs

The Committee recommends concurrence with language contained in the House bill to provide $54,057,000 for increased pay costs. This amount includes $14,888,000 by transfer of funds, and $449,000 by increase in limitations. The Committee concurs with the restoration of Soil Conservation Service construction accounts in the amount of $2,000,000 for watershed and flood prevention operations and $500,000 for resource conservation and development, and with a $100,000 reduction in the amount requested for the Commodity Futures Trading Commission.

CHAPTER II

DEPARTMENT OF COMMERCE

BUREAU OF THE CENSUS

PERIODIC CENSUSES AND PROGRAMS

(DISAPPROVAL OF DEFERRAL)

1982 appropriation to date	$87,898,000
1982 proposed deferral	(−1,015,000)
House allowance	(−1,015,000)
Committee recommendation	(−915,000)

The Committee recommends disapproval of the deferral of $100,000 related to the 1982 Census of Agriculture for Puerto Rico, Guam, and the Virgin Islands. These areas have been included in previous censuses of Agriculture and the release of these funds will permit their inclusion in the planned data collection activities of the Bureau of the Census for the 1982 Census of Agriculture.

ECONOMIC DEVELOPMENT ADMINISTRATION

ECONOMIC DEVELOPMENT REVOLVING FUND

The Committee recommends the addition of several changes in appropriation language providing limitations on Economic Development Administration direct loan activity and guarantee authority. The first change limits the total amount of Economic Development Administration direct loans in fiscal year 1982 to $30,000,000, the amount provided in the continuing resolution. The second change limits total commitments to guarantee loans to $150,000,000 of contingent liability, the amount currently authorized. The Committee also recommends a change in language making funds available from the Economic Development Administration revolving fund for the purpose of meeting defaults on loans made under title II of the Trade Act of 1974. The Trade Act authorized Economic Development Administration to make direct loans and to guarantee loans to firms adversely affected by foreign imports. Although operating reserves were established to cover anticipated claims, higher than anticipated defaults have depleted the reserves. These changes were requested by the administration and were approved by the House Committee. Finally, the Committee has approved a language change limiting total commitments to guarantee loans to $150,000,000 of contingent liability, the amount currently authorized. The administration had requested a limitation of $45,000,000; however,

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

SUMMARY—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Reappropriation FY 1983	(346,111,000)	(3,185,000)	(3,185,000)	(-342,926,000)	---
	(Appropriation to liquidate contract authority and obligations)	(43,941,000)	(43,941,000)	(43,941,000)	---	---
	(By transfer)	(87,120,000)	(213,774,000)	(243,239,000)	(+156,119,000)	(+29,465,000)
	(Limitation on administrative expenses)	(42,900,000)	(42,900,000)	(42,900,000)	---	---
	(Increase in limitations)	(857,000)	(857,000)	(857,000)	---	---
	(Limitation on direct loans)	(42,484,000)	(12,484,000)	(42,484,000)	---	(+30,000,000)
	(Limitation on guaranteed loans)	(-16,715,750,000)	(-141,750,000)	(4,119,250,000)	(+20,835,000,000)	(+4,261,000,000)
	(Limitation on obligations)	(300,000,000)	---	(250,000,000)	(-50,000,000)	(+250,000,000)
	(Effect of deferral disapproval)	---	(38,415,000)	(44,015,000)	(+44,015,000)	(+5,600,000)
	(Effect of new deferral)	---	(-2,000,000)	(-2,000,000)	(-2,000,000)	---
	(District of Columbia funds - net)	(60,500,400)	(60,500,400)	(60,500,400)	---	---
	Total, title II - Increased Pay Costs:					
	New budget (obligational) authority	6,204,873,000	6,187,225,640	6,107,184,640	-97,688,360	-80,041,000
	(By transfer)	(129,006,000)	(164,846,000)	(112,861,000)	(-16,145,000)	(-51,985,000)
	(Increase in limitations)	(79,559,000)	(78,500,000)	(78,500,000)	(-1,059,000)	---
	(Trust fund transfer)	(5,603,000)	(5,603,000)	(5,603,000)	---	---
	(Transfer from Commodity Credit Corporation)	(5,681,000)	(5,681,000)	(5,681,000)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

SUMMARY—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Grand total - titles I and II:					
	New budget (obligational) authority.....	11,056,171,000	8,756,719,924	8,982,292,099	-2,073,878,901	+225,572,175
	Appropriations.....	(11,852,033,000)	(9,682,540,199)	(9,899,298,374)	(-1,952,734,626)	(+216,758,175)
	Rescissions.....	(-286,859,000)	(-264,860,000)	(-277,846,000)	(+9,013,000)	(-12,986,000)
	Reappropriation FY 1982.....	(1,400,000)	(1,400,000)	---	(-1,400,000)	(-1,400,000)
	Contract authority.....	---	---	(23,200,000)	(+23,200,000)	(+23,200,000)
	Authority to borrow.....	(5,000,000,000)	(5,000,000,000)	(5,000,000,000)	---	---
	Appropriation for debt reduction.....	(-856,514,000)	(-665,545,275)	(-665,545,275)	(+190,968,725)	---
	Subtotal, fiscal year 1982.....	(10,710,060,000)	(8,753,534,924)	(8,979,107,099)	(-1,730,952,901)	(+225,572,175)
	Reappropriation FY 1983.....	(346,111,000)	(3,185,000)	(3,185,000)	(-342,926,000)	---
	(Appropriation to liquidate contract authority and obligations).....	(43,941,000)	(43,941,000)	(43,941,000)	---	---
	(By transfer).....	(216,126,000)	(378,620,000)	(356,100,000)	(+139,974,000)	(-22,520,000)
	(Limitation on administrative expenses).....	(122,459,000)	(121,400,000)	(121,400,000)	(-1,059,000)	---
	(Increase in limitations).....	(857,000)	(857,000)	(857,000)	---	---
	(Trust fund transfer).....	(5,603,000)	(5,603,000)	(5,603,000)	---	---
	(Transfer from Commodity Credit Corporation).	(5,681,000)	(5,681,000)	(5,681,000)	---	---
	(Limitation on direct loans).....	(42,484,000)	(12,484,000)	(42,484,000)	---	(+30,000,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

SUMMARY—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	(Limitation on guaranteed loans)	(-16,715,750,000)	(-141,750,000)	(4,119,250,000)	(+20,835,000,000)	(+4,261,000,000)
	(Limitation on obligations)	(300,000,000)	---	(250,000,000)	(-50,000,000)	(+250,000,000)
	(Effect of deferral disapproval)	---	(38,415,000)	(44,015,000)	(+44,015,000)	(+5,600,000)
	(Effect of new deferral)	---	(-2,000,000)	(-2,000,000)	(-2,000,000)	---
	(District of Columbia funds - net)	(60,500,400)	(60,500,400)	(60,500,400)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL

TITLE I—GENERAL SUPPLEMENTALS

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	TITLE I					
	CHAPTER I					
	DEPARTMENT OF AGRICULTURE					
	COMMODITY CREDIT CORPORATION					
97-168	Authority to borrow	(5,000,000,000)	(5,000,000,000)	(5,000,000,000)	---	---
	Total, Chapter I:					
	New budget (obligational) authority	---	---	---	---	---
	(Authority to borrow)	(5,000,000,000)	(5,000,000,000)	(5,000,000,000)	---	---

the Committee believes that the amount recommended in the bill is more reflective of congressional intent.

International Trade Administration

operations and administration

Public Law 97–35, the Omnibus Reconciliation Act of 1981 requires that limitations on direct and guarantee loan authority be provided for in advance in an appropriation act. The Committee recommends language changes limiting the amount of direct loans to $12,484,000 and guarantee loan authority to $28,250,000. These changes were requested by the administration and were approved by the House.

Participation in United States Expositions

1982 appropriation to date	
1982 supplemental estimate	$10,000,000
House allowance	10,000,000
Committee recommendation	10,000,000

The Committee recommends a supplemental appropriation of $10,000,000 for the participation of the United States in the Louisiana World Exposition scheduled for 1984 in New Orleans. The amount recommended is the same as the budget request and the House allowance. The Committee has added language providing that this appropriation will only be available upon enactment of authorizing legislation.

The exposition, the theme of which will be "The World of Rivers—Fresh Water as a Source of Life," was approved by the Bureau of International Expositions in 1981. On March 4, 1982, the President issued a formal proclamation of the exposition and stated that a U.S. Commissioner General would be appointed. The funds available in this appropriation provide only for Federal participation in the exposition, and the Committee recommends language, identical to the provision in the previous appropriation for the Knoxville Worlds Fair, stipulating that no additional Federal funds are to be made available for this purpose. The organizers of the exposition will provide an 87,000 square feet shell structure at no cost to the Government. At the conclusion of the exposition, the structure remains the property of the organizers. Present plans call for its future use as a museum or science center.

These funds will be utilized for exhibit design, fabrication, installation, and dismantling operations ($7,700,000); administration ($1,700,000); and the Office of the Commissioner General ($600,000).

The Department of Commerce estimates that the exposition will generate $53,000,000 in State and local taxes and $93,000,000 in Federal revenues from payroll and excise taxes.

Minority Business Development Agency

MINORITY BUSINESS DEVELOPMENT

1982 appropriation to date	$56,641,000
1982 proposed deferral	(−10,000,000)
House allowance	(−12,000,000)
Committee recommendation	(−12,000,000)

The Committee recommends a deferral of $12,000,000, which is $2,000,000 more than that requested by the President.

The President requested a deferral of $10,000,000 until fiscal year 1983 for the Minority Business Development Agency (MBDA) due to the Agency's large fiscal year 1981 carryover of unobligated balances ($13,737,000), and MBDA's inability to disburse these funds in fiscal year 1982. The Committee has learned that in addition to the President's proposed deferral, an additional $2,000,000 will not be obligated in fiscal year 1982. Therefore, the Committee has included these additional funds, bringing the total deferral to fiscal year 1983 to $12,000,000 for MBDA activities.

National Oceanic and Atmospheric Administration

OPERATIONS, RESEARCH, AND FACILITIES

(INCLUDING TRANSFER OF FUNDS)

1982 appropriation to date	$820,455,000
1982 supplemental estimate	
House allowance	
Committee recommendation	2,163,000
(By transfer)	(5,250,000)

The Committee recommends an appropriation of $7,413,000, of which $5,250,000 is to be derived from receipts in the coastal energy impact fund. Of the funds provided, $7,163,000 is necessary to meet supplemental requirements of the National Oceanic and Atmospheric Administration (NOAA), "Operations, research, and facilities" for increased telecommunications and postal costs as well as NOAA Corps entitlements.

On May 24, 1982, NOAA requested approval to reprogram funds to offset these additional requirements as well as a number of absorptions required by the continuing resolution. Both the House and Senate approved reprograming funds to meet the costs of the absorptions mandated by Congress. However, the House disapproved reprograming funds to meet NOAA telecommunications costs ($5,918,000) stating that a supplemental appropriation should be requested. Thus, this appropriation is necessary to cover those items disapproved by the House plus the NOAA Corps and postal increases.

BOWHEAD WHALE RESEARCH

In order to allow for sound decisions to be made on the continued subsistence harvest of bowhead whales by Alaskan Natives, $200,000 is provided to NOAA to fund a program to gather critical life history information through the use of low and/or high level aerial surveys. This program shall obtain information on the length distribution of the Bering Sea stock of bowhead whales to enable scientists to determine the status of the stock. The Committee has also appropriated $50,000 to enable NOAA to implement fully the 1982 cooperative agreement between the National Oceanic and Atmospheric Administration and the Alaska Eskimo Whaling Commission as amended in July 1982. This agreement has proven to be the single effective management device with regard to the Alaskan Native bowhead whale hunt. The funds are to be applied to certain oversight, administrative, and travel costs for its effective implementation, including, where appropriate, for reimbursement to the Alaska Eskimo Whaling Commission for expenses used in implementation of this agreement.

NOAA PAY

Title II of this bill includes $21,294,000 to cover NOAA's mandatory pay costs. On May 24, the administration submitted to Congress a proposal to reprogram funds in order to offset NOAA's pay requirements and the other mandatory increases mentioned above. One program which would have been most severely affected by this action is the polar orbiting satellite program. The administration proposed to modify the polar orbiting satellite program by reducing the number of satellites in the system from two to one. The morning coverage satellite would be phased out, while the afternoon satellite coverage would be maintained. This proposal was based on the policy decision that a one-satellite system will provide adequate coverage for continental U.S. weather forecasting needs and that, in the event of failure, a backup satellite could be put in place in 120 days.

The proposal to reprogram funds from the satellite program to offset NOAA pay would, in effect, have initiated this policy change. The next scheduled launch in February 1983 would have provided a backup to the afternoon coverage satellite rather than replace the older morning coverage satellite.

The Committee has a number of concerns regarding the changes proposed in this program. An in-orbit or launch failure would result in a total disruption in weather satellite coverage until the next satellite is launched—a minimum of 120 days. The reliability of launches—three of the last four of which have failed—gives little cause for confidence that a system without backup is sufficient to meet weather forecasting needs of the country. For these reasons, the Committee believes it is necessary to recommend a supplemental appropriation to meet NOAA's pay costs.

COASTAL ZONE MANAGEMENT

(TRANSFER OF FUNDS)

1982 appropriation to date	$7,415,000
1982 supplemental estimate	
House allowance (by transfer)	(3,000,000)
Committee recommendation (by transfer)	(3,600,000)

The Committee recommends a transfer of $3,600,000 to Coastal Zone Management from the Coastal Energy Impact Fund (CEIF), for which there was no Presidential request. Of the funds recommended for transfer, $600,000 will provide the final Federal matching funds for the CZM program in New Hampshire. The remaining $3,000,000 is for first year funding for the recently approved New York State program. Without these funds New York would be the only State with an approved program for which no funding is available.

The Department of Commerce projects $9,000,000 in balances of principal and interest on prior year loans available in the Coastal Energy Impact Fund from which funds for this program are recommended for transfer. The House has not provided the $600,000 for the New Hampshire program.

(RESCISSION)

The Committee has taken no action on the requested rescission of $12,000,000 for the Coastal Zone Management program which would terminate the program during the third quarter of the fiscal year. The fiscal year 1981 supplemental appropriations bill transferred $33,000,000 from the Coastal Energy Impact Fund to Coastal Zone Management in order to provide an orderly phaseout.

The amount proposed for rescission represents the remaining funds available to 24 States and 5 territories for the purpose of supporting ongoing coastal management activities. These funds are to be obligated in the fourth quarter of this fiscal year in order to ease the transition to full State funding under the intended phasedown of the program. The Department of Commerce has informed the Committee that the affected States and territories have been notified of these scheduled allocations, although actual obligation is not to occur until August. The House has not acted on this rescission request.

COASTAL ENERGY IMPACT FUND

(RESCISSION)

The Committee has taken no action on the requested rescission of $7,000,000 from the Coastal Energy Impact Fund. The Supplemental Appropriations and Rescission Act of 1981 deferred these funds to allow for a phase-out of Federal involvement in these activities. The amount proposed for rescission represents the remaining funds available to 25 States and 5 territories for the purpose of supporting mitigation of environmental and recreational impacts from offshore oil and gas production. Following Office of Management and Budget clearance to allocate the $7,000,000, participating States were notified and arranged for their matching shares.

FOREIGN FISHING OBSERVER FUND

1982 appropriations to date	$4,000,000
1982 supplemental estimate	3,250,000
House allowance	1,000,000
Committee recommendation	1,000,000

The Committee recommends a supplemental appropriation of $1,000,000 to implement a contract observer program and to meet the objective of 100 percent observer coverage. The amount recommended is $2,250,000 less than the request; however, it is sufficient to meet the anticipated program level for the remainder of fiscal year 1982.

Subject to the provisions of the American Fisheries Promotion Act, the National Oceanic and Atmospheric Administration is required to provide full observer coverage of foreign fishing vessels. According to section 236 of the act, a foreign fishing observer fund is established as a revolving fund consisting of surcharges imposed upon each foreign fishing vessel for which a permit is issued. The act stipulates that the Secretary of Commerce can utilize foreign fishing observer funds only to such extent and in such amounts as are appropriated in advance. The supplemental appropriation provides the authority necessary to expend the fees collected and deposited in the foreign fishing observer fund.

FEDERAL SHIP FINANCING FUND, FISHING VESSELS

The Committee has not approved language limiting the availability of commitments to guarantee loans to $50,000,000 as requested by the administration

A similar limitation, proposed for fiscal year 1981 and fiscal year 1982, was rejected by the Committee. The American Fisheries Promotion Act of 1980 authorized the extension of loan guarantees to shoreside facilities. The Committee believes that a limitation on guarantee authority at this time might adversely affect the growth of shoreside facilities and that it would be prudent to assess the extent of demand prior to establishing a limitation. The Committee action is the same as the House.

Patent and Trademark Office

SALARIES AND EXPENSES

1982 appropriation to date	$118,961,000
1982 supplemental estimate	2,500,000
House allowance	2,500,000
Committee recommendation	2,500,000

The Committee recommends a supplemental appropriation of $2,500,000 and 172 positions to implement the first phase of a 6-year program to revitalize the Patent and Trademark Office in order to reduce the current level of patent pendency of 25 to 18 months by 1987. The amount recommended is the same as the budget request and the House allowance.

The Patent and Trademark Office is currently able to process less than 80 percent of the applications received annually. At this rate, with-

out additional resources by 1987, it would take more than 3 years to obtain a patent. Unless additional funds are provided, a recruitment program to hire honor graduate engineers from the 1982 class will be jeopardized.

The Committee has also approved a requested language change making these funds available until expended. This provision, which was also approved by the House, is necessary because of the anticipated lag between the receipt of fee revenues and incurrence of costs.

RELATED AGENCIES

DEPARTMENT OF TRANSPORTATION

MARITIME ADMINISTRATION, FEDERAL SHIP FINANCING FUND

The Committee has approved a provision requested by the administration to limit guarantee authority to $675,000,000 during 1982. This is the amount previously requested by the administration. The Federal ship financing fund was established in 1938 to replace a direct government loan for construction of merchant ships. The fund is a revolving fund which underwrites loan guarantees for financing and refinancing of vessels constructed, owned, and operated by U.S. citizens. Total commitments and guarantees in force are estimated at $8,302,000,000 by the end of 1982. The current authorized level is $9,500,000,000.

DEPARTMENT OF THE TREASURY

BUREAU OF GOVERNMENT FINANCIAL OPERATIONS

FISHERMAN'S PROTECTIVE FUND

1982 appropriation to date	
1982 supplemental estimate	$2,000,000
House allowance	2,000,000
Committee recommendation	2,000,000

The Committee recommends a supplemental appropriation of $2,000,000 to cover pending and anticipated claims for the seizures of U.S. vessels.

The fisherman's protective fund, as authorized by Public Law 92-569, provides for payment of vessel owner's claims for fines, fees, and other charges paid to effect the release of vessels and crews seized by foreign countries within their boundary waters.

A supplemental appropriation of $8,300,000 approved for the fund in 1981 covered only those claims outstanding at the end of 1980. The fund's current balance of $212,000 is not sufficient to cover the estimated total of claims that have been received or will be submitted in the near future for the 1981 seizures. The Department of State has estimated that claims for the 1981 seizures will total approximately $2,000,000.

Securities and Exchange Commission

SALARIES AND EXPENSES

1982 appropriations to date	$82,906,000
1982 supplemental estimate	
House allowance	400,000
Committee recommendation	200,000

The Committee recommends a supplemental appropriation of $200,000, for which there was no budget request.

The fiscal year 1982 appropriation for the Securities and Exchange Commission included funding for 39 positions above the level of the budget request. The Committee, during the hearings on the 1983 estimates, learned that the Office of Management and Budget had instructed the Commission to absorb part of the costs associated with the October 1, 1981, pay raise and the January 1, 1982, increase in the executive pay cap by using the funds appropriated to fill the additional 39 positions.

The Committee has, therefore, provided $200,000 to fill the full level of the positions authorized for fiscal year 1982 and to meet the most urgent of the SEC's needs for the balance of fiscal year 1982.

Small Business Administration

SALARIES AND EXPENSES

The Committee recommends a language change from the continuing resolution providing that $11,200,000 of the amount appropriated to the Small Business Administration (SBA) shall be available only for grants for the Small Business Development Center (SBDC) program.

The fiscal year 1982 continuing resolution contains a provision requiring that $14,000,000 be available for the Small Business Development Center program. The Small Business Administration requested that this amount be reduced to $8,500,000.

The language change approved by the Committee assures sufficient funds for all foreseeable SBDC requirements, including applications for four new development centers, and leaves $2,800,000 available to offset SBA's pay requirements. The Committee action is the same as the House.

BUSINESS LOAN AND INVESTMENT FUND

(DISAPPROVAL OF DEFERRAL)

1982 appropriation to date	$326,000,000
1982 proposed deferral (D82-233A)	(-5,000,000)
House allowance	(-5,000,000)
Committee recommendation	(-2,500,000)

The Committee recommends disapproval of $2,500,000 of the proposed deferral of $5,000,000 from the business loan and investment fund. The House approved the full deferral.

The fiscal year 1982 appropriation in the continuing resolution provided for a $3,300,000,000 program level for guaranteed business loans.

The administration's requested deferral of $5,000,000 would have the effect of reducing the program to $2,735,000,000.

Although current demand for business loans in fiscal year 1982 is running at an annual rate of $2,000,000,000 due to the depressed economy, the Committee is concerned that, in the event of an economic turnaround, adequate funds be available quickly to small businesses and not lag behind in a recovery.

The Committee has approved an amendment changing language in the continuing resolution to limit commitments to guarantee loans to $3,000,000,000 in fiscal year 1982. This provision is consistent with the Committee's action on the proposed deferral of funds from the business loan and investment fund. The administration had requested a limitation of $2,735,000,000. The House bill contains no limitations on credit authority.

SURETY BOND GUARANTEES REVOLVING FUND

(DISAPPROVAL OF DEFERRAL)

1982 appropriation to date	$19,000,000
1982 proposed deferral (D82-234)	(−3,000,000)
House allowance	(−3,000,000)
Committee recommendation	

The Committee recommends disapproval of the proposed deferral of $3,000,000 from the Surety Bond Guarantees Revolving Fund. The deferral would reduce the 1982 program level from $1,200,000,000 in contracts to $1,080,000,000. The Committee believes that, like the guarantee loan program, sufficient funds should be available in the event of a strong economic recovery this summer and fall. The Committee action is the same as the House.

POLLUTION CONTROL EQUIPMENT CONTRACT

GUARANTEE REVOLVING FUND

The Committee has amended the bill to include a language change limiting commitments to guarantee loans to $250,000,000, which is the full amount authorized. The administration had requested a limitation of $150,000,000.

Under this program, the Small Business Administration is authorized, whenever it determines that small businesses would be at a financial disadvantage with respect to the installation of pollution control facilities, to guarantee the payment of amounts due under qualified rental or purchase contracts.

The Committee is concerned by what appears to be a reluctance of the administration to abide by clear congressional intent with respect to this program. The Committee has previously rejected requests to limit guarantees to $150,000,000.

The Committee notes that this is one of few Federal programs that actually produces net revenues for the Federal Government through fees that are charged for the guarantees. The House has not approved the requested limitation.

DEPARTMENT OF JUSTICE

LEGAL ACTIVITIES

GENERAL LEGAL ACTIVITIES

(INCLUDING TRANSFER OF FUNDS)

1982 appropriation to date	$123,200,000
1982 supplemental estimate	2,183,000
House allowance	383,000
(By transfer)	(1,800,000)
Committee recommendation	383,000
(By transfer)	(1,800,000)

The Committee recommends a supplemental appropriation of $2,183,000, of which $1,800,000 is derived by transfer from the Antitrust Division. The amount recommended is the same as the budget request and the House allowance.

This appropriation will provide additional funds for automated litigation support activities in the Civil Division for the handling of documents for four major areas of litigation: asbestos, radiation, agent orange, and student loans.

FOREIGN CLAIMS SETTLEMENT COMMISSION

The Committee has approved a requested language change which authorizes payment for allowances and benefits similar to those allowed under the Foreign Service Act of 1980. This change clarifies an ambiguity contained in the continuing resolution. The Fiscal Year 1982 Continuing Resolution (Public Law 97–161) made funds available to the Commission under the authority and conditions contained in the Fiscal Year 1981 Appropriation Act. Title IX of the Foreign Service Act of 1946, as amended, was cited in the Fiscal Year 1981 Appropriation Act as the authorization for paying allowances and benefits to Commission employees. The Foreign Service Act of 1946, as amended, was repealed and replaced by the Foreign Service Act of 1980. The Committee action is the same as the House.

U.S. ATTORNEYS AND MARSHALS

1982 appropriation to date	$291,950,000
1982 supplemental estimate	18,205,000
House allowance	9,015,000
Committee recommendation	10,000,000

The Committee recommends a supplemental appropriation of $10,000,000 to fund increased requirements of the U.S. attorneys and the Marshals Service in connection with the South Florida Task Force; to provide additional resources to the U.S. attorneys for processing collections cases and the Prosecutors Management Information System; and to provide funds sufficient to meet the unanticipated costs to the Marshals for details requiring extraordinary security. The amount recommended is $8,205,000 less than the request and $985,000 more than the House allowance. The amount provided represents the full program requested, adjusted for the lapse of time in enactment of the supplemental.

For the U.S. attorneys, $4,275,000 is recommended. Of this amount, $1,500,000 and 78 positions are requested for the South Florida Task Force; $1,400,000 and 100 positions for handling collections cases; and $1,375,000 and 44 positions (49 work-years) for the U.S. attorneys case management system.

For the U.S. Marshals the recommendation includes $5,225,000. Of this amount $1,560,000 is necessary to cover the additional requirements of the Marshals as a result of the activity of the South Florida Task Force and $3,665,000 is provided to cover the costs of specific details, including the Hinckley trial, that have required extraordinary commitment of manpower and resources during fiscal year 1982. The Committee reminds the Marshals Service of its obligation to the District of Columbia Courts as set forth in title 11 section 1729 of the D.C. Code. This title states that the U.S. Marshals for the District shall continue to serve the Superior and Appeals Courts. This statute requires Federal legislative action in order to effect any change. In the absence of any proposed change the Committee directs the Attorney General to insure that the Marshals provide complete and adequate service to the Courts of the District of Columbia.

The Committee recommendation of $500,000 for the U.S. trustees is to supplement fiscal year 1982 appropriations to date of $5,000,000. The funds provided are intended to keep the existing offices of the U.S. trustees open through fiscal year 1982. The Committee notes that the administration has proposed eliminating this program and is requesting no funds for its continuance in fiscal year 1983. Under these circumstances, the Committee believes that the Department of Justice should proceed slowly in filling vacant positions—giving priority to those vacancies which must be filled in order to avoid significant disruptions in service.

SUPPORT OF U.S. PRISONERS

1982 appropriation to date	$24,100,000
1982 supplemental estimate	7,423,000
House allowance	7,423,000
Committee recommendation	7,423,000

The Committee recommends a supplemental appropriation of $7,423,000 to cover unanticipated expenses associated with the care and housing of unsentenced Federal prisoners. The amount recommended is the same as the budget request and the House allowance. Of this amount, $4,923,000 is provided to cover costs associated with a 17-percent increase in the number of prisoners, and increases in the average contract jail day rate, as well as for the provision of medical care and hospital guard hire. An additional $1,600,000 is provided to cover unpaid obligations incurred in excess of fiscal year 1981 budget authority. The remaining $900,000 is necessary to fund costs associated with recent South Florida law enforcement initiatives.

The Committee has also approved a provision permitting up to $3,000,000 to be available for renovating State and local jails that confine Federal prisoners. The Committee notes that local officials in Balti-

more, Md., and in Multnomah County, Oreg., are anticipating receipt of funds under this program. The Committee allowance provides $150,000 for the Baltimore City Jail and $67,000 for the Multnomah County Jail.

FEES AND EXPENSES OF WITNESSES

1982 appropriation to date	$27,921,000
1982 supplemental estimate	4,750,000
House allowance	4,750,000
Committee recommendation	4,750,000

The Committee recommends a supplemental appropriation of $4,750,000. The amount recommended is the same as the budget request and the House allowance.

Additional funds are provided to cover increased costs of travel for fact witnesses; increases in housing, subsistence, and transportation costs associated with the witness security program; and increased costs of retaining expert witnesses, as well as increases associated with mental competency examinations.

COMMUNITY RELATIONS SERVICE

The Committee has approved an amendment, requested by the Department of Justice, authorizing the Community Relations Service to use available balances in fiscal year 1982 to make payments under the Back Pay Act of 1966. This amendment allows the Community Relations Service to fulfill a settlement agreement with a former employee. The House did not act on this request.

FEDERAL BUREAU OF INVESTIGATION

SALARIES AND EXPENSES

1982 appropriation to date	$739,609,000
1982 supplemental estimate	4,000,000
House allowance	4,000,000
Committee recommendation	4,750,000

The Committee recommends a supplemental appropriation of $4,750,000. The amount recommended is $750,000 more than the budget estimate and the House allowance.

This supplemental provides additional funds for undercover operations and purchase of information and evidence in connection with the increased jurisdiction of the FBI in narcotics investigations and support of the task force in south Florida. The amount recommended includes $1,500,000 for undercover operations; $1,000,000 for informant payments; and $1,500,000 for purchase of evidence.

The Committee has provided an additional $750,000 above the request for the hire of employees for processing fingerprint identification applications. On October 1, 1982, the Federal Bureau of Investigation intends to resume processing applications for fingerprint identification from State and local agencies and private businesses, and the additional funds are to recruit and train the employees needed to re-

sume the program. For this purpose a reimbursable program will be established by the Bureau. The Committee amendment includes a provision similar to one adopted by the Senate last year, authorizing the Director to establish a fee system.

The Committee has also approved a language change authorizing the Bureau to purchase 1,500 replacement vehicles and providing that not to exceed $5,000,000 for data processing and $600,000 for undercover operations shall remain available until September 30, 1983. This language is necessary to clarify the availability of funds to the Bureau. A similar provision was included in the unenacted 1982 appropriations bill (H.R. 4169), but not in the continuing resolution.

Immigration and Naturalization Service

Salaries and Expenses

The Committee has approved requested language changes authorizing the purchase of 510 vehicles in fiscal year 1982 and providing that $400,000 for research and $1,821,000 for construction shall remain available until expended. The Committee action is the same as the House except language has been clarified with regard to the purchase of the automobiles.

Drug Enforcement Administration

Salaries and Expenses

1982 appropriation to date	$230,849,000
1982 supplemental estimate	4,860,000
House allowance	4,860,000
Committee recommendation	4,860,000

The Committee recommends a supplemental appropriation of $4,860,000 to provide $2,960,000 in additional funds for the South Florida Task Force initiative; $900,000 for emergency replacement of laboratory equipment; and $1,000,000 to cover increased FTS charges. The amount recommended is the same as the budget request and the House allowance.

In addition, the Committee has approved requested language changes authorizing the purchase of 277 passenger vehicles and making $1,200,000 available for research and $1,700,000 for purchase of evidence until September 30, 1983. These changes are necessary because under the continuing resolution, the Drug Enforcement Administration is restricted to the terms and conditions of the 1981 Appropriations Act.

The Committee is concerned with the proposed diversion of agents assigned to Tennessee and other interior States in order to increase the number of agents in south Florida. The Committee is concerned that such reductions will result in increased drug trafficking in many of these interior States, as has been evidenced by the increase in drug smuggling in eastern Tennessee. Therefore, the Committee directs the Attorney General to submit a plan no later than September 15, 1982, which insures that the number of agents assigned to other States including Tennessee is not reduced so that drug law enforcement activities would be seriously impaired.

FEDERAL PRISON SYSTEM

SALARIES AND EXPENSES

1982 appropriation to date	$353,000,000
1982 supplemental estimate	285,000
House allowance	130,000
Committee recommendation	130,000

The Committee recommends a supplemental appropriation of $130,000 to improve security at the Metropolitan Correctional Center in Miami, Fla. The Miami facility was recently converted from a medium security Federal correctional institution to a Metropolitan Correctional Center housing individuals in all security classifications. In order to provide for the higher level of security, 30 positions and $285,000 for salaries and expenses have been requested. The amount recommended provides for the full program, adjusted to take into account the lapse of time since receipt of the request.

BUILDINGS AND FACILITIES

1982 appropriation to date	$13,731,000
1982 supplemental estimate	37,750,000
House allowance	1,500,000
Committee recommendation	40,750,000
(By transfer)	(1,000,000)

The Committee recommends a supplemental appropriation of $41,750,000, of which $1,000,000 is to be derived by transfer from "Salaries and expenses, Antitrust Division." The amount recommended is $4,000,000 more than the budget request and $40,250,000 more than the House allowance.

DETENTION FACILITY

The recommendation includes $17,000,000 for the construction of one of the two alien detention centers requested by the Department of Justice. As presented to the Committee, the Bureau of Prisons requested $35,000,000 for construction of two facilities, to be co-located with Federal Prisons, capable of housing 1,000 detainees. The Committee recognizes that more than 3,000 aliens are currently held in detention in various locations in the United States as well as in Puerto Rico. There have been, from time to time, severe problems with overcrowding at the Krome North detention facility, and the long-term availability of Fort Allen, Puerto Rico, is questionable.

The Committee believes that the provision of additional adequate and sanitary facilities for the housing of aliens is necessary. However, the Committee questions whether it is necessary to construct two facilities of the size requested. Realizing that the influx of Haitians has fallen off considerably since last October, the Committee believes there may be insufficient justification for proceeding with the construction of two facilities.

The Committee has been informed by the Senators from Virginia that the community of Petersburg, Va. is strongly opposed to locating one of the detention centers at the existing Bureau facility in that city.

There is also concern that the other proposed location, El Reno, Okla., is too far removed from the border. The Committee is informed that the community of Oakdale, La. would welcome the location of a detention center. The Committee directs the Department to give equal priority to that area's interest before determining the location of the new facility.

NEW FEDERAL PRISON

The Committee recommendation includes $22,000,000 for the construction of the new Federal prison in Phoenix, Ariz. The Committee has been increasingly concerned by the growing disparity between prison population and rated capacity. Most recent statistics available from the Bureau of Prisons indicate that population (28,160) is 16.7 percent greater than rated capacity (24,136). During the intervening period since the end of fiscal year 1981, there has been an increase of 8 percent (1,965) in population while, at the same time, capacity has declined from 24,311 to 24,136. With recent changes in prosecutorial policies and priorities there is every reason to believe that this disparity may worsen. For this reason, the Committee believes that completion of the planned penitentiary bears a higher priority than a detention facility for aliens. The Committee directs the Bureau to closely evaluate the current trend in prosecutions and sentencing policies to evaluate its anticipated needs beyond this appropriation and report in conjunction with the 1984 budget request on this matter. The Committee anticipates that the leadership of the Department of Justice will be prepared to comment on the investigative and prosecutorial policies of the Department and their impact on the entire criminal justice system during the hearings on the 1984 budget estimates.

The Committee recommendation includes $1,250,000 requested by the administration to acquire and renovate a surplus U.S. Air Force facility at Mount Laguna, Calif., for use as a minimum security Federal prison camp, housing 235 to 300 inmates.

The remaining $1,500,000 approved by the Committee is provided for security improvements for the Bureau's facility in Miami which was recently upgraded to a metropolitan correctional center.

FEDERAL PRISONS INDUSTRIES, INCORPORATED

The Committee recommends a provision requested by the administration to provide that not to exceed $2,417,000 of the funds of the Corporation shall be available for its administrative expenses and not to exceed $2,983,000 shall be for the vocational training of prisoners. The language change is necessary to correct errors in the limitation amounts originally submitted for this account.

Office of Justice Assistance

RESEARCH AND STATISTICS

(TRANSFER OF FUNDS)

1982 appropriation to date	$35,000,000
1982 supplemental estimate	
House allowance	
Committee recommendation (by transfer)	(900,000)

The Committee recommends that $900,000 in Law Enforcement Assistance Administration reverted funds be transferred to "Research and statistics" for a survey of crime victimization in the District of Columbia. The Committee anticipates that the survey will be conducted by the Bureau of Justice Statistics in cooperation with the Bureau of the Census and in consultation with the Committee.

To conduct this study in a timely and efficient manner, the Committee anticipates that the above agencies shall be exempted from relevant provisions of the Federal Reports Act, the Federal Paperwork Act, and Federal procurement procedures. A report to the Congress and District of Columbia Government on the study shall be submitted no later than September 30, 1983.

General Provisions—Department of Justice

The Committee has included a general provision in the bill, as requested, which permits the Department of Justice to carry out processing, care, and maintenance activities under Title V of the Refugee Education Assistance Act for Cuban and Haitian entrants including those under legally enforceable final orders of exclusion or deportation where removal of such entrants has not been practicable. Section 501(e) of the Act grants broad authority to the President to carry out these activities. Pursuant to Executive Order 12341, the President transferred this authority to the Department of Justice, and the House and Senate Appropriations Committees recently approved a reprograming within the Department of Health and Human Services, which permitted that Department to transfer $13,700,000 to the Department of Justice for continued detention, sponsorship, and placement of Cubans. However, because of the way section 501(e) of the Act defines Cuban and Haitian entrants, funds provided for this program cannot be applied to Cubans and Haitians who are under a final, nonappealable, and legally enforceable order of deportation or exclusion.

At the present, there are currently 1,100 Cubans being held in the Federal Bureau of Prisons Atlanta facility who are under a final order of deportation, but cannot, in fact, be deported because the Cuban Government will not accept them. The language included in the accompanying bill will permit the continued expenditure of funds for the detention of these people until they can actually be deported. The Committee action is the same as the House.

DEPARTMENT OF STATE

ADMINISTRATION OF FOREIGN AFFAIRS

SALARIES AND EXPENSES

1982 appropriation to date	$890,758,000
1982 supplemental estimate	7,996,000
(By transfer)	(31,228,000)
House allowance	37,378,000
Committee recommendation	37,978,000

The Committee recommends a supplemental appropriation of $37,978,000 for the "Salaries and expenses" account. The initial request proposed a transfer of $31,228,000 from "Migration and refugee assistance"; however, the Committee recommends that new budget authority be made available to meet these requirements.

The Committee recommends a total of $31,228,000 to enable the Department of State to enhance security at overseas posts principally in Western Europe. The amount recommended will provide for the following activities: $13,384,000 for installation of public access controls at office buildings abroad, including purchase of supplies and equipment, site survey and planning costs including travel, and for hire of temporary personnel to administer and implement the program; $10,121,000 for protection of officials including purchase of armored vehicles, additional security measures at Chief of Mission residences, and other efforts to improve security responses; $3,523,000 for emergency voice radio systems at 50 posts; and $4,200,000 for contracting out routine background investigations so that 32 Office of Security personnel can be assigned to protective duties.

The Committees recommendation includes the following items: $1,500,000 for the renovation of Blair House to allow its continued use as the President's guest house. These resources are needed in order for the Department of State and the General Services Administration to proceed with the restoration of the physical complex to correct structural defects and improve operating efficiency of equipment systems; $3,400,000 and an additional seven positions are required for Iran-U.S. Claims Tribunal, including seven additional positions and $1,273,000 for the Office of the Legal Adviser and $2,127,000 for the U.S. share of the estimated expenses of the international arbitral panel; $1,600,000 for legal costs to meet treaty requirements related to the submission of the United States-Canada Gulf of Maine boundary dispute to the International Court of Justice; and $250,000 and six positions to establish an office in the Bureau of Near Eastern and South Asian Affairs to perform liaison functions with the Multinational Force and Observers.

ACQUISITION, OPERATION AND MAINTENANCE OF BUILDINGS ABROAD

1982 appropriation to date	$185,970,000
1982 supplemental estimate	8,883,000
(By transfer)	(8,772,000)
House allowance	17,655,000
Committee recommendation	17,655,000

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The Committee recommends a supplemental appropriation in the amount of $17,655,000 for enhanced security at overseas posts. This recommendation is the full amount requested. Initially it was proposed that $8,772,000 of the required funds be derived by transfer from the "Migration and refugee assistance" account; however, the Committee recommends that the full amount be provided by direct appropriation.

These funds are in addition to those recommended in the "Salaries and expenses" appropriation and are required to provide for an expanded program to enhance security at overseas posts, primarily in Western Europe. The current plans are to upgrade security within 2 years rather than 6 years as originally planned. The recommended funds will provide for the following required items: $9,520,000 for public access control projects at 30 overseas posts; $5,830,000 for perimeter fences, grills and construction of safe havens at those office buildings; $1,974,000 and 26 temporary positions to administer and implement these projects.

PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

1982 appropriation to date	$7,884,000
1982 supplemental estimate	244,000
House allowance	244,000
Committee recommendation	244,000

The Committee recommends the full supplemental appropriation of $244,000 requested and approved by the House to increase the payment to the American Institute in Taiwan. The additional amount is for salary increases conforming to the pay adjustments for U.S. employees.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

1982 appropriation to date	$73,197,000
1982 supplemental estimate	4,615,000
House allowance	4,615,000
Committee recommendation	4,615,000

The Committee recommends a supplemental appropriation of $4,615,000 to meet the unfunded liability in the foreign service retirement and disability fund. These funds are required as a result of the October 1981 Federal salary increases and the January 1982 lifting of the executive pay cap for employees of the Department of State and International Communication Agency.

INTERNATIONAL COMMISSIONS

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

1982 appropriation to date	$73,197,000
1982 supplemental estimate	95,000
House allowance	95,000
Committee recommendation	95,000

The Committee recommends language which would permit not to exceed $95,000 for the American Section of the International Joint Commission to remain available until September 30, 1983. These funds

would be used for State and Federal travel necessary to discharge U.S. obligations under the 1978 Great Lakes Water Quality Agreement between the United States and Canada and for a portion of the cost of a project to resolve a dispute over the High Ross Dam between the city of Seattle, Wash., and the Province of British Columbia. The funds that would be carried over into fiscal year 1983 for these activities are generated from currency gains due to the favorable exchange rate of the U.S. dollar vis-a-vis the Canadian dollar. The Committee action is the same as the House.

U.S. BILATERAL SCIENCE AND TECHNOLOGY AGREEMENTS

(DEFERRAL)

1982 appropriations to date	$3,700,000
1982 proposed deferral	(−2,000,000)
House allowance	(−2,000,000)
Committee recommendation	(−2,000,000)

The Committee recommends approval of the proposed deferral of $2,000,000 for the U.S. bilateral science and technology agreements.

This deferral represents the U.S. share of expenses associated with selected science and technology projects through joint funds established with Poland. These projects are usually in the areas of agriculture, energy, ecology, technology, health and transportation.

This deferral has no effect on 1982 outlays.

RELATED AGENCIES

Board for International Broadcasting

GRANTS AND EXPENSES

(RESCISSION)

1982 appropriation to date	$86,519,000
1982 proposed deferral (D82–248)	(−915,000)
House allowance	−2,000,000
Committee recommendation	−2,000,000

The Committee recommends a rescission of $2,000,000, for which there was no Presidential request. The Committee proposes this action in lieu of deferring $915,000 until fiscal year 1983, as proposed by the administration.

The Office of Management and Budget is required by Section 8(b) of the Board for International Broadcasting Act (22 U.S.C. 2871–2877) to place in reserve and inform the Congress of any amount appropriated for the Board for International Broadcasting (BIB) which, because of upward fluctuations in foreign currency exchange rates, is in excess of the amount necessary to maintain the budgeted level of operations.

The Board reported net currency gains of $914,751 at the end of the second quarter of fiscal year 1982. The BIB estimate of fiscal year 1982 currency gains range from $2,000,000 to $4,000,000 depending upon the assumed value of the dollar in relation to foreign currencies for the balance of the fiscal year. The Committee action, rescinding the more conservative estimate of currency gain, will not in any way reduce the 1982 program of RFE/RL, Inc.

Commission on Wartime Relocation and Internment of Civilians

The Committee has recommended a requested provision providing that funds appropriated for the Commission on Wartime Relocation and Internment of Civilians, shall remain available until December 31, 1982.

Under Public Law 97–152 the deadline for issuance of a final report was extended until December 31, 1982. This language provides that funds appropriated during fiscal year 1981 shall remain available to the Commission in conformity with that action. The Committee action is the same as the House.

Radio Broadcasting to Cuba

1982 appropriation to date	
1982 supplemental estimate	$10,000,000
House allowance	
Committee recommendation	

The Committee does not recommend a requested supplemental appropriation of $10,000,000 for Radio Broadcasting to Cuba, Inc. (RBC, Inc.). These funds were requested to provide a grant to RBC, Inc. to broadcast news and commentary, sports, music, and other programs to Cuba. RBC, Inc. is a private, nonprofit corporation chartered in the District of Columbia. Upon the request of the administration, legislation has been introduced in Congress to authorize Federal support for RBC, Inc. However, as of this date, an authorization has yet to be enacted and no bill has been reported in the Senate. The Committee believes that approval of an appropriation prior to the enactment of a congressionally approved structure and program is inappropriate.

THE JUDICIARY

Courts of Appeals, District Courts and Other Judicial Services

DEFENDER SERVICES

1982 appropriation to date	$26,500,000
1982 proposed deferral	2,350,000
House allowance	1,500,000
Committee recommendation	1,500,000

The Committee recommends a supplemental appropriation of $1,500,000 to meet the requirements of the Criminal Justice Act. The number of defendants needing representation have exceeded the original projections for 1982. Supplemental funding totaling $1,223,000 is necessary to enable Defender Services to accommodate the rate of increase in the criminal caseload.

The remaining $277,000 is necessary to provide a 9.1-percent cost-of-living pay increase for community defender organizations. This will maintain the pay comparability between Federal, public, and community defender organizations.

The Committee's recommendation is $850,000 less than the amount requested. This reflects information supplied to the Committee subsequent to the submission of the supplemental request.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL

TITLE I—GENERAL SUPPLEMENTALS

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	CHAPTER II					
	DEPARTMENT OF COMMERCE					
	Bureau of the Census					
97-140	Periodic censuses and programs (effect of deferral disapproval)	---	---	(100,000)	(+100,000)	(+100,000)
	Economic Development Administration					
97-125	Economic development revolving fund (limitation on direct loans)	(30,000,000)	---	(30,000,000)	---	(+30,000,000)
	(Limitation on guaranteed loans)	(45,000,000)	---	(150,000,000)	(+105,000,000)	(+150,000,000)
	International Trade Administration					
97-125	Operations and administration: (Limitation on direct loans)	(12,484,000)	(12,484,000)	(12,484,000)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
97-125	(Limitation on guaranteed loans)	(28,250,000)	(28,250,000)	(28,250,000)	---	---
97-219	Participation in Unites States expositions	10,000,000	10,000,000	10,000,000	---	---
	Minority Business Development Agency					
---	Minority business development (effect of new deferral)	---	(-2,000,000)	(-2,000,000)	(-2,000,000)	---
	National Oceanic and Atmospheric Administration					
---	Operations, research and facilities	---	---	2,163,000	+2,163,000	+2,163,000
---	(By transfer)	---	---	(5,250,000)	(+5,250,000)	(+5,250,000)
---	Coastal zone management (by transfer)	---	(3,000,000)	(3,600,000)	(+3,600,000)	(+600,000)
97-125	Foreign fishing observer fund	3,250,000	1,000,000	1,000,000	-2,250,000	---
	Patent and Trademark Office					
97-125	Salaries and expenses	2,500,000	2,500,000	2,500,000	---	---
	Total, Department of Commerce	15,750,000	13,500,000	15,663,000	-87,000	+2,163,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	RELATED AGENCIES					
	DEPARTMENT OF TRANSPORTATION					
	Maritime Administration					
97-125	Federal Ship Financing Fund (Limitation on guaranteed loans)	(675,000,000)	---	(675,000,000)	---	(+675,000,000)
	DEPARTMENT OF THE TREASURY					
	Bureau of Government Financial Operations					
97-168	Fishermen's Protective Fund	2,000,000	2,000,000	2,000,000	---	---
	Securities and Exchange Commission					
---	Salaries and expenses	---	400,000	200,000	+200,000	-200,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Small Business Administration					
97-140	Business loan and investment fund (effect of deferral disapproval)	---	---	(2,500,000)	(+2,500,000)	(+2,500,000)
	(Limitation on guaranteed loans)	(2,735,000,000)	---	(3,000,000,000)	(+265,000,000)	(+3,000,000,000)
97-140	Surety bond guarantees revolving fund (effect of deferral disapproval)	---	---	(3,000,000)	(+3,000,000)	(+3,000,000)
	Pollution control equipment contract guarantee fund (Limitation on guaranteed loans)	(150,000,000)	---	(250,000,000)	(+100,000,000)	(+250,000,000)
	Total, Department of Commerce and related agencies	17,750,000	15,900,000	17,863,000	+113,000	+1,963,000
	DEPARTMENT OF JUSTICE					
	Legal Activities					
97-185	Salaries and expenses, general legal activities	2,183,000	383,000	383,000	-1,800,000	---
---	(By transfer)	---	(1,800,000)	(1,800,000)	(+1,800,000)	---

CHAPTER III

DEPARTMENT OF DEFENSE

Summary of Committee Recommendations

The Committee recommends appropriations for supplemental program requirements of the Defense Department totaling $492,754,000. This is a $1,929,596,000 reduction in the budget estimates and a $125,194,000 increase in the House allowance.

Generally, the Committee has recommended full funding, by new appropriation or by transfer, of the "must pay" items submitted by the Department. These include such uncontrollable cost increases as unfunded pay entitlements, inflation adjustments, and unanticipated shortfalls in funding.

With few exceptions, however, the Committee has rejected proposals to initiate or expand programs in the absence of urgent requirements or other unusual circumstances that are the basic criteria for supplemental appropriations. Many of the supplemental proposals can and should be considered in the normal appropriation process, many of them in the fiscal year 1983 defense appropriations bill.

In addition, the Committee has recommended under title II of the bill $5,175,514,000 for increased pay costs of civilian and military personnel within the Defense Department. This is $203,128,000 below the budget estimates and $53,600,000 under the House allowance. Pay supplemental recommendations are discussed at the end of this chapter and tabulated later in the report.

The following table highlights the Committee's recommendations for chapter III program supplementals by major funding area:

[In thousands of dollars]

Chapter III—Defense, Military	Supplemental request	House allowance	Committee recommendation
Military personnel	366,700	175,801	142,069
Retired pay	97,685	47,685	47,685
Operation and maintenance	858,274	126,374	57,400
(Transfer from other accounts)	(37,226)	(101,926)	(142,900)
Procurement	1,042,691	17,700	245,600
Research, development, test, and evaluation	57,000		
Total, chapter III:			
New budget authority	2,422,350	367,560	492,754
Appropriations	(2,078,629)	(367,560)	(492,754)
Reappropriation, fiscal year 1983	(343,721)		
(By transfer)	(37,226)	(101,926)	(142,900)
(By reprograming)			(50,000)
(Liquidation of contract authority)	(43,941)	(43,941)	(43,941)

Military Personnel

The program supplemental request for military personnel totals $366,700,000 in new budget authority. This amount reflects higher than anticipated housing costs; entitlements and discretionary pay authorized in the Pay and Benefits Act of 1981; and requests that reductions to the fiscal year 1982 budget be restored.

The Committee recommends an appropriation of $142,069,000 in new budget authority. This is $224,631,000 less than the budget estimate and $33,732,000 below the House allowance.

Specific issues on which the Committee differed from the House are those of foreign duty pay, the European brigade, Army skill proficiency pay, recently authorized discretionary pay, and the Marine Corps selective reenlistment bonus and weight allowance for Okinawa. The Committee agrees, however, with the House action funding recently authorized entitlements, permitting liquidation of a Navy Reserve fiscal year 1979 deficiency, and Reserve Officer Training Corps (ROTC) scholarships for the Air Force Reseve.

PAY AND BENEFITS ACT OF 1981

The Committee recommends full funding of the basic allowance for subsistence, hazardous duty incentive pay, and aviation career incentive pay requests. These entitlements were increased October 1, 1981. The Committee, however, recommends against funding the discretionary pay requests. Reprograming action has already implemented higher diving duty rates. Funding for the engineering and scientific continuation bonus can be absorbed by the Air Force, as can that for the Marine Corps household goods weight allowance in Okinawa. The remaining discretionary pay funding for temporary lodging expense, selective reenlistment bonus extension, increased enlistment bonus awards, and the nuclear officer accession bonus is denied.

Together, these newly authorized benefits total $91,000,000. Although these benefits are justified by the Department as "new discretionary entitlements," none is an entitlement, and none has yet been paid to any service member. Denial of these additional benefits at this time causes no reduction in current pay. Indeed, the Committee questions whether it is appropriate to include service extensions in the calculation of a selective reenlistment bonus and to raise enlistment awards from $5,000 to $8,000 when recruitment and retention for all services are at an all time high. Likewise, the Committee believes the $156,000 Navy request for a new bonus can be found within the existing $9,000,000,000 Navy appropriation.

The Committee concurs with the House allowance for the ROTC subsistence costs. These costs result from an increase in scholarships. Accordingly, the Committee recommends the revised estimate of $50,000 for this program.

VARIABLE HOUSING ALLOWANCE

The Committee concurs with the House allowance to appropriate the full budget estimate of $46,800,000 for the variable housing allowance. This amount reflects cost data obtained from the most recent housing survey.

RESTORATION OF CUTS TO FISCAL YEAR 1982 APPROPRIATION REQUEST

The Department requested reductions in the fiscal year 1982 Defense Appropriations bill totaling $93,600,000 be restored. Specifically, additional funding is requested for foreign duty pay ($7,900,000), reserve drill attendance pay ($5,500,000), selective reenlistment bonsues (SRB) ($9,000,000), restoration of a general reduction ($8,900,000), and for what the Department of the Navy has termed "Appropriation Act underfinancing" ($62,326,000).

The Committee recommends full appropriation of the estimate for enlisted foreign duty pay. This pay was reduced because of congressional concern that the pay was not properly targeted to hardship locations alone. The Department was directed, however, to grandfather payments so that no enlisted member currently receiving the benefit would have such payments abruptly terminated. Because the $7,900,000 request is required to concur with congressional direction, the Committee disagrees with the House denial of this pay.

The Committee likewise disagrees with the House denial of $4,800,000 to fund reserve drill attendance pay. All reserve accounts were reduced in fiscal year 1982 because of mismanagement of attendance payments. Since enactment of the bill, however, the Army Reserve has requested reprograming action totaling almost $19,000,000 because of higher than anticipated strength levels. Should this supplemental request be denied, current estimates indicate that up to 3,100 reserve personnel will be unable to perform mobilization training. Accordingly, the Committee approves the supplemental request. The additional request for $700,000 of the Marine Corps Reserve is denied since it can be absorbed without adverse impact.

Details of other "underfinancing" requests are provided under the Marine Corps, Army and Navy accounts.

MILITARY PERSONNEL, ARMY

1982 appropriations to date	$12,447,827,000
1982 supplemental estimate	105,400,000
House allowance	61,900,000
Committee recommendation	14,400,000

The Committee recommends an appropriation of $14,400,000, which is $47,500,000 less than the House allowance and $91,000,000 less than the budget estimate. Committee recommendations are shown in the following table:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
Variable housing allowance	9,500	9,500	9,500
Foreign duty pay	4,500	.....	4,500
General reduction restoration	8,900	.....	.....
European brigade	39,300	39,300	.....
Diving duty pay	100	.....	.....
Temporary storage alowance	1,300	1,300	.....
Temporary lodging expense	30,000	.....	.....
Basic allowance for subsistence	11,800	11,800	11,800
General reduction	.....	.....	-11,400
Total	105,400	61,900	14,400

European brigade.—The Army requested $39,300,000 to fund the fourth quarter fiscal year 1982 personnel costs of the 3d Brigade, 1st Cavalry Division, at Wiesbaden, Germany. The Army elected to inactivate this unit in late fiscal year 1982 in order to achieve future savings. Funds were cut from the budget to accommodate this plan. The Committee was not advised of a later determination to retain this unit. Accordingly, the supplemental request is denied, and the Army is expected to absorb the personnel and operation and maintenance costs incurred in deviating from the funded program.

Reduction.—The Committee recommends a general reduction of $11,400,000 in the Army's supplemental request because the Army failed to implement the discretionary skill shortage pay for which this sum was appropriated in the regular fiscal year 1982 bill.

The Committee concurs with the House denial of the Army's $8,900,000 request to reinstate a reduction to offset National Guard and Reserve equipment increases. This reduction was made to all active accounts in the fiscal year 1982 appropriation, and the Army will be expected to absorb them as have the other services.

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
97-125	Salaries and expenses, United States attorneys and					
97-185	marshals	18,205,000	9,015,000	10,000,000	-8,205,000	+985,000
97-168						
97-185	Support of United States prisoners	7,423,000	7,423,000	7,423,000	---	---
97-168	Fees and expenses of witnesses	4,750,000	4,750,000	4,750,000	---	---
	Federal Bureau of Investigation					
97-185	Salaries and expenses	4,000,000	4,000,000	4,750,000	+750,000	+750,000
	Drug Enforcement Administration					
97-185	Salaries and expenses	4,860,000	4,860,000	4,860,000	---	---
	Federal Prison System					
97-185	Salaries and expenses	285,000	130,000	130,000	-155,000	---
97-219		---	---	---	---	---
97-185	Buildings and facilities	37,750,000	1,500,000	40,750,000	+3,000,000	+39,250,000
	(By transfer)	---	---	(1,000,000)	(+1,000,000)	(+1,000,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
97-185	Federal Prison Industries, Incorporated: (Limitation on administrative and vocational training expenses) (increase in limitation)	(5,579,000)	(5,579,000)	(5,400,000)	(-179,000)	(-179,000)
	Office of Justice Assistance					
---	Research and Statistics (By transfer)	---	---	(900,000)	(+900,000)	(+900,000)
	Total, Department of Justice	79,456,000	32,061,000	73,046,000	-6,410,000	+40,985,000
	DEPARTMENT OF STATE					
	Administration of Foreign Affairs					
97-125	Salaries and expenses	7,996,000	37,378,000	37,978,000	+29,982,000	+600,000
97-168	(By transfer)	(31,228,000)	---	---	(-31,228,000)	---
97-168	Acquisition, operation, and maintenance of buildings abroad	8,883,000	17,655,000	17,655,000	+8,772,000	---
97-168	(By transfer)	(8,772,000)	---	---	(-8,772,000)	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
97-168	Payment to the American Institute in Taiwan.....	244,000	244,000	244,000	---	---
97-125	Payment to the Foreign Service Retirement and Disability Fund.....	4,615,000	4,615,000	4,615,000	---	---
	International Commissions					
---	American Sections, International Commissions (reappropriation - FY 1983).....	---	95,000	95,000	+95,000	---
	Total, Department of State.....	21,738,000	59,987,000	60,587,000	+38,849,000	+600,000
	RELATED AGENCIES					
	Board for International Broadcasting					
97-102	Grants and expenses (effect of deferral disapproval)..	---	(915,000)	(915,000)	(+915,000)	---
---	Rescission.....	---	-2,000,000	-2,000,000	-2,000,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Commission on Wartime Relocation and Internment of Civilians					
97-185	Salaries and expenses (reappropriation FY 1983).....	90,000	90,000	90,000	---	---
	Funds Appropriated to the President					
97-107	Radio Broadcastins to Cuba.....	10,000,000	---	---	-10,000,000	---
	Total, Department of State and related agencies.	31,828,000	58,077,000	58,677,000	+26,849,000	+600,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	THE JUDICIARY					
	Courts of Appeals, District Courts, and Other Judicial Services					
97-125	Defender services	2,350,000	1,500,000	1,500,000	-850,000	---
	Total, Chapter II:					
	New budget (oblisational) authority	131,384,000	107,538,000	151,086,000	+19,702,000	+43,548,000
	Appropriations	(131,294,000)	(109,353,000)	(152,901,000)	(+21,607,000)	(+43,548,000)
	Reappropriation FY 1983	(90,000)	(185,000)	(185,000)	(+95,000)	---
	Rescission	---	(-2,000,000)	(-2,000,000)	(-2,000,000)	---
	(By transfer)	(40,000,000)	(4,800,000)	(12,550,000)	(-27,450,000)	(+7,750,000)
	(Limitation on direct loans)	(42,484,000)	(12,484,000)	(42,484,000)	---	(+30,000,000)
	(Limitaiton on guaranteed loans)	(3,633,250,000)	(28,250,000)	(4,103,250,000)	(+470,000,000)	(+4,075,000,000)
	(Effect of deferral disapproval)	---	(915,000)	(6,515,000)	(+6,515,000)	(+5,600,000)
	(Effect of new deferral)	---	(-2,000,000)	(-2,000,000)	(-2,000,000)	---

MILITARY PERSONNEL, NAVY

1982 appropriations to date	$9,117,956,000
1982 supplemental estimate	154,200,000
House allowance	55,656,000
Committee recommendation	57,474,000

The Committee recommends an appropriation of $57,474,000, which is $1,818,000 more than the House allowance and $96,726,000 less than the budget estimate. Committee recommendations are shown in the following table:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
Variable housing allowance	30,400	30,400	30,400
Foreign duty pay	1,974	.....	1,974
Appropriations "underfinancing"	62,326	.....	.....
Diving duty pay	2,392	.....	.....
Selective reenlistment bonus extension	12,975	.....	.....
Enlistment bonus	2,077	.....	.....
Nuclear officer accession bonus	156	156	.....
Temporary lodging expense	16,800	.....	.....
Basic allowance for subsistence	25,100	25,100	25,100
Total	154,200	55,656	57,474

The Committee concurs with the House denial of the Navy's request to reinstate $62,326,000 of reductions made to the current year budget. Justification for this reinstatement was vague and inaccurate. The request failed to meet the criteria for supplemental funding.

MILITARY PERSONNEL, MARINE CORPS

1982 appropriations to date	$2,766,966,000
1982 supplemental estimate	50,700,000
House allowance	31,945,000
Committee recommendation	40,645,000

The Committee recommends an appropriation of $40,645,000, which is $8,700,000 more than the House allowance and $10,055,000 less than the budget estimate. Committee recommendations are shown in the following table:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
Variable housing allowance	5,500	5,500	5,000
Foreign duty pay	1,400		1,400
Diving duty pay	64		
Selective reenlistment bonus	9,000		9,000
Selective reenlistment bonus extension	944		
Enlistment bonus	1,007		
Weight allowance, Okinawa	1,700	1,700	
Temporary lodging expense	6,340		
Basic allowance for subsistence	24,323	24,323	24,323
Hazardous duty incentive pay	422	422	422
Total	50,700	31,945	40,645

Selective reenlistment bonuses.—The Committee recommends an appropriation of $9,000,000 for the Marine Corps selective reenlistment bonus program. The funding for this program was reduced in the fiscal year 1982 appropriation to accommodate the change from lump sum to installment payments. Greater than anticipated bonus commitments were made, however, before installment payments were initiated. Accordingly, the Marine Corps obligated two-thirds of its appropriation in the first quarter of the fiscal year. Approval of the supplemental request will allow a 4-year service obligation to be made for up to 1,600 enlisted personnel.

MILITARY PERSONNEL, AIR FORCE

1982 appropriations to date	$10,305,414,000
1982 supplemental estimate	28,300,000
House allowance	4,500,000
Committee recommendation	4,500,000

The Committee recommends an appropriation of $4,500,000, which is the same as the House allowance and $23,800,000 less than the budget estimate. Committee recommendations are shown in the following table:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
Scientific and engineering bonus	3,700		
Selective reenlistment bonus extension	6,200		
Temporary lodging expense	13,900		
Basic allowance for subsistence	4,500	4,500	4,500
Total	28,300	4,500	4,500

RESERVE PERSONNEL, ARMY

1982 appropriations to date	$964,400,000
1982 supplemental estimate	9,400,000
House allowance	4,200,000
Committee recommendation	9,000,000

The Committee recommends an appropriation of $9,000,000, which is $4,800,000 more than the House allowance and $400,000 less than the budget estimate. Committee recommendations are shown in the following table:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
Variable housing allowance	1,400	1,400	1,400
Drill attendance	4,800	.....	4,800
Temporary lodging expense	400	.....	.....
Basic allowance for subsistence	2,800	2,800	2,800
Total	9,400	4,200	9,000

RESERVE PERSONNEL, NAVY

This account ran a deficit in fiscal year 1979 by overexpending $4,000 and overobligating $266,000. The Committee concurs with the House that up to $400,000 of the fiscal year 1982 budget may be used to continue payment of debts incurred in 1979.

RESERVE PERSONNEL, MARINE CORPS

1982 appropriations to date	$138,720,000
1982 supplemental estimate	2,800,000
House allowance	2,000,000
Committee recommendation	800,000

The Committee recommends an appropriation of $800,000, which is $1,200,000 less than the House allowance and $2,000,000 less than the budget estimate. Committee recommendations are shown in the following table:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
Platoon leaders class	900	900	.....
Drill attendance	700	.....	.....
Subsistence cost increases	300	300	.....
Temporary lodging expense	100	.....	.....
Basic allowance for subsistence	800	800	800
Total	2,800	2,000	800

Based on later DOD estimates, the Committee disagrees with the House allowance of $1,200,000 for Marine Corps Reserve platoon leader course and subsistence cost increases. Both can be absorbed.

RESERVE PERSONNEL, AIR FORCE

1982 appropriations to date	$292,073,000
1982 supplemental estimate	4,000,000
House allowance	4,000,000
Committee recommendation	3,650,000

The Committee recommends an appropriation of $3,650,000, which is $350,000 less than the House allowance and the budget estimate. Committee recommends are shown in the following table:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
ROTC subsistence	400	400	50
Basic allowance for subsistence	3,600	3,600	3,600
Total	4,000	4,000	3,650

NATIONAL GUARD PERSONNEL, ARMY

1982 appropriations to date	$1,294,100,000
1982 supplemental estimate	9,700,000
House allowance	9,600,000
Committee recommendation	9,600,000

The Committee recommends an appropriation of $9,600,000, which is the same as the House allowance and $100,000 less than the budget estimate. Committee recommendations are shown in the following table:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
Temporary lodging expense	100		
Basic allowance for subsistence	9,600	9,600	9,600
Total	9,700	9,600	9,600

NATIONAL GUARD PERSONNEL, AIR FORCE

1982 appropriations to date	$423,867,000
1982 supplemental estimate	2,200,000
House allowance	2,000,000
Committee recommendation	2,000,000

The Committee recommends an appropriation of $2,000,000, which is the same as the House allowance and $200,000 less than the budget estimate. Committee recommendations are shown in the following table:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
Aviation career incentive pay	400	400	400
Temporary lodging expense	200		
Basic allowance for subsistence	1,600	1,600	1,600
Total	2,200	2,000	2,000

RETIRED PAY, DEFENSE

1982 appropriations to date	$14,938,315,000
1982 supplemental estimate	97,685,000
House allowance	47,685,000
Committee recommendation	47,685,000

The Committee recommends an appropriation of $47,685,000, which is the same as the House allowance and $50,000,000 less than the budget estimate.

The Committee agrees with the House allowance for increased costs associated with the October 1, 1981, military pay raise; for increased veterans compensation payments; for the CPI adjustment of 8.2 percent vice the budget estimate which assumed 8.9 percent; for savings based on actual experience; and for savings due to the open season of the survivors' benefit plan. Committee recommendations are shown in the following table:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
Savings:			
Survivors benefits	-31,500	-31,500	-31,500
Actual experience	-6,715	-39,715	-39,715
CPI adjustment	58,200	41,200	41,200
Veterans compensation	25,700	25,700	25,700
October 1981 pay raise	52,000	52,000	52,000
Total	97,685	47,685	47,685

Operation and Maintenance

The Committee recommends a program supplemental appropriation of $57,400,000 and transfer authority of $142,900,000, a total of $200,300,000 for "Operation and maintenance" of the armed services and agencies of the Department of Defense. This is an $800,874,000 reduction in the President's supplemental budget request and a reduction of $63,974,000 in the House allowance. A breakout of appropriation and transfer allowances for each appropriation account is included below:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
Operation and maintenance, Army	362,900	27,300	4,300
(Transfer from other accounts)		(23,500)	(23,500)
Operation and maintenance, Navy	191,874	40,974	
(Transfer from other accounts)	(37,226)	(76,426)	(117,400)
(Liquidation of contract authority)	(43,641)	(43,641)	(43,641)
Operation and maintenance, Marine Corps	25,300	4,800	4,800
(Transfer from other accounts)		(2,000)	(2,000)
Operation and maintenance, Air Force	103,300	23,000	18,000
Operation and maintenance, defense agencies	61,200	25,800	25,800
Defense stock fund	109,200		
Operation and maintenance, Army Reserve	800	800	800
Operation and maintenance, Navy Reserve	200	200	200
Operation and maintenance, Air Force Reserve	600	600	600
Operation and maintenance, Army National Guard	1,500	1,500	1,500
Operation and maintenance, Air National Guard	1,400	1,400	1,400
Total, Operation and maintenance	858,274	126,374	57,400
(Transfer from other accounts)	(37,226)	(101,926)	(142,900)

TRANSFER OF FUNDS

The Committee recommends $179,000,000 in combined program and pay transfer authority, which is $18,126,000 less than the House recommendation of $197,126,000. The transfers to operation and maintenance from a variety of accounts are detailed below:

Fiscal year 1982 accounts: Research, Development, Test and Evaluation, Navy—$19,600,000 from vertical launch system ASROC and other programs; Army missile procurement—$5,700,000 from production base support and depot maintenance equipment; Army weapons and tracked vehicles—$6,300,000 from production base support and 81mm mortar; Army ammunition procurement—$1,500,000 from funds budgeted to layaway the Louisiana Army Ammunition Plant production line; Army other procurement—$10,000,000 from meteorological data system and utility tractor; Navy aircraft procurement—$71,100,000 from spares, RDF support equipment, AV-8B modification kits, SH-60B advance procurement, and EC-130 modification kits; Navy weapons procurement—$7,500,000 from Tomahawk, Phoenix missile modification kits, and MK 75 and MK 76 gun mounts; Navy other procurement—$19,200,000 from 5-inch guided projectile and contract savings; Marine Corps procurement—$2,000,000 from AN/PPS-15(v) radar sets and 155mm projectile (ICM).

Fiscal year 1980 account: Air Force aircraft procurement—$36,100,000 from expiring, unobligated balances of the civil reserve air fleet program to be applied against the civilian pay raise supplemental allowance.

OPERATION AND MAINTENANCE COST INCREASES

The Committee concurs with the House conclusion that additional funding is required for only those known cost increases which have occurred subsequent to the enactment of the fiscal year 1982 Defense Appropriations bill. Although the Committee recognizes that initiatives in the program supplemental such as real property maintenance and fuel stockpile increases are important, it feels these types of discretionary program increases should be considered in a future appropriations request.

SECTION 6 SCHOOLS

The Committee concurs with the House allowance of $11,000,000 to fund section 6 schools. The 1981 Omnibus Budget Reconciliation Act authorized DOD to pay for the continued operation and maintenance of these schools. Since the amount appropriated in the fiscal year 1982 Defense Appropriations Act was not adequate, the supplemental funding is required.

VETERANS EDUCATION ASSISTANCE PROGRAM

The Committee concurs with the House allowance of the $10,800,000 budget request for the veterans education assistance program (VEAP), a contributory program for tuition assistance which has been extended by 1 year until December 31, 1982. Because the Department did not foresee this extension, a supplemental appropriation is justified.

PER DIEM EQUITY

The Committee agrees with the House allowance of $20,000,000 requested for enlisted per diem payments. This entitlement was authorized by the Defense Officer Personnel Management Act (DOPMA) of 1981, but it was not funded in the regular defense appropriation bill.

PUBLIC HEALTH SERVICE HOSPITALS

The Committee concurs with the House recommendation of the $8,100,000 budget estimate for public health service hospitals. The fiscal year 1982 appropriation was reduced in anticipation of their closure; separate congressional action, however, provided for their continued operation. Accordingly, the supplemental request is required.

UNEMPLOYMENT COMPENSATION

The Committee concurs with the $40,000,000 House reduction in the $53,600,000 budget request for unemployment compensation. This reduction is based on the fact that billings to date from individual States have totaled only about $7,000,000, and the Department is unable to substantiate the budget request based on the little data now available.

HEALTH BENEFITS

The Department requests $50,600,000 to accommodate the higher rates and Government liability for civilian health insurance plans which became effective in 1982. Because DOD did not budget for these increases, it requires a supplemental appropriation. The Committee concurs with the House reduction of $14,000,000, however, since this amount equates to the industrial funds portion of the request. The Committee expects industrial fund rates in future years to be adjusted in order to accommodate this reduction.

OPERATION AND MAINTENANCE, ARMY

1982 appropriations to date	$15,037,897,000
1982 supplemental estimate	362,900,000
House allowance	27,300,000
Committee recommendation	4,300,000

The Committee recommends an appropriation of $4,300,000 and transfer of $23,500,000 from the fiscal year 1982 appropriation for Army missile procurement, weapons and tracked combat vehicles, other procurement and ammunition. This reduces the budget estimate by $358,600,000 and the House allowance by $23,000,000. Changes are detailed below:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
Postal cost	2,200	2,200	2,200
Health benefits	13,900	10,900	10,900
Real property maintenance	275,000		
European brigade	23,000	23,000	
Public health hospitals	3,400	3,400	3,400
POMCUS sets 5 and 6	12,500		
Veterans education assistance	3,600	3,600	3,600
Unemployment compensation	25,500	6,400	6,400
Per diem equity	3,800	3,800	3,800
Reduction		-26,000	-26,000
(By transfer)		(23,500)	(23,500)

POMCUS 5 and 6.—The Committee concurs in the House denial of $12,500,000 requested for preposition of materiel configured in unit sets (POMCUS). This is consistent with congressional direction contained in the fiscal year 1982 appropriations which prohibited the Army from implementing proposed plans for POMCUS sets 5 and 6.

Army European brigade.—The Army requested $23,000,000 to reverse its decision last year to inactivate the 3d Brigade of the 1st Calvary Division stationed at Wiesbaden, Germany, in the fourth quarter of this fiscal year. Consistent with the Committee's earlier recommendation under the military personnel account, the funding is denied.

General reduction.—The Committee recommends a reduction of $2,500,000 offset by financing available from surplus funds under the skill qualification test program.

OPERATION AND MAINTENANCE, NAVY

1982 appropriations to date	$19,385,889,000
1982 supplemental estimate	191,874,000
House allowance	40,974,000
Committee recommendation	

The Committee recommends no new appropriation, but a transfer of $117,400,000 from the fiscal year 1982 appropriation for Navy research, development, test and evaluation; aircraft procurement; weapons procurement; and other procurement. This is $191,874,000 below the budget estimate and $40,974,000 below the House. Changes are detailed below:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
Increased utilities	52,000	32,000	32,000
Postal costs	2,300	2,300	2,300
Health benefits	14,100	5,100	5,100
Real property maintenance	75,000		
Public health hospitals	3,300	3,300	3,300
Veterans education assistance	5,100	5,100	5,100
Unemployment compensation	11,500	3,800	3,800
LEASAT	58,600	58,600	58,600
Per diem equity	7,200	7,200	7,200
Reduction	-37,226	-76,426	-117,400
(By transfer)	(37,226)	(76,426)	(117,400)
(Liquidation of contract authority)	(43,641)	(43,641)	(43,641)

Increased utility cost.—The program supplemental request of $52,000,000 for an increase in the cost of utilities would accommodate the effect of higher than budgeted inflation in prior fiscal years. The Committee concurs in the House recommendation of $32,000,000 for this purpose. The balance of the request was intended for direct payment to Navy industrial fund activities. However, in consonance with the stabilized rate concept, the fund is expected to absorb profits or losses from year to year.

Leased satellite communications.—The Navy requested $58,600,000 for leased satellite communications (LEASAT) payments in advance of service. The Congress provided the authority in last year's appropriation act and specified that the program be financed within available appropriations. The Committee sees no reason to change this position. Therefore, required funding shall be derived by transfer from the fiscal year 1982 appropriation for Navy aircraft procurement and weapons procurement.

Liquidiation of contract authority.—The Committee recommends approval of the request of $43,641,000 for liquidation of contract authority included in the Navy operation and maintenance account. This is in agreement with the House recommendation.

Administrative support.—The Committee is concerned that the unique knowledge and expertise of the former Director of the Naval Nuclear

Propulsion Program may soon be lost to the Government. It is appropriate that he should be provided adequate office space, administrative support, and transportation so that he may remain able to provide advice and assistance to the Departments of Navy and Energy, or to other Government organizations involved in the development and application of nuclear energy. This support will also allow him to complete his records and affairs as head of the program over the last 34 years. The Committee will expect the Secretary of the Navy to insure such services for an indefinite period and on an unconditional basis.

OPERATION AND MAINTENANCE, MARINE CORPS

1982 appropriations to date	$1,185,540,000
1982 supplemental estimate	25,300,000
House allowance	4,800,000
Committee recommendation	4,800,000

The Committee recommends an appropriation of $4,800,000 and transfer of $2,000,000 from the fiscal year 1982 Marine Corps procurement appropriation. This is a reduction of $20,500,000 from the budget estimate in concurrence with the House allowance. Changes are detailed below:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
Postal costs	800	800	800
Health benefits	900	900	900
Real property maintenance	15,000		
Veterans educational assistance	1,500	1,500	1,500
Unemployment compensation	3,500		
Per diem equity	3,600	3,600	3,600
Reduction		-2,000	-2,000
(By transfer)		(2,000)	(2,000)

OPERATION AND MAINTENANCE, AIR FORCE

1982 appropriations to date	$16,079,719,000
1982 supplemental estimate	103,300,000
House allowance	23,000,000
Committee recommendation	18,000,000

The Committee recommends an appropriation of $18,000,000 which reduces the budget estimate by $85,300,000 and the House allowance by $5,000,000. Changes are detailed below:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
Postal costs	1,700	1,700	1,700
Health benefits	8,200	6,200	6,200
Real property maintenance	75,000		
Public health hospitals	1,400	1,400	1,400
Veterans education assistance	600	600	600
Unemployment compensation	11,000	2,700	2,700
Per diem equity	5,400	5,400	5,400
Tornado damage repairs—Altus AFB.		5,000	

OPERATION AND MAINTENANCE, DEFENSE AGENCIES

1982 appropriations to date	$4,985,400,000
1982 supplemental estimate	61,200,000
House allowance	25,800,000
Committee recommendation	25,800,000

The Committee recommends an appropriation of $25,800,000 which reduces the budget estimate by $35,400,000 in concurrence with the House. Changes are detailed below:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
Postal costs	1,100	1,100	1,100
Health benefits	9,000	9,000	9,000
Intelligence	18,000	4,000	4,000
Real property maintenance	20,000		
Section 6 schools	11,000	11,000	11,000
Unemployment compensation	2,100	700	700

DEFENSE STOCK FUND

1982 appropriations to date	$69,000,000
1982 supplemental estimate	109,200,000
House allowance	
Committee recommendation	

The Committee recommends no new appropriation for the defense stock fund. This is $109,200,000 below the budget estimate and in agreement with the House.

OPERATION AND MAINTENANCE, ARMY RESERVE

1982 appropriations to date	$658,150,000
1982 supplemental estimate	800,000
House allowance	800,000
Committee recommendation	800,000

The Committee recommends an appropriation of $800,000 for health benefit expenses. This is in concurrence with the budget estimate and the House allowance.

OPERATION AND MAINTENANCE, NAVY RESERVE

1982 appropriations to date	$570,940,000
1982 supplemental estimate	200,000
House allowance	200,000
Committee recommendation	200,000

The Committee recommends an appropriation of $200,000 for health benefit expenses. This is in concurrence with the budget estimate and the House allowance.

OPERATION AND MAINTENANCE, AIR FORCE RESERVE

1982 appropriations to date	$669,154,000
1982 supplemental estimate	600,000
House allowance	600,000
Committee recommendation	600,000

The Committee recommends an appropriation of $600,000 for health benefit expenses. This is in concurrence with the budget estimate and the House allowance.

OPERATION AND MAINTENANCE, ARMY NATIONAL GUARD

1982 appropriations to date	$1,087,950,000
1982 supplemental estimate	1,500,000
House allowance	1,500,000
Committee recommendation	1,500,000

The Committee recommends an appropriation of $1,500,000 for health benefit expenses, the same as the budget estimate and the House allowance.

OPERATION AND MAINTENANCE, AIR NATIONAL GUARD

1982 appropriations to date	$1,646,418,000
1982 supplemental estimate	1,400,000
House allowance	1,400,000
Committee recommendation	1,400,000

The Committee recommends an appropriation of $1,400,000 for health benefit expenses. This is the same as the budget estimate and the House allowance.

PROCUREMENT

The supplemental budget estimates for procurement, in a departure from normal practices, involved several new starts and program shifts that, in the Committee's judgment, did not meet the criteria for supplemental funding. Few of the weapons acquisition proposals involve new and unanticipated requirements or urgent needs that could not be accommodated in regular annual appropriation measures. Accordingly, the Committee has recommended reducing the Department's requests by more than $800,000,000 to $245,600,000. These recommendations are detailed in the following individual appropriation accounts.

WEAPONS AND TRACKED COMBAT VEHICLES, ARMY

1982 appropriations to date	$3,825,200,000
1982 supplemental estimate	126,000,000
House allowance	
Committee recommendation	

The Committee recommends no supplemental appropriation, in agreement with the House. The $126,000,000 budget estimate was to procure additional engines and fire control systems for any M–1 tank production surge that might be needed in the future. The Committee understands informally that this proposal does not enjoy a high priority in the Department. At any rate, initiatives of this kind can be dealt with in regular appropriation measures.

OTHER PROCUREMENT, ARMY

1982 appropriations to date	$3,721,971,000
1982 supplemental estimate	20,000,000
House allowance	
Committee recommendation	20,000,000

The Committee recommends an appropriation of $20,000,000, restoring the budget estimate deleted by the House. The recommended funding is for emergency support equipment for a classified program that is detailed in the classified annex to this report.

SHIPBUILDING AND CONVERSION, NAVY

1982 appropriations to date	$8,821,400,000
1982 supplemental estimate	263,400,000
House allowance	
Committee recommendation	57,000,000

The Committee recommends an appropriation of $57,000,000 which reduces the budget estimate by $206,400,000 and is $57,000,000 above the House allowance. Changes are detailed below:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
CG–47 second source cost	80,000		
MCM repricing	19,000		19,000
TAO cost growth	58,000		38,000
Trident submarine cost growth	106,400		
Reappropriation	343,721		

Shipbuilding cost growth.—The Navy requested $106,400,000 for Trident submarine repricing and $80,000,000 for CG–47 cruiser second source construction startup costs. The Committee believes, however, that any additional funding needs can be adequately addressed in subsequent regular funding bills.

TAO fleet oiler.—The Committee recommends $38,000,000 of the $58,000,000 requested for cost growth on the fiscal year 1982 TAO fleet oiler program. The Navy plans to award the contract for the lead ship in early fiscal year 1983. This additional funding will provide for total lead ship costs less escalation and avoid construction delays.

MCM mine countermeasures ship.—The Committee reluctantly recommends approval of the requested $19,000,000 for sonar, navigation systems, and mine neutralization system cost increases on the MCM lead ship. Over the last few years the Navy consistently deferred constructing this ship. When the appropriation request finally appeared in the fiscal year 1982 budget, it was presumed the MCM ship design had stabilized and the Navy was ready to proceed on the basis of a budget quality cost estimate. However, the supplemental request amounts to a 20-percent cost increase and various components still require additional testing as well as approval for service use before production. The Committee is disturbed over these unwarranted changes and expects no further increases in controllable cost areas.

Extension of the fiscal year 1978 appropriation.—The Committee did not approve the request to reappropriate $343,721,000 of the fiscal year 1978 program unobligated balances which would expire for new obligation purposes on September 30, 1982. The reappropriation will be considered during deliberations on the fiscal year 1983 appropriations bill.

PROCUREMENT, MARINE CORPS

1982 appropriations to date	$1,711,456,000
1982 supplemental estimate	20,000,000
House allowance	
Committee recommendation	

The Committee recommends no appropriation, in agreement with the House, in response to the $20,000,000 budget estimate for procurement of 230 logistics vehicle systems. The Committee could not discern any compelling reason—nor did the budget justification indicate any reason—why this initiative could not await funding in a regular appropriation bill.

AIRCRAFT PROCUREMENT, AIR FORCE

1982 appropriations to date	$13,818,998,000
1982 supplemental estimate	219,100,000
House allowance	
Committee recommendation	70,000,000

The Committee recommends an appropriation of $70,000,000, reducing the budget estimate by $149,100,000. There was no House allowance. Changes are detailed in the following comparative table:

[In thousands of dollars]

	Supplemental request	House allowance	Committee recommendation
KC–10A acquisition	115,000		
C–5B acquisition	99,100		
KC–10A spares	5,000		
KC–10A multiyear procurement			70,000
(By reprograming)			(50,000)

None of the budget requests for new aircraft procurement have been recommended on the basis they lack authorization or do not meet the criteria for supplemental appropriations. However, in response to infor-

mation developed in recent months, the Committee does recommend $120,000,000 only to initiate multiyear procurement of KC–10A tanker-transports. This initiative is supported in a supplemental bill only because of the pressing need to expand the Nation's military airlift capacity and because authorization and funding now for multiyear procurement will permit savings of $658,000,000 and more over the 5-year acquisition cycle, according to estimates supplied by the Department. The $120,000,000 recommended for the KC–10A initiative is composed of $70,000,000 in new budget authority and $50,000,000 previously appropriated for procurement of wide-bodied aircraft.

This recommendation on multiyear procurement involves a commitment to the purchase of 44 aircraft through fiscal year 1987 at an estimated total cost of $3,200,000,000. The Committee believes the 17 percent program savings, together with the high degree of cost confidence attested to by the Department, justified supplemental funding and authority so a final option can be exercised before the December deadline.

Justification for multiyear contracting was submitted subsequent to the January budget, following completion of the congressionally mandated mobility study.

The C–5B procurement estimate of $99,100,000 was linked to a reprograming proposal which the Committee separately rejected. In view of the sharp division in Congress over the merits of reopening C–5 production, this proposal in particular should be taken up in the fiscal year 1983 appropriation measure.

OTHER PROCUREMENT, AIR FORCE

1982 appropriations to date	$5,365,633,000
1982 supplemental estimate	40,470,000
House allowance	17,700,000
Committee recommendation	88,600,000

The Committee recommends an appropriation of $88,600,000, increasing the budget estimate by $48,130,000 and the House allowance by $70,900,000.

This supplemental funding is for classified activities, and Committee recommendations are detailed in the classified annex to this report.

PROCUREMENT, DEFENSE AGENCIES

1982 appropriations to date	$511,500,000
1982 supplemental estimate	10,000,000
House allowance	
Committee recommendation	10,000,000

The Committee recommends an appropriation of $10,000,000, restoring the budget estimate deleted by the House. The funding is recommended for emergency support equipment needs of a classified program. Justification is in the classified annex to this report.

RESEARCH, DEVELOPMENT, TEST AND EVALUATION

RESEARCH, DEVELOPMENT, TEST AND EVALUATION, NAVY

Transfer.—The budget estimate includes a transfer of $37,226,000 from the fiscal year 1982 Navy R.D.T. & E. appropriation to operations and maintenance to fund other Navy programs. The Committee recommends a transfer of $19,600,000, denying the proposed transfer of funds from the Seafire program, and directs continued development of this electro-optical fire control system. Further delay will only compound Navy/ Marine Corps efforts to field an effective electro-optical fire control system for use with laser guided projectiles in support of short-range anti-surface warfare and amphibious assault missions.

RESEARCH, DEVELOPMENT, TEST AND EVALUATION, AIR FORCE

1982 appropriations to date	$8,659,610,000
1982 supplemental estimate	57,000,000
House allowance	
Committee recommendation	

The Committee recommends no appropriation in agreement with the House. The budget request of $57,000,000 for the advanced ballistic reentry vehicle (ABRV) was not authorized. Further, the Committee believes full scale development of this vehicle for the MX missile should await related funding decisions on the MX system in the pending fiscal year 1983 Defense Appropriations bill.

The Committee understands that denial of supplemental development funding will require redirection of certain ABRV test efforts.

GENERAL PROVISIONS

The Committee recommends no substantive changes in the general provisions approved by the House. This will help minimize disruptive policy changes late in the fiscal year.

Among House provisions adopted by the Committee is a new limitation to assure maximum military use overseas of coal and coke produced in the United States. A perfecting change recommended by the Committee would condition this requirement on the ready availability of U.S. coal and coke in event of a supply interruption beyond the control of the Defense Department.

The Department proposed several changes in the general provisions designed to reverse congressional action on the regular fiscal year 1983 Defense Appropriations bill. The Committee does not consider supplemental appropriations a proper avenue to appeal previous congressional decisions and has deferred these proposals for consideration when the Committee takes up the appropriation measure for fiscal year 1983.

In order to accommodate all the funding absorptions required by this bill, together with possible unforeseen requirements, the Committee recommends an increase in the Department's transfer authority from $750,000,000 to $900,000,000. This additional authority to shift funds among appropriation accounts for the balance of fiscal year 1982 still

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requires review by the Office of Management and Budget and the Committees on Appropriations of the Congress.

TITLE II—INCREASED PAY COSTS

Civilian Pay

For costs of the October 1981 civilian pay raise, the Committee recommends for DOD an appropriation of $715,659,000 (plus a $36,100,000 transfer), which is $49,900,000 below the House allowance and $157,700,000 less than the budget estimate. The Committee concurs with the House reduction to the Army (−$10,500,000), Army Reserve (−$400,000), and Army National Guard (−$700,000) accounts since these amounts reflect requests for civil service bonuses properly appropriated in a regular rather than supplemental bill. An additional reduction to Defense Agencies is made because the estimate for teachers' pay is overstated by $1,000,000.

A recent review of the Army's force modernization program indicates a net total of $109,000,000 of fiscal year 1982 appropriated funds cannot be executed. It was realized that fewer major weapon systems were fielded than originally planned due to slippage of production delivery schedules for a variety of new systems. The force modernization program was originally budgeted at more than $900,000,000 for this fiscal year. The $109,000,000 amounts to an overbudgeting factor of about 12 percent. The Committee has learned that the Army is busy obligating the remaining funds for "other high priority items," which include miscellaneous supply items, headquarters realinements and landfill projects. Army contends that nearly half of the unexecuted force modernization funding has already been obligated for projects of this nature. The Committee is particularly disturbed that it was not advised of these surplus funds during its hearings and staff reviews on this issue. The Committee recommends, therefore, the pay raise request for the Army's operation and maintenance account be reduced by $109,000,000, requiring the Army to absorb an amount equal to the surplus. This experience with fiscal year 1982 force modernization funding will be considered during the Committee's deliberations on the fiscal year 1983 request.

The Committee also recommends a reduction of $36,100,000 which is offset by transfer from the fiscal year 1980 Air Force aircraft procurement account. These unobligated funds are excess to the Civilian Reserve Air Fleet and would otherwise expire at the end of this fiscal year.

Intelligence Community Staff

The Committee recommends an appropriation of $632,000, which is the same as the budget estimate and the House allowance. This funding for inteliigence community staff is required because of general schedule pay increases.

Military Pay

To cover costs of the October 1981 military pay raise, the Committee recommends an appropriation of $4,459,855,000, which is $3,700,000 less than the House allowance and $45,428,000 less than the budget estimate. The reduction made to the Air Force account reflects an amount of $45,100,000 which can be absorbed. The Committee concurs with the House in its $328,000 decrease based on a recent diving duty pay reprograming action.

CHAPTER IV

DISTRICT OF COLUMBIA

DISTRICT OF COLUMBIA FUNDS

GOVERNMENTAL DIRECTION AND SUPPORT

1982 appropriation to date	$85,234,300
1982 supplemental estimate	2,982,400
House allowance	2,982,400
Committee recommendation	2,982,400

The Committee recommends an increase of $2,982,400 and 112 temporary positions in the governmental direction and support appropriation title, as follows. This is the same as the House allowance and the budget estimate.

For the District Council an additional $40,000 is provided to establish the Cable Television Design Commission to advise the Council on the standards and procedures relating to the District's Cable Television Communications Act.

For the Office of Personnel $1,314,600 and 100 positions are recommended. These positions and funds were funded by reappropriated funds previously and are needed within this Office as a result of the continued centralization of personnel services.

For the Department of Finance and Revenue $585,300 and 12 positions are provided. Of this amount $227,100 will be used to lease equipment to increase lost effectiveness and productivity in data entry. $106,300 will be used to establish a central business data base. This will allow information from the Departments of Revenue and Finance, Employment Services, and Licenses, Investigations and Inspections and the Recorder of Deeds to be combined into a common data base for centralized debt collection. When this system is established it is estimated to result in $1,300,000 in additional collections annually. In addition $50,000 will be used to contract for financial and credit information, this improved information is expected to result in $600,000 more revenue.

Finally $201,900 and the 12 positions are needed to administer the income and inheritance taxes. These amounts were not included in the original 1982 budget due to requested legislative changes in District of Columbia law which have not yet been enacted. Therefore in order to continue to insure taxpayer compliance and revenue production these sums are needed for the balance of the fiscal year.

For the Department of General Services $942,500 is required. Additional renovation costs for the Lansburgh Building account for $400,000 of this amount, and $542,500 for increased costs of electricity and steam are the balance.

For the Board of Elections and Ethics, $100,000 is needed to complete the update and correction of manual and automated voter registration files.

The Committee concurs with the concern expressed by the House over the District's financial condition and its request for an updated multiyear financial plan. Fiscal year 1983 represents the final year of the current 3-year plan. The Committee believes that the subsequent plan should be thorough, comprehensive, and take full advantage of the experience to date and anticipated improvements, particularly to the financial management system, in the future. Therefore, it is most appropriate, and the Committee directs, that the new financial plan be submitted concurrent with the fiscal year 1984 budget of the District of Columbia.

ECONOMIC DEVELOPMENT AND REGULATION

1982 appropriation to date	$29,096,100
1982 supplemental estimate	4,603,800
House allowance	4,603,800
Committee recommendation	4,603,800

The Committee recommends the city's request of $4,603,800 and 16 temporary positions for economic development and regulation. This is the same as the House allowance

For the Department of Housing and Community Development $4,443,800 is recommended. It is expected that total operating costs for low rent housing during 1982 will total $35,700,000 while the amount available for these costs are currently $32,200,000. $3,500,000 is provided for this purpose. The remaining $948,000 will be used to correct health and safety code violations in privately owned buildings. The owners are then assessed that cost on their property tax bill.

For the Department of Licenses, Investigations, and Inspections $160,000 and 16 temporary positions are recommended. These resources are necessary to eliminate a critical backlog in issuing certificates of occupancy.

PUBLIC SAFETY AND JUSTICE

	Appropriation	*By transfer*
1982 appropriation to date	$351,696,200	
1982 supplemental estimate	2,601,500	
House allowance	2,601,500	
Committee recommendation	2,601,500	($800,000)

An additional amount of $2,601,500 and 90 positions are recommended for the public safety and justice appropriation title. This is the same as the budget estimate and the House allowance.

For the Superior Court the Committee recommends $12,000 for the volunteer attorneys program. These funds will be used for start-up of a program that will compensate attorneys assigned to represent parents in child abuse and neglect cases. At this time counsel for the children are compensated and those for the parents are not.

For the court system the Committee recommends $458,500 in Criminal Justice Act funds. These amounts are used to pay attorneys as-

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL

TITLE I—GENERAL SUPPLEMENTALS

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	CHAPTER III					
	DEPARTMENT OF DEFENSE - MILITARY					
	MILITARY PERSONNEL					
97-125	Military personnel, Army	105,400,000	61,900,000	14,400,000	-91,000,000	-47,500,000
97-125	Military personnel, Navy	154,200,000	55,656,000	57,474,000	-96,726,000	+1,818,000
97-125	Military personnel, Marine Corps	50,700,000	31,945,000	40,645,000	-10,055,000	+8,700,000
97-125	Military personnel, Air Force	28,300,000	4,500,000	4,500,000	-23,800,000	---
97-125	Reserve personnel, Army	9,400,000	4,200,000	9,000,000	-400,000	+4,800,000
97-168	Reserve personnel, Navy (liquidation of obligations)	(300,000)	(300,000)	(300,000)	---	---
97-125	Reserve personnel, Marine Corps	2,800,000	2,000,000	800,000	-2,000,000	-1,200,000
97-125	Reserve personnel, Air Force	4,000,000	4,000,000	3,650,000	-350,000	-350,000
97-125	National Guard personnel, Army	9,700,000	9,600,000	9,600,000	-100,000	---
97-125	National Guard personnel, Air Force	2,200,000	2,000,000	2,000,000	-200,000	---
	Total, Military Personnel	366,700,000	175,801,000	142,069,000	-224,631,000	-33,732,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	RETIRED MILITARY PERSONNEL					
97-125	Retired pay, Defense	97,685,000	47,685,000	47,685,000	-50,000,000	---
	OPERATION AND MAINTENANCE					
97-125	Operation and maintenance, Army	362,900,000	27,300,000	4,300,000	-358,600,000	-23,000,000
---	(Transfer from other accounts)	---	(23,500,000)	(23,500,000)	(+23,500,000)	---
97-125	Operation and maintenance, Navy	191,874,000	40,974,000	---	-191,874,000	-40,974,000
97-125	(Transfer from other accounts)	(37,226,000)	(76,426,000)	(117,400,000)	(+80,174,000)	(+40,974,000)
97-125	(Liquidation of contract authority)	(43,641,000)	(43,641,000)	(43,641,000)	---	---
97-125	Operation and maintenance, Marine Corps	25,300,000	4,800,000	4,800,000	-20,500,000	---
---	(Transfer from other accounts)	---	(2,000,000)	(2,000,000)	(+2,000,000)	---
97-125	Operation and maintenance, Air Force	103,300,000	23,000,000	18,000,000	-85,300,000	-5,000,000
97-125	Operation and maintenance, Defense Agencies	61,200,000	25,800,000	25,800,000	-35,400,000	---
97-125	Defense stock fund	109,200,000	---	---	-109,200,000	---
97-125	Operation and maintenance, Army Reserve	800,000	800,000	800,000	---	---
97-125	Operation and maintenance, Navy Reserve	200,000	200,000	200,000	---	---
97-125	Operation and maintenance, Air Force Reserve	600,000	600,000	600,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
97-125	Operation and maintenance, Army National Guard	1,500,000	1,500,000	1,500,000	---	---
97-125	Operation and maintenance, Air National Guard	1,400,000	1,400,000	1,400,000	---	---
	Total, Operation and Maintenance	858,274,000	126,374,000	57,400,000	-800,874,000	-68,974,000
	(Transfer from other accounts)	(37,226,000)	(101,926,000)	(142,900,000)	(+105,674,000)	(+40,974,000)
	PROCUREMENT					
	Procurement of weapons and tracked combat vehicles,					
97-125	Army	126,000,000	---	---	-126,000,000	---
97-125	Other procurement, Army	20,000,000	---	20,000,000	---	+20,000,000
97-125	Shipbuilding and conversion, Navy	263,400,000	---	57,000,000	-206,400,000	+57,000,000
97-125	Reappropriation FY 1983	343,721,000	---	---	-343,721,000	---
97-125	Procurement, Marine Corps	20,000,000	---	---	-20,000,000	---
97-125	Aircraft procurement, Air Force	219,100,000	---	70,000,000	-149,100,000	+70,000,000
97-125	Other procurement, Air Force	40,470,000	17,700,000	88,600,000	+48,130,000	+70,900,000
97-125	Procurement, Defense agencies	10,000,000	---	10,000,000	---	+10,000,000
	Total, Procurement	1,042,691,000	17,700,000	245,600,000	-797,091,000	+227,900,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	RESEARCH, DEVELOPMENT, TEST, AND EVALUATION					
97-125	Research, development, test, and evaluation, Air Force	57,000,000	---	---	-57,000,000	---
	Total, Chapter III:					
	New budget (obligational) authority	2,422,350,000	367,560,000	492,754,000	-1,929,596,000	+125,194,000
	Appropriations	(2,078,629,000)	(367,560,000)	(492,754,000)	(-1,585,875,000)	(+125,194,000)
	Reappropriation FY 1983	(343,721,000)	---	---	(-343,721,000)	---
	(By transfer)	(37,226,000)	(101,926,000)	(142,900,000)	(+105,674,000)	(+40,974,000)
	(Appropriation to liquidate contract authority and obligations)	(43,941,000)	(43,941,000)	(43,941,000)	---	---

signed to indigent defendants. In addition the bill contains language transferring $800,000 to this program from the Transportation services and assistance appropriation.

The bill includes a provision which is designed as an emergency measure to allow the Superior Court to deal with a severe caseload backlog and an anticipated increase in criminal prosecution because of efforts underway by the Metropolitan Police Department and U.S. attorney's office. This provision authorizes the use of hearing commissioners to provide more judicial manpower.

Hearing commissioners will be appointed by the chief judge of the Superior Court. These commissioners will be empowered to administer oaths, determine conditions of release and pretrial detention of those accused of crimes, conduct preliminary examinations in criminal cases to determine if there is probable cause to believe that the accused committed the crime, with the consent of those involved make findings and recommendations in proceedings before the civil, criminal and family divisions, and to make findings and recommendations in nonjury traffic cases. These actions are subject to rehearing and review by a judge of the Superior Court, whose approval constitutes a final order of the court. The Committee will consider appropriate funding in connection with the fiscal year 1983 District of Columbia Appropriations bill.

This action is necessary in part because of increased efforts in the criminal justice area. Increases in the strength of the Metropolitan Police Department and concentration on repeat offenders are causing a greater number of arrests to be made. This causes further strains on the already stretched resources of the court. The Committee notes, in addition, that other analysis, principally the Court Study Committee of the District of Columbia Bar has identified certain actions which would have the affect of freeing judicial time. Reform to the small claims branch and the landlord and tenant area have been discussed. The Committee encourages these efforts and is confident that the appropriate committees of Congress, the court, city administration, and District Council will take appropriate action where justified in a timely fashion.

In the regular appropriations bill for fiscal year 1982, Public Law 97–91, the Congress provided $948,000 and 39 positions to the fire department to augment the city's emergency ambulance service. During hearings on the 1983 budget request of the department the Committee learned that while the three vehicles had been purchased they were unable to activate them due to delays in hiring the required emergency medical technicans (EMT) to staff them. As a result the Committee asked for a full explanation. On July 15, 1982 the acting chief wrote to the Committee with a status report.

The department intends to have approximately half of the EMT's available for service in September with the balance completing training in November. The hiring delay appears to be the result of delays in qualifying applicants after revising and strengthening the requirements in an effort to upgrade the emergency ambulance division (EAD) staffing. The Committee expects the above hiring schedule to be observed and any potential problems promptly reported to the Committee.

The department as a result of these problems has joined a task force within the Office of Personnel to review various options, including (1) the adoption of modified qualification standards; (2) development of equivalencies for the DS–6 qualification; (3) the development of an apprenticeship program which would yield applicants capable of meeting experience requirements. The Committee agrees with this action and believes that this review should be completed and recommendations made by December 31, 1982. This is necessary to insure that an adequate number of applicants are available to replace those who leave EAD during the year. This will insure that no emergency units are removed from service due to lack of staff.

Also during the recent hearings on the budget the Committee learned that the director of the EAD has been serving in an acting capacity since the division's inception several months ago. It appears this key management position should be filled by a permanent director with the authority to implement policy and upgrade service as required. The Committee therefore believes that EAD should be assigned a permanent director as soon as possible but in no case later than February 1, 1983.

For the Department of Corrections 90 additional positions and $2,131,000 is recommended. Of this amount $1,700,000 is needed for a higher than anticipated payment to the Federal Bureau of Prisons. $95,800 is needed at the District's own facilities for routine daily care items as a result of expected increased population.

In addition the bill provides $363,000 for 90 correctional officers and psychiatric care as required by the settlement of a civil suit brought by several inmates at the central facility at Lorton, Va.

PUBLIC EDUCATION SYSTEM

1982 appropriation to date	$388,411,200
1982 supplemental estimate	7,768,900
House allowance	7,768,900
Committee recommendation	7,768,900

For the public education system the Committee recommends an additional $7,768,900 in fiscal year 1982, the same level as the budget request and House allowance.

The board of education requires $6,867,800 of this amount to cover the cost of additional benefits as a result of contracts signed with the board's union employees. In addition, $10,489,900 is being transferred from the personal services appropriation to cover these costs.

Also, $707,100 is needed to absorb the costs associated with the termination of certain Federal grant programs.

For the public library $194,000 is needed to offset increased utility costs and for repairs needed to library buildings.

HUMAN SUPPORT SERVICES

	Appropriation	*By transfer*
1982 appropriation to date	$397,313,100	
1982 supplemental estimate	38,144,400	
House allowance	38,144,400	
Committee recommendation	38,144,400	($1,900,000)

The Committee recommends an increase of $38,144,400 in the appropriation and 11 additional positions for human support services. This amount is the same as the House and the budget estimate.

For increases in the unemployment compensation fund, $2,123,000 is provided. These funds are needed due to a longer than estimated period of unemployment, an increase in the number of claimants and higher weekly benefits. This fund pays for those District Government employees whose employment is terminated.

For the Department of Employment Services an additional $2,481,400 is requested for several programs, including replacement of the outdated unemployment insurance computer system. The current system has led to numerous complaints of nonpayment, late payment or erroneous payment of benefits. It was determined that the system should be replaced rather than modified in order to include components generating other cost savings and the ability to detect possible fraud. This replacement accounts for $1,400,000 of the supplemental request.

The balance includes funds to offset Federal program reductions and an increase of 11 temporary positions as well as additional support for programs under the Youth Employment Act of 1979. In addition, the bill provides for the transfer of $1,900,000 to the youth employment program of the Department of Employment Services. These funds will be derived from excess appropriations to the Transportation services and assistance title.

For the Department of Recreation $290,000 is recommended for various facility renovation and safety projects. Also to provide additional day camp and summer program opportunities.

For the Department of Human Services $31,250,000 is provided. Of this amount $25,500,000 is required to meet estimated increases in medicaid vendor payments. This increase is the result of an analysis of actual experience during fiscal year 1981 and continuing cost trends.

The remaining amounts are needed for increased pay cost, personal care services, alcohol and drug abuse programs, and $1,400,600 additional for continued outplacement of the mentally retarded from Forest Haven as required by the Pratt Decree.

For the complementary energy assistance program, administered by the Office of Energy $2,000,000. This new program will be used to make cash payments to qualifying recipients to assist them with household energy and utility costs.

ENVIRONMENTAL SERVICES AND SUPPLY

1982 appropriation to date	$31,287,300
1982 supplemental estimate	368,900
House allowance	368,900
Committee recommendation	368,900

The recommended increase in the Department of Environmental Services of $368,900 and 30 temporary positions results from delays in the implementation of the supercan program. This delay made it necessary to maintain staffing levels above the projected need based on the previous schedule. The delay was caused by a 6-month delay in procurement of the cans. The amount recommended is the same as the House allowance and the budget request.

PERSONAL SERVICES

1982 appropriation to date	[1] $36,279,100
1982 supplemental estimate	7,401,500
House allowance	7,401,500
Committee recommendation	7,401,500

[1] Includes $10,489,900 transferred to the board of education.

An increase of $7,401,500 is recommended for personal services. The original budget assumed an average increase in employee salaries of 5 percent. Following various labor negotiations and bonus determination for nonunion personnel the average increase was 7 percent. These additional sums will help finance those adjustments. The amount recommended is the same as the budget estimate and House allowance.

CAPITAL OUTLAY

1982 appropriation to date	$182,418,500
1982 supplemental estimate	10,555,000
House allowance	10,555,000
Committee recommendation	10,555,000

The requested increase in the general fund portion of capital outlay is due to an increase in one project, the Eastern Senior High School modernization proposed by the Board of Education. The Committee recommendation is the same as the budget estimate and House figure.

A total of $11,000,000 was originally approved for the project, however the scope of the project was expanded to include window replacement, major roof repair, upgrading of the stadium and running track and the inclusion of a swimming pool. It is estimated that the total $21,500,000 project will be completed in fiscal year 1984.

WASHINGTON CONVENTION CENTER ENTERPRISE FUND

1982 appropriation to date	$1,231,300
1982 supplemental estimate	774,000
House allowance	774,000
Committee recommendation	774,000

The Committee recommends $774,000, the same as the House and budget request, for the convention center enterprise fund. This amount is needed to cover a portion of the increased costs of relocation and demolition associated with the construction of the building. The balance of the increase will be derived from sums remaining in the site acquisition fund.

CHAPTER V

ENERGY AND WATER DEVELOPMENT

1982 appropriations to date	$12,512,025,000
Supplemental budget request	100,744,000
House allowance	127,744,000
Committee recommendation	91,200,000

The Committee considered supplemental requests for new budget authority totaling $100,744,000 and requests for transfer authority of $24,000,000. The Committee recommends supplementals of $91,200,000 and $2,000,000 of transfer authority. A detailed explanation of the recommendations follows:

DEPARTMENT OF DEFENSE—CIVIL

DEPARTMENT OF THE ARMY

CORPS OF ENGINEERS—CIVIL

The Committee has received testimony from the Assistant Secretary of the Army which indicates that there are proposals to implement an innovative financing plan which would require up-front financing and cost-sharing from non-Federal sponsors of Corps construction projects and studies. Although the committees of Congress have not acted upon this plan, these proposals have prompted concern and intense interest in this important policy area. Therefore, the Committee directs that no cost-sharing or innovative financing proposal be implemented until the Congress fully considers and authorizes such a plan.

The Committee has been informed that certain Corps of Engineers powerplant operational personnel are paid less than personnel of other agencies doing comparable jobs in nearby locations. The Committee believes that all Federal employees should receive comparable compensation for performing comparable work and has concurred with the House provision in the bill that would remove the inequity.

The Committee concurs, under title II of the bill, with the House in providing a total of $35,000,000 for increased pay cost of the Corps of Engineers.

The Committee action provides new funds to meet increased pay costs rather than transferring funds from ongoing construction projects. It is the feeling of the Committee that any additional reduction beyond that imposed for the current year would have an unacceptable adverse

impact on project completion dates resulting in higher costs and delay in realization of project benefits.

DEPARTMENT OF THE INTERIOR

BUREAU OF RECLAMATION

OPERATION AND MAINTENANCE

(By Transfer)

1982 appropriations to date	$118,518,000
Supplemental budget request (by transfer)	(2,000,000)
House allowance	([1])
Committee recommendation	(2,000,000)

[1] Budget request, House Document 97-206, not considered by House.

The Committee recommends a transfer of $2,000,000 to the operation and maintenance program of the Bureau of Reclamation from the construction program, the same as the request. The House did not consider this item.

The funds will be used for restoration of the San Acacia-Elephant Butte low-flow conveyance channel within the middle Rio Grande project. The purpose of the low-flow conveyance channel, constructed as part of the middle Rio Grande project, is to salvage water and to transport salvaged water through the lower portion of the middle Rio Grande Valley and into the normal pool of Elephant Butte Reservoir. Several years of sediment accumulation and deterioration of channel side slopes have resulted in the low-flow channel being inoperable. Water salvage is extremely important because of the need for water in Texas and Mexico. The Rio Grande flows through New Mexico to Texas and then serves as the border between Texas and Mexico until it flows into the Gulf of Mexico. By interstate compact, Texas is entitled to a share of the water before it reaches Mexico. The Treaty of 1906 with Mexico commits the United States to delivery of specific quantities of water during the irrigation season.

A stream channel capable of delivering the water released from Elephant Butte Reservoir to Mexico's point of delivery in a timely manner and without undue river losses, is essential.

The first segment of this rehabilitation was essentially completed by mid-June. Timely completion of the remaining portion of the first segment and the second segment of the rehabilitation is essential to assure a permanent outfall to the river. Failure to complete the rehabilitation of the channel will render 53 miles of conveyance channel useless and jeopardize portions of the upstream structures.

The $2,000,000 requirement for the middle Rio Grande project can be met by transferring unobligated funds originally appropriated in the construction program for the Teton Dam failure payments account, where the total amount of claim payments was less than had been anticipated.

Within available funds, the Bureau of Reclamation is directed to use $75,000 to complete the Lake Andes-Wagner Irrigation District feasibility study.

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DEPARTMENT OF ENERGY

Operating Expenses

ENERGY SUPPLY, RESEARCH, AND DEVELOPMENT ACTIVITIES

Remedial action.—The Committee is aware of a problem potentially affecting residents in the vicinity of Edgemont, S. Dak., due to uranium mill tailings placed as fill material off-site of the mill. NRC has conducted a monitoring and engineering assessment program and a plan for necessary remedial action has been prepared and reviewed. With the completion of these preliminary planning measures, necessary remedial action work can begin.

The Committee believes that the Department of Energy rather than NRC should carry out the necessary remedial action work. Therefore, the Committee considers that, of the funds appropriated for the Department's remedial action program at uranium mill tailings sites, up to $500,000 should be made available in fiscal year 1982 to enable the Department to proceed with the necessary remedial action work in accordance with the action plan already developed by NRC. Having addressed this matter last year, the Committee again directs that the Department accord this work a high priority.

ATOMIC ENERGY DEFENSE ACTIVITIES

1982 appropriations to date	$3,606,351,000
Supplemental budget request	59,400,000
House allowance	57,000,000
Committee recommendation	48,900,000

WEAPONS ACTIVITIES

Research, development, and testing.—The Committee recommends $12,000,000, the same as the House allowance and $3,000,000 below the supplemental request. Based on updated estimates of the actual funding requirements, the Committee recommendation would maintain laboratory and test site contracts employment at the fiscal year 1981 yearend level.

Production and surveillance.—The Committee recommendation includes $8,500,000, the same as the supplemental request, and $6,500,000 above the House allowance.

VERIFICATION AND CONTROL TECHNOLOGY

The Committee recommendation provides $2,000,000, the same as the House allowance and the budget request.

MATERIALS PRODUCTION

Reactor operations.—The Committee recommendation includes $5,600,000, which provides $280,630,000, the full authorized level of funding for reactor operations in fiscal year 1982.

The Committee recommendation provides for increased operations of the Savannah River reactors and continued conversion of "N" reactor to weapons-grade plutonium.

PROCESSING OF NUCLEAR MATERIALS

The Committee provided $148,650,000, the full authorization in fiscal year 1982, for processing of nuclear materials. The supplemental request of $3,000,000 for special studies on processing facility modification is deferred until consideration of the fiscal year 1983 budget request. The Committee recommendation includes $1,000,000 of the amount provided in fiscal year 1982 for Rover startup operations at the Idaho Chemical Processing Plant.

SPECIAL ISOTOPES SEPARATIONS

Special isotopes separations.—The Committee recommendation includes $5,000,000 for the special isotopes separation program. The Committee notes that the SIS technology demonstration program has significant potential for providing economical program options to meet weapons program needs in the mid-1980's and beyond.

Supporting services.—The supplemental request includes $11,800,000 in supporting services. The Committee recommendation provides $10,800,000 and defers consideration of $1,000,000 related to the "N" reactor 5-percent option to fiscal year 1983.

DEFENSE WASTE MANAGEMENT

Interim waste management.—The Committee recommendation includes $2,000,000, which is the same as the House and the budget request, to provide for additional high-level waste tank space for increased PUREX output.

Beneficial uses—Byproduct materials.—The Committee recommendation includes $3,000,000, the same as the House, to permit the Department to proceed with a cooperative project with the city of Albuquerque, N. Mex., to demonstrate the beneficial uses of byproduct material.

PLANT AND CAPITAL EQUIPMENT

ENERGY SUPPLY, RESEARCH, AND DEVELOPMENT ACTIVITIES

1982 appropriations to date	$332,200,000
Supplemental budget request	
House allowance (by transfer)	(14,000,000)
Committee recommendation	

The Committee recommendation does not include the $14,000,000, added by the House and derived by transfer, to fund the binary cycle demonstration geothermal plant, project 80–G–2.

Although the Committee supports this project, the funding level proposed by the House would be only a small portion of the amount needed to complete the project. Moreover, the proposed transfer of funds from the geothermal resources development fund could adversely affect the geothermal loan guarantee program.

Plant and Capital Equipment

ATOMIC ENERGY DEFENSE ACTIVITIES

1982 appropriations to date	$1,066,803,000
Supplemental budget request	38,000,000
House allowance	35,700,000
Committee recommendation	7,300,000

WEAPONS ACTIVITIES

Production and surveillance.—In the fiscal year 1982 appropriation bill, Public Law 97–88, the Committee on Appropriations provided $9,100,000 funding for project 81–D–115, MX warhead production facilities. The original $60,000,000 request provided for production facilities for two warhead designs. Although the warhead design selection was made in January 1982, there are still uncertainties related to the basing mode. In addition, the authorizing committees of Congress have denied the supplemental request of the Department of Defense to develop the reentry vehicle for the MX. The Committee recommendation is consistent with that action and would also defer the Department of Energy supplemental request for 81–D–115.

The supplemental request for project 82–D–109, 155 mm artillery-fired atomic projectile is deferred and will be reviewed in connection with the fiscal year 1983 request.

MATERIALS PRODUCTION

Capital equipment.—The Committee recommends $2,300,000, the same as the House allowance and $2,300,000 below the budget request.

DEFENSE NUCLEAR WASTE

Long-term waste management technology.—The Committee recommendation includes $5,000,000, the same as the House allowance and the supplemental request, for project 77–13–f, Waste Isolation Pilot Plant, N. Mex. This will provide funds for settlement of a lease acquisition necessary for protection of site integrity.

INDEPENDENT AGENCIES

Nuclear Regulatory Commission

INCREASED PAY COSTS

The NRC requested an additional $3,344,000 for increased pay costs in fiscal year 1982. The Committee agrees with the House that the NRC pay costs can be offset with funds available for fiscal year 1982 without any personnel impact.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL

TITLE I—GENERAL SUPPLEMENTALS

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	CHAPTER IV					
	DISTRICT OF COLUMBIA					
	DISTRICT OF COLUMBIA FUNDS					
97-192	Governmental direction and support	(2,982,400)	(2,982,400)	(2,982,400)	---	---
97-192	Economic development and regulation	(4,603,800)	(4,603,800)	(4,603,800)	---	---
97-192	Public safety and justice	(2,601,500)	(2,601,500)	(2,601,500)	---	---
	(Rescission)	(-14,700,000)	(-14,700,000)	(-14,700,000)	---	---
	(By transfer)	---	---	(800,000)	(+800,000)	(+800,000)
97-192	Public education system	(7,768,900)	(7,768,900)	(7,768,900)	---	---
97-192	Human support services	(38,144,400)	(38,144,400)	(38,144,400)	---	---
97-192	(Trust fund rescission) 1/	(-227,400)	(-227,400)	(-227,400)	---	---
	(By transfer)	---	---	(1,900,000)	(+1,900,000)	(+1,900,000)

1/ Not reflected in totals.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
97-192	Environmental services and supply	(368,900)	(368,900)	(368,900)	---	---
97-192	Personal services	(7,401,500)	(7,401,500)	(7,401,500)	---	---
	Total, operating expenses (net)	(49,171,400)	(49,171,400)	(49,171,400)	---	---
	Appropriations	(63,871,400)	(63,871,400)	(63,871,400)	---	---
	Rescission	(-14,700,000)	(-14,700,000)	(-14,700,000)	---	---
	(By transfer)	---	---	(2,700,000)	(+2,700,000)	(+2,700,000)
97-192	Capital outlay	(10,555,000)	(10,555,000)	(10,555,000)	---	---
97-192	Washington Convention Center Enterprise Fund	(774,000)	(774,000)	(774,000)	---	---
	Total, Chapter IV:					
	District of Columbia funds (net)	(60,500,400)	(60,500,400)	(60,500,400)	---	---
	Appropriations	(60,500,400)	(60,500,400)	(60,500,400)	---	---
	Rescission	(-14,700,000)	(-14,700,000)	(-14,700,000)	---	---
	(By transfer)	---	---	(2,700,000)	(+2,700,000)	(+2,700,000)

CHAPTER VI

FOREIGN ASSISTANCE

BILATERAL ECONOMIC ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

AGENCY FOR INTERNATIONAL DEVELOPMENT

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

1982 appropriations to date	$32,552,000
1982 supplemental request	1,031,000
House allowance	1,031,000
Committee recommendation	1,031,000

The foreign service retirement and disability fund is a mandatory expense of the Agency for International Development. The Committee recommends the appropriation of the full budget request.

OVERSEAS TRAINING AND SPECIAL DEVELOPMENT ACTIVITIES

(FOREIGN CURRENCY PROGRAM)

1982 appropriations to date	.....
1982 supplemental request	($920,000)
House allowance	(920,000)
Committee recommendation	(920,000)

The administration is requesting that $920,000 in excess foreign currencies be used for health care and other training of students in institutions in Nepal, India.

The Committee recommends approval of this request, which has no budgetary affect.

INTERNATIONAL DISASTER ASSISTANCE

(BY TRANSFER)

1982 appropriations to date	$27,000,000
1982 supplemental request	50,000,000
House allowance	(50,000,000)
Committee recommendation	(50,000,000)

The administration is requesting an additional $50,000,000 for its disaster assisance program. These funds are being requested in response to appeals for needed emergency assistance in Lebanon. This assistance will be provided directly through the Office of U.S. Foreign Disaster Assistance, the food for peace program, the migration and refugee assistance program, the International Committee of the Red Cross, the American University Hospital of Beirut, the Catholic Relief Services,

the Young Men's Christian Association, UNICEF, and through other international and private voluntary organizations. In addition to this appropriation request, the administration has made available $15,000,000 from other sources for a total disaster assistance program to Lebanon of $65,000,000.

The Committee agrees with the administration's request, but is providing the funds through a transfer from the State Department's migration and refugee assistance program, funds which are excess to that program.

In testimony before the Committee, it is clear that the amount of assistance which the United States may eventually be called upon to provide is unknown—though the possibility that we will be asked to provide for more is very likely. Before the administration makes any further requests, however, the Committee would expect that the administration would fully utilize existing authority under section 492(b) of the Foreign Assistance Act.

The Committee directs the Agency for International Development to utilize the funding provided by this appropriation for emergency humanitarian needs, specifically food, medicine, and shelter, until those needs are fully met. It is also the view of the Committee, consistent with long established U.S. policy, that assistance made available by this act extends to all individuals affected by this disaster. It has been a longstanding principle that U.S. disaster and humanitarian assistance is provided without regard to racial, national, or political considerations. The Committee agrees that if these emergency humanitarian needs are satisfied without exhausting the appropriated funds, the remaining funds would be available in accordance with authorizing legislation.

The Committee expects the Agency for International Development to carefully monitor the distribution of this assistance and notify the Committee immediately should obstacles to that distribution arise.

The American University of Beirut.—The American University of Beirut (AUB), in existence for 116 years, has been the primary and premier U.S. presence in Lebanon for several years. Successive administrations have requested, and Congress has strongly supported, funding for AUB amounting in recent years to around 8 to 10 percent of its operating budget. The university has a worldwide reputation, but is especially prominent in the Mediterranean region and the Middle East.

The Committee has received information which indicates that the recent fighting in Beirut will cost AUB at least $6,700,000, a figure which was based on an assumption that the fighting would stop August 1, 1982. The bulk of this cost is associated with the operation of the university's hospital, which has been on a war footing since June 4, 1982, treating almost exclusively wounded patients. The 1982 summer school classes and special training institutes have been canceled, and AUB expects cancellation in the fall of full cost students sponsored by other governments and agencies due to the atmosphere in Lebanon, even if peace is restored. The Committee is recommending an earmark of $10,000,000 to help defray the costs to AUB associated with this crisis. The Committee believes this higher figure is justified inasmuch as

the $6,700,000 estimate assumes Lebanese Government reimbursement of one-third of AUB's indigent patients, it does not assume anything for repair of physical damage, and there is no estimate of possible damage to AUB's Agricultural Research Center in the Bekaa Valley. In addition, the lower figure assumes normal operations by October 1982, a circumstance which does not seem likely at this time.

The Committee has also received information regarding damage to the Beirut University College, an American college founded in 1925, due to the flow of refugees to its campus. Based on these reports, the Committee urges AID to provide up to $1,900,000 to BUC in the distribution of assistance provided in this appropriation.

Economic Support Fund

Caribbean Basin Initiative

1982 appropriations to date	$2,576,000,000
1982 supplemental request	350,000,000
House allowance	
Committee recommendation	355,000,000

The Caribbean Basin Initiative (CBI) is the Reagan administration's major program for economic cooperation in the Caribbean Basin region. This initiative is the most comprehensive to be proposed for this region since the Kennedy administration's alliance for progress initiative.

The CBI is a three-pronged approach encompassing trade concessions, investment incentives, and economic assistance. This Committee is responsible for the economic assistance portion of the program, a request totaling $350,000,000. The Committee believes that this particular program is long overdue, and supports it entirely with the one addition of $5,000,000 for the country of Honduras, that add-on being subtracted from the proposed military request for Honduras.

The administration views this assistance as an emergency package which would be allocated and earmarked in the legislation as follows:

El Salvador/$128,000,000

Undoubtedly the most controversial portion of the CBI, El Salvador desperately needs this assistance at a time when that country is striving to strengthen democratic institutions which were significantly begun by the overwhelming turnout in the March elections.

The other Caribbean nations receiving assistance from the CBI are as follows:

Costa Rica	$70,000,000
Eastern Caribbean	10,000,000
Dominican Republic	40,000,000
Belize	10,000,000
Haiti	5,000,000
Honduras	40,000,000
Jamaica	50,000,000
Regional programs	2,000,000

The Committee believes that taken individually, or as a group, the provision of economic assistance as suggested by the CBI is overwhelmingly justified in terms of U.S. interests and U.S. relations with our

closest neighbors. It would be tragic indeed if this initiative were not undertaken.

PUERTO RICO AND THE U.S. VIRGIN ISLANDS

In the context of encouraging stability in the Caribbean, the Committee also believes that the administration should make every effort to assure that both Puerto Rico and the U.S. Virgin Islands remain strong showplaces of democracy and continue to serve as models for democracy and development. We urge the administration to review all its policies to assure that the left hand knows what the right hand is doing and that all policies are aimed at achieving a more stable Caribbean. In particular, we urge the administration to complete a full review of the impact of tax and budget changes on Puerto Rico and the U.S. Virgin Islands, including those proposed in fiscal year 1983, as expeditiously as possible and prior to consideration of the fiscal year 1983 budget requests.

MILITARY ASSISTANCE PROGRAM

1982 appropriations to date	$176,512,000
1982 supplemental request	61,988,000
House allowance	
Committee recommendation	16,988,000

The Military Assistance Program (MAP) provides grant defense articles and services, other than training, to certain eligible foreign countries.

The administration's supplemental request is for an appropriation of $61,988,000, which together with a scheduled reprograming of $25,012,000, would provide an additional amount for three countries and the MAP special requirements fund. The amounts suggested by the administration are $35,000,000 for El Salvador, $17,000,000 for Honduras, $10,000,000 for Somalia, and $25,000,000 for the MAP special requirements fund. The Committee is recommending the appropriation of $16,988,000, which together with the $25,012,000 reprograming will provide a program level earmarked as follows: El Salvador, $20,000,000, Honduras, $12,000,000, and Somalia, $10,000,000. The Committee is not recommending an appropriation for the MAP special requirements fund. Thus, the Committee is recommending a cut of $45,000,000 in this program, $5,000,000 of which it is adding to the Economic Support Fund/Caribbean Basin Initiative Program for Honduras.

INTERNATIONAL MILITARY EDUCATION AND TRAINING

1982 appropriations to date	$38,488,000
1982 supplemental request	3,512,000
House allowance	
Committee recommendation	3,512,000

The International Military Education and Training (IMET) program has received strong support from this Committee over the years. The program provides instruction and training in military skills and U.S. military doctrine on a grant basis to military and related civilian person-

nel of friendly countries. The program, relatively inexpensive, has been a very productive one in our overall security assistance.

The Committee supports the administration's request which will provide additional funds for programs in such countries as Indonesia, Thailand, the Philippines, Tunisia, Greece, Kenya, the Sudan, and several Latin American countries.

Foreign Military Credit Sales

DIRECT CREDITS

1982 appropriations to date	$750,000,000
1982 supplemental request	50,000,000
House allowance	
Committee recommendation	50,000,000

The administration is requesting an additional $50,000,000 in direct credits for the Foreign Military Credit Sales (FMS) program. This additional amount for direct credits would be utilized for the program in the Sudan.

The security and economic needs which currently confront the Sudan are unquestioned. U.S. interests and foreign policy considerations demand that we do our utmost to help this country which has been one of the few consistent supporters in the area of the Camp David peace process. In addition, the Sudan occupies a significant location vis-a-vis our Southwest Asia security strategy.

Sudan faces serious external threats from elements in both Libya and Ethiopia, and this particular FMS program would be used to finance the purchase of two F–5 fighter aircraft, M–60 tanks, and 155 mm field artillery. It is also worth noting that the Sudan is in the midst of trying to come up with a number of economic reforms in cooperation with the international monetary fund and the World Bank, another fact which obviously places great importance on this particular request.

The Committee, therefore, recommends approval of this entire request.

LOAN GUARANTEES

1982 appropriations to date	($3,083,500,000)
1982 supplemental request	(186,000,000)
House allowance	
Committee recommendation	(186,000,000)

The administration is requesting an increase in the FMS guarantee program of $186,000,000. This proposed increase would be used to finance additional programs in seven countries. Those countries, amounts, and justifications, are as follows:

Korea/$29,000,000

Because of a North Korean superiority in fighter aircraft, South Korea has priority needs for a ready and sophisticated air defense system. The Republic of Korea has requested, and the U.S. Government has responded positively to a request to upgrade the Korean Hawk missile through a product improvement program. The increased funding re-

quested here will enable South Korea to go ahead with this plan now, thereby saving increased costs which would surely result if this matter is delayed.

Thailand/$25,000,000

As the Committee noted in its report on the regular fiscal year 1982 appropriation legislation, Thailand stands as a "front line" nation facing 200,000 Soviet-backed Vietnamese troops along its Cambodian border. This pressure from the Vietnamese military continues, and the Royal Thai Government, as a treaty ally and major ASEAN state, deserves continued and strong support from the United States. The $25,000,000 increase in the Thai program would contribute toward purchase of anti-tank weapons, special radar, and air defense systems components.

Morocco/$20,000,000

The importance of Morocco to the U.S. interests from the Straits of Gibraltar, the Middle East, and Southwest Asia, cannot be overemphasized. This state stands at the southern approaches to the Straits of Gibraltar, and as Morocco has demonstrated in the past, she has been very supportive of U.S. security objectives through the use of bases, naval communications facilities, and ports. In a recent visit to the United States, the King of Morocco has personally pressed his need for this assistance and his willingness to continue to be supportive of the United States on a wide variety of issues. This particular program will partially suport purchases of spare parts, ammunition, and major weapons systems such as M–60 tanks.

Tunisia/$10,000,000

Tunisia has been a close friend of the United States since gaining its independence in 1956. There have been many instances where, in international bodies, Tunisia has used its influence to support U.S. interests. As well, it has allowed access to its port of Sixth Fleet vessels, including nuclear powered war ships. Just recently Tunisia has expressed its desire for a close military cooperation arrangement with the United States, and a United States-Tunisian joint military commission was established. This small country shares a border with Libya, and has frequently been subjected to that country's unfriendly actions. Continued good relations with this country is vital not only to U.S. interests, but to NATO's as well. The FMS program will be used to help purchase C–130's, artillery, surface to air missiles, and anti-tank missiles.

Portugal/$20,000,000

Portugal is a vital western ally, which is working hard to provide its share of the common defense of the West. Portugal's strategic position is obvious, and the importance of continued U.S. utilization of its military installations is very important. The FMS program will be used to finance improvements in Portugal's overall defense machinery, including U.S. equipment for anti-submarine warfare frigates, C–130 aircraft and spare to complete the transport squadron and supporting equipment.

Spain/$25,000,000

Like Portugal, Spain is vital both to U.S. interests and as a new member of NATO. It has become a full participant in western democratic institutions, and is striving to play its role in the defense of the West. Like Portugal, Spain occupies a very important strategic location, and the United States has use of military facilities which, of course, are vital for many aspects of our security posture in the Mediterranean, the Middle East, and in southwest Asia. The FMS program will be used to help purchase air defense missile systems, helicopters, harpoon missiles, and other weapons systems.

Turkey/$82,000,000

Turkey is in the process of modernizing its antiquated armed forces and military equipment. Turkey's strategic importance to the United States and NATO is even more prevalent now given the current situation in Iran. Turkey's shared border with the Soviet Union underlines the importance of continued close cooperation with the United States and NATO countries, and this particular program will be used to further the advancement of its weapons systems, including logistical management and industrial manufacturing systems.

As can be seen from the discussion above, each of these countries is vital to U.S. interests and deserves strong support. Therefore, the Committee recommends approval of the additional request for FMS loan guarantees.

Special Defense Acquisition Fund

(LIMITATION ON OBLIGATIONS)

1982 appropriations to date	
1982 supplemental request	($300,000,000)
House allowance	
Committee recommendation	(250,000,000)

The special defense acquisition fund is a revolving fund to finance the acquisition of defense articles and defense services in anticipation of their transfer to eligible foreign countries and international organizations. The special defense acquisition fund capitalization is authorized by receipts from several different sources.

The administration believes that provision of this fund will enhance the President's ability to fulfill urgent requirements of friendly governents for military equipment, reduce procurement lead times for delivery of this equipment, and provide an effective means to assist in smoothing the rates of production. The Committee strongly supports this fund, though because of current shortfalls of the capitalization of the fund, is recommending $250,000,000 rather than the $300,000,000 requested.

DEPARTMENT OF STATE

MIGRATION AND REFUGEE ASSISTANCE

The House has included language, which the Committee recommends be stricken. The House believed this language necessary to correct a technical problem with regard to this account as provided for in the regular fiscal year 1982 Foreign Assistance Appropriations Act.

The Committee has stricken this language because of indications it has received from the administration that the language is not necessary. The Committee has informally requested further information from the administration regarding this matter, and if it turns out that, in fact, this language is necessary, such an adjustment can be considered in conference.

REFUGEE PROJECT

The Committee concurs in the recommendation of the House that the Department of State support the initiative to carry out a pilot project to resettle refugees in Latin America through the cooperation of various nongovernmental agencies with the Organization of American States and the pilot study of the causes of migration within the hemisphere which result in a constantly increasing number of refugees coming to the United States.

The Committee expects a report on this matter 1 month following enactment of the bill accompanying this report.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL

TITLE I—GENERAL SUPPLEMENTALS

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	CHAPTER V					
	DEPARTMENT OF THE INTERIOR					
	Bureau of Reclamation					
97-206	Operation and Maintenance (by transfer).....	(2,000,000)	---	(2,000,000)	---	(+2,000,000)
	DEPARTMENT OF ENERGY					
	Operating Expenses					
97-162	Atomic Energy Defense Activities.....	59,400,000	57,000,000	48,900,000	-10,500,000	-8,100,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Plant and Capital Equipment					
	Energy Supply, Research and Development Activities					
---	(by transfer)	---	(14,000,000)	---	---	(-14,000,000)
97-162	Atomic Energy Defense Activities	38,000,000	35,700,000	7,300,000	-30,700,000	-28,400,000
	Total, Chapter V:					
	New budget (obligational) authority	97,400,000	92,700,000	56,200,000	-41,200,000	-36,500,000
	(By transfer)	(2,000,000)	(14,000,000)	(2,000,000)	---	(-12,000,000)

CHAPTER VII

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

Housing Programs

ANNUAL CONTRIBUTION FOR ASSISTED HOUSING

On April 15, the Secretary of HUD announced that the administration would support the completion of approximately 70,000 housing units in the pipeline by requesting the use of $3,700,000,000 for financing adjustment and $2,650,000,000 for cost amendments. The administration's plan assumed the availability of approximately $7,400,000,000 in recaptured authority. When Public Law 97–216 was enacted, the Congress assumed that only $5,000,000,000 of recaptures would be available to fund the planned buyout of the pipeline and, consequently, reduced the amount rescinded. Due to the uncertainties associated with the recapture estimates, the Congress provided that an additional $1,750,000,000 of fiscal year 1982 funds could be merged with recaptures to assure sufficient resources.

It now appears that OMB will not release this $1,750,000,000 even though recaptures to date are only approximately $2,400,000,000. The availability of the additional $1,750,000,000 would assist approximately 34,000 housing units. Therefore, the Committee has included bill language which has the effect of reducing the amount of recaptures necessary to fund the program by eliminating the deferral of the $1,750,000,000.

Limitations on Guaranteed Loans

The administration proposed reducing the 1982 limitations on Government National Mortgage Association mortgage-backed securities program and the section 108 community development loan guarantee program. The mortgage-backed securities limitation was to be reduced from $68,250,000,000 to $48,000,000,000 and the section 108 program was to be reduced from $225,000,000 to $125,000,000. The Committee concurs with the House and does not believe the limitations should be reduced at this time.

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INDEPENDENT AGENCIES

FEDERAL EMERGENCY MANAGEMENT AGENCY

SALARIES AND EXPENSES

1982 appropriations to date	$93,879,000
1982 supplemental estimate	1,000,000
House allowance	
Committee recommendation	

The Committee has not approved the supplemental request of $1,000,000 for the salaries and expenses account for radiological emergency preparedness activities. The House also denied this request.

The Federal Emergency Management Agency (FEMA) is responsible for helping to plan and evaluate the adequacy of State and local radiological emergency plans. The Agency has requested the additional funds in order to plan, review, and exercise evaluations related to commercial nuclear powerplants and to hire and train the 30 additional staff (FTE) that would be used to test and evaluate the radiological emergency plans at the various nuclear facilities across the country.

The Committee has denied the request because it does not believe there is sufficient time remaining in the fiscal year for FEMA to utilize these funds.

STATE AND LOCAL ASSISTANCE

1982 appropriations to date	$121,829,000
1982 supplemental estimate	1,408,000
House allowance	
Committee recommendation	

The Committee has denied the supplemental request of $1,408,000 for the State and local assistance account for radiological emergency preparedness activities. The House also denied the request. FEMA requested this additional $1,408,000 in conjunction with the $1,000,000 requested in the salaries and expenses account. FEMA intended these funds be used to initiate a program to review State and local governments' emergency warning systems, including accoustical tests, specification review, and expanded citizen awareness of radiological emergency preparedness plans.

As indicated in the previous section, the Committee does not believe that FEMA has sufficient time to utilize these additional funds before the end of the fiscal year.

NATIONAL FLOOD INSURANCE FUND

The Committee has included bill language which permits FEMA to use funds from the flood insurance fund to pay for the salaries and expenses of staff involved in flood insurance activities. The Committee believes that the use of flood insurance funds for this purpose is consistent with the congressional intent of putting the flood insurance fund on a more actuarially sound basis.

SELECTIVE SERVICE SYSTEM

SALARIES AND EXPENSES

1982 appropriations to date	$18,633,000
1982 supplemental estimate	1,367,000
House allowance	
Committee recommendation	304,000

Of the $1,367,000 requested by the Selective Service System, $400,000 was requested for a public information program; $153,000 to reimburse the U.S. Postal Service for registration costs; $400,000 for printing and postage costs; $42,000 for personnel to enter data on the expanding data base; $48,000 for bullet-proof glass; and $304,000 for the development of automated data processing claims and alternative service systems.

The Committee has not approved the $400,000 for the public service program. Recent registration experience indicates that such a campaign is not warranted at this time. The Committee recommends providing the $304,000 for data processing systems development. These systems form the backbone of the Selective Service System program and should be made operational as soon as possible. These systems will support regis-tration, induction, claims/appeals, and the assignment of conscientious objectors to civilian jobs. The Committee understands that Selective Service can absorb the other items contained in their supplemental request and, therefore, has not provided funding for them.

The Committee recognizes that some alternative service workers (ASW) will raise objections to their job assignments. Currently draft Selective Service procedures do not provide for an appeals process. In order to assure that a procedure exists to address these concerns, the Committee believes the Director of the Selective Service should include in the final alternative service program regulations a provision establishing civilian review boards for the purpose of reviewing ASW work assignments which ASW's view as unacceptable. The Committee has, therefore, included bill language which would require Selective Service to establish, in the event of a mobilization, civilian review boards. The Committee expects that such boards would be comprised of individuals selected by the Director to represent a broad spectrum of the civilian population (similar to local draft boards).

VETERANS ADMINISTRATION

MEDICAL AND PROSTHETIC RESEARCH

1982 appropriations to date	$128,215,000
1982 supplemental estimate	
House allowance	
Committee recommendation	[1](4,198,000)

[1] By transfer.

Recently the Committee has been informed that the VA would require a reprograming in the medical care account and the medical administration and miscellaneous operating expenses (MAMOE) in order to accommodate research efforts and mandate studies (Public Law

96–151) on agent orange. The Committee believes that such medical R. & D. should be managed within the VA's medical and prosthetic research account and has, therefore, included bill language transferring the required funds to this account.

This transfer would provide funds to assist in carrying out the Veterans Administration agent orange program to support: (1) the pilot phase of the epidemiology study ($3,020,000); (2) the Vietnam veteran twin study, a study of identical twin veterans where one twin served in Vietnam during the period of herbicide orange spraying and the twin sibling did not serve in Southeast Asia ($65,000); and (3) the mortality study ($1,113,000), a study comparing the rates and causes of death in veterans who served in Vietnam to those veterans who did not serve in the Republic of Vietnam.

The VA proposed that the first and third study above be funded within the medical care account and the second study through MAMOE. Because the bill transferred the entire $4,198,000 from the medical care account, the MAMOE account will have an excess of $1,113,000, which more than offsets the VA's pay supplemental request of $1,078,000 for MAMOE. The Committee, therefore, has not provided pay supplemental appropriations for MAMOE in title II of the bill.

MEDICAL ADMINISTRATION AND MISCELLANEOUS OPERATING EXPENSES

1982 appropriations to date	$55,392,000
1982 supplemental estimate	
House allowance	[1](8,000,000)
Committee recommendation	[1](8,000,000)

[1] By transfer.

The Committee concurs with the House in transferring $8,000,000 to the medical administration and miscellaneous operating expenses appropriation from the medical care appropriation for the nurse scholarship program. This amount, together with $4,000,000 provided in the 1982 HUD-Independent Agencies Appropriation Act, will permit the VA to operate the nurse scholarship program at a $6,000,000 level in both fiscal years 1982 and 1983. To carry out this recommendation it is necessary to provide that the funds will remain available until September 1983.

The $8,000,000 is to be transferred from the vet center program. The 1982 HUD-Independent Agencies Appropriation Act assumed a $31,400,000 vet center program, including $11,200,000 for a contracting program. The Veterans Administration has informed the Committee that it will not be possible to obligate $8,000,000 to $10,000,000 of the contract funds because it is just beginning to implement the program. Because both the House and Senate Committees consider the nurse scholarship program a high priority, it is appropriate that the unutilized funds be transferred to that activity rather than lapse.

GRANTS TO THE REPUBLIC OF THE PHILIPPINES

1982 appropriations to date	
1982 supplemental estimate	[1](S500,000)
House allowance	[1](500,000)
Committee recommendation	[1](500,000)

[1] By transfer.

On June 30, 1982, the Administration proposed a 1982 appropriation of $500,000 for grants to the Republic of the Philippines to be derived by transfer from the medical care appropriation. The funds are to assure the continued effective care and treatment of U.S. veterans at the Veterans Memorial Medical Center at Manila. The Committee agrees with the actions of the House and has also included the requested language in the bill.

ADMINISTRATION PROVISION

Section 501(40) of title V of the 1982 Department of Housing and Urban Development-Independent Agencies Appropriation Act placed a limitation of $34,000,000 on the total amount of funds available for the Department of Housing and Urban Development's data processing services. The Department has indicated a need for additional data processing funds. The House bill contains language increasing the limitation on the Department of Housing and Urban Development's data processing services from $34,000,000 to $35,500,000. The Committee believes that this modification in the limitation is sufficient to provide for high-priority data processing requirements and has, therefore, recommended retaining the House language. The Committee has also retained the House language restricting the Department of Housing and Urban Development from implementing its May 11, 1982, rules concerning the section 202 housing program.

INCREASED PAY COSTS

The Committee recommends $257,060,000 in new budget authority for pay costs for agencies under the jurisdiction of the HUD-Independent Agencies Subcommittee.

The Federal Emergency Management Agency proposes funding its increased pay cost requirements by transfer. The Committee has approved the full request and directs that $1,000,000 be transferred from radiological defense, as proposed by FEMA, and the remaining $1,084,000 be transferred from the civil defense program, other than State and local assistance.

The Veterans Administration proposed transferring $50,000,000 from the compensation and pensions appropriation to the medical care appropriation. The Committee agrees with the House that entitlement funds should not be transferred to offset supplemental pay requirements and has, therefore, provided a direct appropriation of $50,000,000.

The Committee has, as did the House, included an additional $48,950,000 for the National Aeronautics and Space Administration. This amount is provided to offset the transfer of up to $50,000,000 author-

ized to meet certain minimums carried in Public Law 97–216. In this regard, the Committee has added a proviso to the House bill making the $50,000,000 available for obligation until October 1, 1983.

The only change to the House allowance consists of a reduction of $1,078,000 in the Veterans Administration's medical administration and miscellaneous operating expenses, as previously explained.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL

TITLE I—GENERAL SUPPLEMENTALS

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	CHAPTER VI					
	BILATERAL ECONOMIC ASSISTANCE					
	Funds Appropriated to the President					
	Agency for International Development					
	Payment to the Foreign Service Retirement and					
97-125	Disability Fund	1,031,000	1,031,000	1,031,000	---	---
97-125	Overseas training (foreign currency program)	(920,000)	(920,000)	(920,000)	---	---
97-198						
97-211	International disaster assistance	50,000,000	---	---	-50,000,000	---
---	Lebanon emergency relief (by transfer)	---	(50,000,000)	(50,000,000)	(+50,000,000)	---
97-161	Economic support fund	350,000,000	---	355,000,000	+5,000,000	+355,000,000
	Total, Agency for International Development	401,031,000	1,031,000	356,031,000	-45,000,000	+355,000,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	MILITARY ASSISTANCE					
	Funds Appropriated to the President					
97-168	Military assistance	61,988,000	---	16,988,000	-45,000,000	+16,988,000
97-168	International military education and training	3,512,000	---	3,512,000	---	+3,512,000
	Foreign military credit sales:					
97-168	Direct credits and forgiven loans	50,000,000	---	50,000,000	---	+50,000,000
97-168	(Loan guarantees)	(186,000,000)	---	(186,000,000)	---	(+186,000,000)
	Special Defense Acquisition Fund:	---	---	---	---	---
97-125	(Limitation on obligations)	(300,000,000)	---	(250,000,000)	(-50,000,000)	(+250,000,000)
	Total, Military Assistance	115,500,000	---	70,500,000	-45,000,000	+70,500,000
	Total, Chapter VI:					
	New budget (obligational) authority	516,531,000	1,031,000	426,531,000	-90,000,000	+425,500,000
	Appropriations	(516,531,000)	(1,031,000)	(426,531,000)	(-90,000,000)	(+425,500,000)
	(By transfer)	---	(50,000,000)	(50,000,000)	(+50,000,000)	---
	(Limitation on guaranteed loans)	(186,000,000)	---	(186,000,000)	---	(+186,000,000)
	(Limitation on obligations)	(300,000,000)	---	(250,000,000)	(-50,000,000)	(+250,000,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL

TITLE I—GENERAL SUPPLEMENTALS

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	CHAPTER VII					
	DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT					
	Government National Mortgage Association					
97-125	Guarantees of mortgage-backed securities (limitation on guaranteed loans)	(-20,250,000,000)	---	---	(+20,250,000,000)	---
	COMMUNITY PLANNING AND DEVELOPMENT					
97-125	Community development grants (limitation on guaranteed loans)	(-100,000,000)	---	---	(+100,000,000)	---

CHAPTER VIII

DEPARTMENT OF THE INTERIOR

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LANDS AND RESOURCES

1982 appropriations to date	$364,910,000
1982 supplemental request	60,000,000
House allowance	60,000,000
Committee recommendation	55,000,000

The Committee recommends a supplemental appropriation of $55,000,000, a reduction of $5,000,000 below the budget request and the House allowance. This reduction reflects a re-estimate by the Bureau of funds needed for the balance of the year, based on lower-than-anticipated costs in the first 9 months of the year. These funds are needed to pay emergency firefighting and rehabilitation costs that have been incurred in excess of annual appropriations in fiscal year 1981 and anticipated in fiscal year 1982.

LAND ACQUISITION

1982 appropriations to date	$3,012,000
1982 supplemental request	.....
House allowance	.....
Committee recommendation	700,000

The Committee recommends supplemental funding of $700,000 in fiscal year 1982, an increase of $700,000 over the budget estimate and House allowance. This funding is needed to supplement fiscal year 1982 funding provided for acquisition of the Yaquina Head Outstanding Natural Area, Oregon. Funds provided in fiscal year 1982 were not sufficient to complete the acquisition.

U.S. FISH AND WILDLIFE SERVICE

RESOURCE MANAGEMENT

1982 appropriations to date	$220,350,000
1982 supplemental request	1,800,000
House allowance	2,000,000
Committee recommendation	1,800,000

The Committee recommends a supplemental appropriation of $1,800,000, the same as the budget estimate and a reduction of $200,000 from the House allowance. The FWS has expended the following amounts for fire management activities over the past several fiscal years: 1979, $600,000; 1980, $725,000; 1981, $855,000; 1982, $1,056,000 (estimate).

Including this supplemental, the FWS expenditures for fire management in fiscal year 1982 will be $2,856,000. During fiscal year 1981 alone, fire management training was provided for the equivalent of 320 FWS employees, although the actual number of employees trained to a minimum level was probably less than 100 because some employees received advanced training.

The FWS estimates that the supplemental amount recommended by the Committee will provide basic fire management training courses to the equivalent of about 400 employees. The Committee supports efforts needed to protect lives and refuge resources from fire and believes the recommended level provides necessary funding to do so.

CONSTRUCTION AND ANADROMOUS FISH

1982 appropriations to date	$6,683,000
1982 supplemental request	
House allowance	8,000,000
Committee recommendation	

The Committee recommends no supplemental funding, the same as the budget request and a reduction of $8,000,000 below the House allowance. The projects added by the House above the budget request are not urgently needed and, therefore, should be considered in the context of the fiscal year 1983 appropriations bill rather than within this supplemental measure.

The Committee is concerned about plans to provide major firefighting equipment and facility funding increases for numerous refuges. By the Committee's estimate, the House allowance will provide sufficient funding so that FWS will be able to expend about $1,000,000 in fiscal year 1982 for firefighting equipment and facilities for Merritt Island NWR, Florida, and another $750,000 to $1,000,000 for the Okefenokee NWR, Georgia. The Committee has not been able to determine if funding increases of this magnitude have taken into consideration availability of firefighting equipment from other sources or whether the Service has an overall plan governing equipment purchases. The Committee is sensitive to the need to improve FWS firefighting capability and will address this issue again in the fiscal year 1983 bill.

NATIONAL PARK SERVICE

OPERATION OF THE NATIONAL PARK SYSTEM

1982 appropriations to date	$512,882,000
1982 supplemental estimate	2,200,000
House allowance	2,200,000
Committee recommendation	2,200,000

The Committee recommends an appropriation of $2,200,000, the same as the budget estimate and the House allowance. These funds are needed to cover fiscal year 1981 costs for firefighting and rehabilitating burned areas.

CONSTRUCTION

1982 appropriations to date	$85,172,000
1982 supplemental request	9,000,000
House allowance	17,680,000
Committee recommendation	6,000,000

The Committee recommends a supplemental appropriation of $6,000,000 for this program in fiscal year 1982. This is a reduction of $3,000,000 from the budget request and $11,680,000 from the House allowance. The budget requested $9,000,000, and the House allowance provided the same, for reconstruction of the Filene Center at Wolf Trap Farm Park for the Performing Arts. The budget request is conditional on the enactment of legislation authorizing the construction project. This legislation has not yet been enacted. Many basic questions remain unanswered, including site location, facility design, and loan payback provisions. Until such basic issues are resolved, the Committee recommends no advance funding. The Committee is not prejudiced against funding for Wolf Trap but does not feel that waiting for enactment of authorizing legislation will delay eventual reconstruction.

The Committee recommends a supplemental appropriation of $6,000,000 for emergency beach and road stabilization work at the Sandy Hook, N.J., unit of the Gateway National Recreation Area. These funds are needed to protect existing roads and facilities and to assure the continued operation of this park unit which attracts over 2 million visitors per year. The Committee strongly urges the Service to consider user fees, such as parking, to recover the cost of this program, and to initiate corrective action as soon as possible.

The Committee has also recommended bill language directing the Park Service to obligate, by November 1, 1982, funds to rehabilitate the mounted police training barn at Rock Creek Park Horse Center for use by the National Center for Therapeutic Riding, as directed by the conferees on the 1981 Interior Appropriations bill.

LAND AND WATER CONSERVATION FUND

(RESCISSION)

1982 appropriations to date	$30,000,000
1982 rescission request	----------
House allowance	−30,000,000
Committee recommendation	−30,000,000

The Committee recommends a rescission of $30,000,000 in contract authority provided in 16 United States Code 460 l–10a. This authority has not been used in several years and the Service reports no plans to use it in fiscal year 1982.

LAND ACQUISITION AND STATE ASSISTANCE

1982 appropriations to date	$103,462,000
1982 supplemental request	----------
House allowance	30,000,000
Committee recommendation	29,000,000

The Committee recommends a supplemental appropriation of $29,000,000 for payment of existing and anticipated court deficiencies for land condemnation cases. These projects are requested as part of the fiscal year 1983 budget. The projects for which funds are recommended are as follows:

Big Cypress, Fla	$12,500,000
Big Thicket, Tex	4,500,000
Cape Cod, Mass	5,500,000
Cumberland Island, Ga	1,000,000
Lassen Volcano, Calif	5,500,000
Total	29,000,000

GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS, AND RESEARCH

1982 appropriations to date	$494,545,000
1982 supplemental request	6,200,000
House allowance	6,200,000
Committee recommendation	6,200,000

The Committee recommends a supplemental appropriation of $6,200,000, the same as the House allowance and the budget request. These funds will allow improvement of the Department's royalty management program—which is now under the auspices of the newly created Minerals Management Service—by accelerating the development of the production accounting and auditing system, improve internal controls, systems development, training, systems operation, audit support, windfall profit tax computation support and other necessary support and management activities. In this regard, the Minerals Management Service is expected to keep the appropriate committees of Congress fully informed of its progress in making each of these improvements.

EXPLORATION OF NATIONAL PETROLEUM RESERVE IN ALASKA

(RESCISSION)

1982 appropriations to date	$2,196,000
1982 rescission request	−16,200,000
House allowance	−16,200,000
Committee recommendation	

The Committee recommends no rescission for the exploration of the National Petroleum Reserve in Alaska account, an increase of $16,200,000 over the House allowance and the rescission request. Unobligated funds remain in this account from as long ago as June 1977, when the U.S. Geological Survey began operating the South Barrow gas field through an interservice support agreement with the Office of Naval Research. While the Department indicates these funds are no longer needed, there is still considerable uncertainty as to how much longer the Department of the Interior will be statutorily charged with operating the two Barrow gas fields. Until such time as an entity other than the Department of the Interior is responsible for the

operation of these or other gas fields in the Barrow area, the Committee believes these unobligated funds should remain available to help offset unexpected contingencies associated with operation of the fields.

Bureau of Mines

MINES AND MINERALS

1982 appropriations to date	$146,529,000
1982 supplemental request	4,073,000
Effect of transfer of unobligated funds)	(+991,000)
House allowance	4,073,000
Effect of transfer of unobligated funds)	(+991,000)
Committee recommendation	4,198,000
Effect of transfer of unobligated funds)	(+991,000)

The Committee recommends a supplemental appropriation of $4,198,000 and a transfer of unobligated funds of $991,000 from the drainage of anthracite mines account, an increase of $125,000 over the House allowance and the budget request. These funds are to be used to construct a new research facility near Bructon, Pa., the cost of which will be offset by the sale of the Bureau of Mines' facility at Pittsburgh, Pa., to Carnegie-Mellon University, as provided in Public Law 96–543.

The Committee joins the House in urging the Secretary of the Interior to establish a fixed price for the Pittsburgh facility so that a contract of sale with Carnegie-Mellon University can be entered into at the earliest possible date.

The Committee has included $125,000 for planning and design of a controlled burnout demonstration of technology for minimizing adverse impacts of underground coal mine fires while recovering heat which may have commercial usefulness. Presently there are approximately 500 fires burning in abandoned coal mines and waste deposits. Many of these fires have been burning for several years. This technology shows promise for controlling such fires and the subsidence and noxious fumes which they create.

Indian Affairs

Bureau of Indian Affairs

OPERATION OF INDIAN PROGRAMS

1982 appropriations to date	$802,220,000
1982 supplemental request	[1] 12,450,000
House allowance	7,000,000
Committee recommendation	22,900,000

[1] Supplemental request of $5,450,000 transmitted in H. Doc. 97-00 not considered by the House.

The Committee recommends an appropriation of $22,900,000, an increase of $15,900,000 over the House allowance and $10,450,000 over the budget estimate.

Fire suppression.—The Committee has agreed with the budget estimate and the House allowance of $7,000,000 for fire suppression and rehabilitation activities.

Welfare assistance.—The Committee has provided $4,800,000 of the amount requested for general assistance and child welfare payments. The reduction of $650,000 is to be applied to the general assistance program. $700,000 remains available from a congressional add-on which provided general assistance to Alaskan Natives through March 1982. $250,000 of the amount shall be used to supplement the employment assistance program in Alaska and the remaining $450,000 shall be used to offset a portion of the requested supplemental. The further reduction of $200,000 is to be absorbed through the Bureau's reducing payments in those States which pay less than 100 percent of the State-established standard of need. Bureau payments shall reflect the same percentage reduction as applied by the States.

Education.—$11,100,000 is provided for transfer to the State of Alaska. In September, Alaska will assume operation of 17 schools currently supported by the Bureau. The BIA estimate of funds required to repair and renovate these facilities exceeds $27,000,000. Further, the State has estimated that it will require almost $8,000,000 annually to support these schools. This one-time payment to the State will assist in providing a smooth transition from Federal to State control of these 17 schools.

The Committee expects that the Bureau will proceed with the repair and renovation of the five schools in Alaska for which funds have been budgeted in fiscal year 1982.

Administrative provision.—The Committee has included bill language to provide for the disposition of the unexpended balances of the Indian money, proceeds of labor account.

CONSTRUCTION

1982 appropriations to date	$93,628,000
1982 supplemental request	
House allowance	1,000,000
Committee recommendation	1,000,000

In agreement with the House, $1,000,000 has been provided for the construction of the Black Mesa, Ariz. school.

The Committee directs that no funds be spent for further planning, design, or construction of the proposed Laguna Junior High School until the application has been reviewed. Such review shall take into account the declining enrollment and the renovations which are being made to the Laguna-Acoma Junior-Senior High School which is located on the reservation. If the review shows that Laguna was assigned the proper position on the priority list the construction may proceed upon notification of such finding to the House and Senate Committees on Appropriations.

TERRITORIAL AFFAIRS

ADMINISTRATION OF TERRITORIES

1982 appropriations to date	$86,990,000
1982 supplemental request	3,402,000
House allowance	3,402,000
Committee recommendation	3,402,000

The Committee recommends a supplemental appropriation of $3,402,000, the same as the House allowance and the budget request. This provides the cost-of-living adjustment for grants appropriated in Public Law 97–100 to the Commonwealth of the Northern Marianas, as stipulated in section 704(c) of Public Law 94–341, the covenant between the United States and the Northern Marianas.

TRUST TERRITORY OF THE PACIFIC ISLANDS

1982 appropriations to date	$76,157,000
1982 supplemental request	21,000,000
House allowance	21,400,000
Committee recommendation	26,457,500

The Committee recommends a supplemental appropriation of $26,457,500, an increase of $5,057,500 over the House allowance and $5,457,500 over the budget request. The Committee has joined the House in recommending $21,400,000, rather than $21,000,000 as requested, for the resettlement and relocation of the people of Bikini. Of this total, the Committee has recommended placing $19,600,000 into a tax-free, interest-bearing fund so as to provide necessary working funds to the Bikini people for several years to come. Language in the bill provides for the selection of a trustee and approval of a trust agreement by the Bikini-Kili Council, both of which are subject to the disapproval of the Secretary of the Interior or his designee. The trust agreement should provide for expenditure of the corpus, if required, for rehabilitation and resettlement efforts, and should contain provisions with respect to the $17,600,000 in the trust fund earmarked specifically for Kili and Ejit Island resettlement that will assure the continuing fiscal integrity of the fund.

Of the total $21,400,000, $3,000,000 is recommended to be provided to the Bikini people as compensation for their enforced move from Bikini Atoll in 1948. Of this amount, $2,000,000 is to be included in the aforementioned trust fund to remain available for future distribution to the people pursuant to the terms of the trust fund, and $1,000,000 is to be distributed immediately to meet the present personal needs of the people. The Committee shares the feeling of the House and the Bikini people that distribution of the $3,000,000 should be weighed in favor of the elders, and that head of household subaccounts be established to effect an even distribution of available funds. Each household's share will be based on a percentage determined by the number of elders in the household plus other household members, and that percentage will remain constant as of the date the trust agreement is approved by the Secretary. The Committee further agrees with the House that shoud the Bikini people prevail in their ongoing class action lawsuit, any com-

pensation awarded under that lawsuit will be reduced by $3,000,000 to offset ex-gratia payments recommended in the bill.

Of the remaining funds recommended for Bikini resettlement and relocation purposes, $400,000 is for a 2-year study to determine finally the feasibility and estimated cost of a cleanup of Bikini Atoll, and $400,000 is for miscellaneous administrative and support costs as well as a number of planned programs associated with the settlement of Kili and Ejit Islands.

The Committee has further recommended $5,057,500 to provide necessary safety and construction equipment and for technical assistance to the trust territory. Specifically, $450,000 is recommended for purchase of one fire truck each for the Republic of the Marshall Islands; Ponape, Kosrae, Truk, and Yap, Federated States of Micronesia; and the Republic of Palau; and $517,500 is recommended to purchase an asphalt plant ($125,000), a rock crusher ($325,000), two dump trucks ($40,000), and a bull dozer ($47,500) for Ponape, Federated States of Micronesia. This construction equipment is presently on-island and will make it possible to maintain newly built roads provided under the CIP. Finally $4,000,000 is recommended for technical assistance to the trust territory. The Committee is aware that each of the territory and trust territory governments is in the process of submitting or has submitted to the Department of the Interior's Office of Territorial and International Affairs a list of those projects or programs for which technical assistance from the Department would be useful or is deemed necessary by the governments. Examples of such assistance are found in the areas of financial planning and accounting, communications, construction and maintenance training. The Department is expected to work closely with each of the governments and initiate as many such technical assistance projects as possible with the available funds. To the degree practicable, the Department is encouraged to use the expertise of other Federal agencies in providing such assistance.

Office of the Secretary

Inspector General

1982 appropriations to date	$10,219,000
1982 supplemental request	3,150,000
House allowance	3,150,000
Committee recommendation	3,150,000

The Committee recommends a supplemental appropriation of $3,150,000, the same as the House allowance and the budget request. This will allow the Office of the Inspector General, in cooperation with the newly-created Minerals Management Service, to conduct six necessary "look-back" audits of the 25 largest companies making Federal lands royalty payments. The remaining 19 such audits will be conducted using current unobligated funds (5 audits) and expected fiscal year 1983 funds (14 audits).

As indicated by the House, these audits are one of several measures suggested by the Department to improve this Nation's royalty management program.

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YOUTH CONSERVATION CORPS

The Committee concurs with the House that fiscal year 1982 obligations incurred for the operations of the Office of Youth Programs be charged to the appropriate account under authority provided in the continuing resolution rather than being charged to either the National Park Service or the Fish and Wildlife Service.

RELATED AGENCIES

DEPARTMENT OF AGRICULTURE

FOREST SERVICE

NATIONAL FOREST SYSTEM

1982 appropriations to date	$966,791,000
1982 supplemental request	76,600,000
House allowance	69,400,000
Committee recommendation	64,900,000

The Committee recommends a supplemental appropriation of $64,900,000, a reduction of $11,700,000 from the budget estimate and $4,500,000 below the House allowance. The funds recommended by the Committee represent a re-estimate by the Forest Service of firefighting funding needs. The earlier supplemental estimate has been reduced due to lower-than-anticipated costs in the first 9 months of the fiscal year.

CONSTRUCTION AND LAND ACQUISITION

1982 appropriations to date	$254,497,000
1982 supplemental request	
House allowance	
Committee recommendation	3,000,000

The Committee recommends a supplemental appropriation of $3,000,000, an increase of $3,000,000 over the budget estimate and the House allowance. The funds recommended represent partial payment to the Chugach Natives, Inc. (CNI) for the partial settlement of land claims authorized by section 1302(h) of Public Law 96–487 and section 22(f) of Public Law 94–204. Payment is to be made subject to the execution of a memorandum of understanding by September 30, 1982 by the Secretaries of Interior and Agriculture and CNI that generally describes the lands to be conveyed to CNI. The Committee stresses the need of having a signed memorandum of understanding by September 30, 1982. The Committee recognizes that the parties may need to enter into subsequent negotiations and agreements to implement the memorandum of understanding. The balance of payments to the CNI, $9,000,000, will be made only upon completion of subsequent negotiations, if necessary, and subsequent agreements, if needed.

The Committee expects this process to lead to a timely conveyance. In the event a final agreement is not completed within 1 year from date of enactment of this bill, the Committee expects the Department to recover, and CNI to return, the partial payment or make other appropriate adjustments.

The Committee is in agreement with the bill language included by the House that provides that the $242,542,000 limitation timber purchase road construction included in Public Law 97-100 shall remain available until expended.

ADMINISTRATIVE PROVISIONS, FOREST SERVICE

The Committee has included bill language permitting Forest Service uniformed employees to have annual allowances for uniform purchases identical with uniformed employees of the National Park Service and the U.S. Fish and Wildlife Service, as provided in Public Law 94-458 and Public Law 96-291. The Committee intends that this adjustment in the uniform allowance shall be permanent or until further amendment.

DEPARTMENT OF ENERGY

FOSSIL ENERGY RESEARCH AND DEVELOPMENT

1982 appropriations to date	$413,032,000
(Effect of fiscah year 1981 deferral)	(+9,000,000)
1982 supplemental request	
House allowance	2,580,000
Committee recommendation	

The Committee recommends no supplemental appropriation for fossil energy research and development, $2,580,000 below the House allowance and the same as the budget request. The Committee has not included language in the bill which transfers to the Secretary of the Interior all functions currently vested in the Secretary of Energy and the Department of Energy for research and development relating to coal mining technologies. While the Committee shares the view that the Department of Energy's coal productivity research and the Bureau of Mine's health and safety research are complementary, there nevertheless is considerable concern that it may be inappropriate to make a planned organizational change such as this separately from other reorganization actions proposed by the administration for the Department of Energy.

FOSSIL ENERGY CONSTRUCTION

The Committee is disappointed by its receipt of the President's July 28, 1982 special message (R82-30) which proposes to rescind $83,500,000 in funds previously appropriated for the SRC-I coal liquefaction project. The Committee notes that this is the third time funds for this program have been proposed for rescission. While it is clear that some funds appropriated to the project will not be required, the Committee believes that the post-baseline workplan negotiated by the contractor and the Department of Energy should be completed and will require substantially more funds than would remain if the rescission proposal is accepted.

The Committee, therefore, directs that $28,100,000 be made available to implement the SRC-I post-baseline workplan as outlined in ICRC-DOE letter number 1629 entitled "Technical Scope of Work for the Post-Baseline Period;" $22,000,000 be held in reserve for expected

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	INDEPENDENT AGENCIES					
	FEDERAL EMERGENCY MANAGEMENT AGENCY					
97-125	Salaries and expenses	1,000,000	---	---	-1,000,000	---
97-125	State and local assistance	1,408,000	---	---	-1,408,000	---
	Total, Federal Emergency Management Agency	2,408,000	---	---	-2,408,000	---
	SELECTIVE SERVICE SYSTEM					
97-125	Salaries and expenses	1,367,000	---	304,000	-1,063,000	+304,000
	VETERANS ADMINISTRATION					
---	Medical and prosthetic research (by transfer)	---	---	(4,198,000)	(+4,198,000)	(+4,198,000)
---	Medical administration and miscellaneous operating expenses (by transfer)	---	(8,000,000)	(8,000,000)	(+8,000,000)	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
97-206	Grants to the Republic of the Philippines(by transfer)	(500,000)	(500,000)	(500,000)	---	---
	Total, Chapter VII:					
	New budget (oblisational) authority.....	3,775,000	---	304,000	-3,471,000	+304,000
	Appropriations.....	(3,775,000)	---	(304,000)	(-3,471,000)	(+304,000)
	Rescission.....	---	---	---	---	---
	(By transfer).....	(500,000)	(8,500,000)	(12,698,000)	(+12,198,000)	(+4,198,000)
	(Limitation on direct loans).....	---	---	---	---	---
	(Limitation on guaranteed loans).....(-20,350,000,000)		---	---	(+20,350,000,000)	---

SRC–I project termination costs; and $5,000,000 be made available to the Department of Energy for appropriate administrative expenses associated with the SRC–I project.

ECONOMIC REGULATION

(DEFERRAL)

1982 appropriations to date	$21,416,000
(Effect of fiscal year 1981 deferral)	(38,200,000)
1983 deferral request	2,300,000
House allowance	3,000,000
Committee recommendation	3,000,000

The Committee recommends that $3,000,000 of the amount available for economic regulation in fiscal year 1982 be made available in fiscal year 1983, the same as the House allowance and $700,000 more than the budget request. As a result of an attrition rate that exceeded the Department's expectations, fewer reductions in force have been made than originally planned. Accordingly, considerably less is needed for severance pay requirements for fiscal year 1982. The Committee expects the remaining funds to be used during fiscal year 1983 for added program costs or to meet additional force reduction requirements, if necessary.

The Committee concurs with the House that the Department should make every effort to retain the experienced attorneys and auditors necessary for the handling and ultimate completion of all remaining compliance activities by the Economic Regulatory Administration. Without such experienced personnel, ERA will not be able to move as aggressively toward this end as previously mandated by the Congress and as fully supported by the administration.

Department of Health and Human Services

Health Services Administration

INDIAN HEALTH FACILITIES

1982 appropriations to date	$47,152,000
1982 supplemental request	
House allowance	17,000,000
Committee recommendation	4,400,000

The Committee recommends $4,400,000 for construction of sanitation facilities which is $12,600,000 below the House allowance and $4,400,000 above the budget estimate.

Four thousand forty-seven units of housing funded by the Department of Housing and Urban Development (HUD) and the Bureau of Indian Affairs (BIA) are under construction and will be completed during fiscal year 1982. HUD has agreed to make $24,616,000 available in the current fiscal year to provide sanitation facilities to 3,409 units. The Committee allowance will provide for construction of the required water and sewer facilities for the 1,038 units funded by the BIA and tribal organizations.

Navajo and Hopi Indian Relocation Commission

The Committee concurs with the bill language inserted by the House which provides that $7,831,000 of relocation funds made available in the current fiscal year shall remain available until expended.

National Foundation on the Arts and Humanities

National Endowment for the Arts

SALARIES AND EXPENSES

1982 appropriations to date	$143,040,000
1982 supplemental request	
House allowance	246,000
Committee recommendation	246,000

The Committee recommends $246,000 to pay for moving expenses of the National Endowment for the Arts. This is the same amount as provided by the House and an increase of $246,000 over the budget request.

INSTITUTE OF MUSEUM SERVICES

For special projects, $720,000 is available which will not be spent for that purpose in fiscal year 1982. Rather than allow the funds to lapse, bill language has been included to make these funds available through fiscal year 1983.

Of the $720,000, not to exceed $75,000 may be used for the cost of relocation of the Institute to the Old Post Office Building and for increased administrative expenses directly associated with such relocation. The remainder shall be used for special projects in fiscal year 1983.

Federal Inspector for the Alaska Gas Pipeline

PERMITTING AND ENFORCEMENT

(RESCISSION)

1982 appropriations to date	$27,425,000
1982 rescission request	−8,000,000
House allowance	−8,000,000
Committee recommendation	−8,000,000

The Committee recommends a rescission of $8,000,000, the same as the House allowance and the rescission request. The rescission was requested as a result of the announcements made this past spring by the sponsor company that the gas pipeline completion date would be delayed 3 years to the winter of 1989–90. This delay makes it possible to stretch out design review, permit processing, field survey, and other preconstruction activities over the next 4 years rather than complete them by mid-1984 as originally planned. Accordingly, workload projections throughout the project have been reduced.

This delay has the further consequence of drastically reducing the original budget request for fiscal year 1983. In this regard, the Committee concurs in the decision of the administration to retain sufficient

OFI staff at least through fiscal year 1983, so as not to jeopardize OFI's ability to remobilize if construction of the Alaskan segment becomes a certainty.

Native Hawaiians Study Commission

1982 appropriations to date	.....
1982 supplemental request	$175,000
House allowance	.....
Committee recommendation	.....

The Committee recommends no supplemental appropriation for costs associated with the Native Hawaiians Study Commission, the same as the House and $175,000 below the budget request. As appropriated funds were not available when the Commission began in September 1981, $175,000 in operating funds were secured from the unanticipated needs fund of the President. If approved, this supplemental would reimburse the unanticipated needs fund. The Committee understands, however, that some remaining funds appropriated in fiscal year 1982 for this needs fund will lapse on September 30, 1982, therefore making it unnecessary to reimburse any money to this account during the short time remaining in this fiscal year.

Increased Pay Costs

The Committee recommends a supplemental appropriation for 1982 pay costs totaling $72,076,000, a reduction of $5,487,000 from the House allowance and an increase of $11,096,000 over the budget request. The Committee has joined the House in providing unrequested pay cost supplemental appropriations for the Holocaust Memorial Council and the Woodrow Wilson International Center for Scholars, and, like the House, has provided no such pay costs by way of transfer of funds as had been requested. The Committee is particularly concerned with the request to provide some $11,560,000 of additional pay costs for the Indian Health Service by means of transfer. These funds, appropriated by Congress in fiscal year 1982 for the planning, design, or construction of Indian health facilities, have apparently not been apportioned to the Indian Health Service to be used for the purpose for which they were appropriated. The Committee joins the House in directing the Secretary of Health and Human Services to inform the Office of Management and Budget of the Committee's concern at this seemingly illegal impoundment of funds.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL

TITLE I—GENERAL SUPPLEMENTALS

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	CHAPTER VIII					
	DEPARTMENT OF THE INTERIOR					
	Bureau of Land Management					
97-125	Management of lands and resources	60,000,000	60,000,000	55,000,000	-5,000,000	-5,000,000
---	Land acquisition	---	---	700,000	+700,000	+700,000
	FISH AND WILDLIFE AND PARKS					
	United States Fish and Wildlife Service					
97-125	Resource management	1,800,000	2,000,000	1,800,000	---	-200,000
---	Construction and anadromous fish	---	8,000,000	---	---	-8,000,000
	National Park Service					
97-125	Operation of the national park system	2,200,000	2,200,000	2,200,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
97-206	Construction	9,000,000	17,680,000	6,000,000	-3,000,000	-11,680,000
---	Land and Water Conservation Fund (rescission of contract authority)	---	-30,000,000	-30,000,000	-30,000,000	---
---	Land acquisition and State assistance	---	30,000,000	29,000,000	+29,000,000	-1,000,000
	Total, Fish and Wildlife and Parks	13,000,000	29,880,000	9,000,000	-4,000,000	-20,880,000
	Geological Survey					
97-206	Surveys, investigations, and research	6,200,000	6,200,000	6,200,000	---	---
97-210	Exploration of national petroleum reserve in Alaska (rescission)	-16,200,000	-16,200,000	---	+16,200,000	+16,200,000
	Bureau of Mines					
97-125	Mines and minerals	4,073,000	4,073,000	4,198,000	+125,000	+125,000
97-125	(By transfer)	(991,000)	(991,000)	(991,000)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Office of Surface Mining Reclamation and Enforcement					
---	Abandoned mine reclamation fund	---	13,251,000	---	---	-13,251,000
	Bureau of Indian Affairs					
97-125	Operation of Indian programs	12,450,000	7,000,000	22,900,000	+10,450,000	+15,900,000
---	Construction	---	1,000,000	1,000,000	+1,000,000	---
	Office of Territorial Affairs					
97-125	Administration of territories	3,402,000	3,402,000	3,402,000	---	---
97-125	Trust Territory of the Pacific Islands	21,000,000	21,400,000	26,457,500	+5,457,500	+5,057,500
	Total, Territorial Affairs	24,402,000	24,802,000	29,859,500	+5,457,500	+5,057,500
	Office of the Secretary					
97-206	Inspector General	3,150,000	3,150,000	3,150,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	RELATED AGENCIES					
	DEPARTMENT OF AGRICULTURE					
	Forest Service					
97-125	National forest system	76,600,000	69,400,000	64,900,000	-11,700,000	-4,500,000
---	Construction and land acquisition	---	---	3,000,000	+3,000,000	+3,000,000
	DEPARTMENT OF ENERGY					
97-125	Economic regulation (reappropriation FY 1983)	2,300,000	3,000,000	3,000,000	+700,000	---
---	Fossil energy research and development	---	2,580,000	---	---	-2,580,000
	DEPARTMENT OF HEALTH AND HUMAN SERVICES					
	Health Services Administration					
---	Indian health facilities	---	17,000,000	4,400,000	+4,400,000	-12,600,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES					
	National Endowment for the Arts					
---	Salaries and expenses	---	246,000	246,000	+246,000	---
97-219	(By transfer)	(246,000)	---	---	(-246,000)	---
	FEDERAL INSPECTOR FOR THE ALASKA GAS PIPELINE					
97-203	Permitting and enforcement (rescission)	-8,000,000	-8,000,000	-8,000,000	---	---
	NATIVE HAWAIIANS STUDY COMMISSION					
97-125	Salaries and expenses	175,000	---	---	-175,000	---
	Total, Chapter VIII:					
	New budget (obligational) authority	178,150,000	217,382,000	199,553,500	+21,403,500	-17,828,500
	Appropriations	(200,050,000)	(268,582,000)	(234,553,500)	(+34,503,500)	(-34,028,500)
	Reappropriation FY 1983	(2,300,000)	(3,000,000)	(3,000,000)	(+700,000)	---
	Rescissions	(-24,200,000)	(-54,200,000)	(-38,000,000)	(-13,800,000)	(+16,200,000)
	(By transfer)	(1,237,000)	(991,000)	(991,000)	(-246,000)	---

CHAPTER IX

DEPARTMENT OF LABOR

EMPLOYMENT AND TRAINING ADMINISTRATION

EMPLOYMENT AND TRAINING ASSISTANCE

1982 appropriations to date	$3,023,201,000
1982 rescission request	−47,429,309
House allowance	+8,500,000
Committee recommendation	−48,186,000

The Committee has deleted the House allowance of $8,500,000 for "Employment and training assistance," for which there was no budget request. It also approved a rescission of $48,186,000, consisting of $47,429,000 requested by the administration and $757,000 available for rescission due to the reduced amount recommended for transfer to the Labor-Management Services Administration.

Job Corps

The House earmarked its allowance of $8,500,000 for the Joliet Job Corps Center in Illinois, which was damaged by fire last fall. With only 2 months left in fiscal year 1982, the Committee believes this matter should be considered when action is taken on appropriations for fiscal year 1983. This would allow the Committee to make a judgment on funding for the entire nationwide network of more than 100 Job Corps centers at one time. The Job Corps program has not yet been reauthorized by Congress for fiscal year 1983, and the President's budget proposes a cutback from the current funding level of $585,600,000 to $387,000,000, which, if agreed to, could require closing many existing Job Corps centers.

Rescission

None of the recommended rescission of $48,186,000, of which $47,429,309 was requested by the administration, was included in the House reported bill.

The requested rescission of $47,429,309 represents unobligated carryover balances from fiscal year 1981 which were unanticipated and for which no planned use has been developed.

The Committee's recommendation to reduce the $1,157,000 requested transfer to the Labor-Management Services Administration results in making an additional $757,000 available for rescission, bringing the total reduction to $48,186,000.

The employment and training assistance appropriation provides for vocational training and other services for economically disadvantaged persons. This rescission does not result in programmatic decreases or

diminution of ongoing services, since program levels were not based on utilization of these unanticipated, unobligated balances.

COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

1982 appropriations to date	$66,528,000
1982 supplemental estimate	
House allowance	210,572,000
Committee recommendation	210,572,000

The Committee recommends a supplemental appropriation of $210,572,000 for community service employment for older Americans, the same as the House allowance and for which there was no budget request. The Committee originated this funding recommendation in the vetoed Fiscal Year 1982 Urgent Supplemental Appropriations Bill, H.R. 5922.

This supplemental will restore total fiscal year 1982 funding to $277,100,000, the same as the fiscal year 1981 appropriation and the original fiscal year 1982 budget request, and will support 54,200 part-time jobs from July 1, 1982, through June 30, 1983, the same level as is currently funded. These funds, therefore, simply restore the forward funding aspect of the program as mandated by section 508(b) of the Older American Act Amendments of 1981 which had not been enacted at the time of passage of the 1982 Continuing Resolution.

In the Older Americans Act Amendments of 1981, the Secretary of Labor is required to use from 1 to 3 percent of any funds in excess of the 1978 level to demonstrate methods of training and placement of older persons in private sector employment. It is recommended that the Secretary of Labor give first priority in the private sector demonstrations to existing title V contractors and State agencies.

The community service employment for older Americans program provides part-time jobs for unemployed low-income persons aged 55 and over. Many of the services provided directly assist other elderly persons, such as in senior centers and nutrition sites which serve older Americans. Once again, the Committee reaffirms its strong support for this effective program, which gives older workers the opportunity to serve with dignity, providing vitally needed community services.

The Committee has deleted the House bill language in effect earmarking 80 percent of these funds for national contractors. The Committee believes such language is unnecessary since the authorizing statute mandates a distribution formula that provides 76 percent of the total appropriation to national contractors. Earmarking 80 percent of the supplemental appropriation for national contractors would shift 1,600 jobs from older Americans employed by State and local agencies on aging to national contractors, which could result in many elderly enrollees losing their jobs due to geographic considerations. For example, even if national contractors were willing to hire enrollees now employed by State aging agencies, national projects do not exist in every State, and often not in the same cities as State projects.

Labor-Management Services Administration

SALARIES AND EXPENSES

1982 appropriations to date	$52,800,000
1982 transfer request	[1] 1,157,000
House allowance	[1] 1,157,000
Committee recommendation	[1] 400,000

[1] Derived by transfer.

The Committee recommends an appropriations transfer of $400,000 for the Labor-Management Services Administration. This is $757,000 less than the administration request and the House allowance.

The supplemental appropriation for the Labor-Management Services Administration will be utilized for automatic data processing contracts in the pension and welfare benefits program and labor-management standards enforcement activity. The Committee feels that due to late enactment of the supplemental, it is unlikely that all contract funds can be obligated before the fiscal year ends.

Occupational Safety and Health Administration

SALARIES AND EXPENSES

The Committee agrees with the House in recommending requested bill language increasing the amount available for State operational grants for the Occupational Safety and Health Administration (OSHA) by $3,800,000, for a total of $43,700,000. Together with other items, the level for State programs will become $47,238,000, and is expected to enable the States to conduct approximately the same number of inspections as in fiscal year 1981.

The total appropriation for OSHA remains unchanged from the $192,538,000 provided under the continuing resolution, since the shift of $3,800,000 results in offsetting reductions in such activities as consultation services and training. On-site consultation services with employers will nevertheless be maintained at the fiscal year 1981 level of $21,000,000, while the agency concludes its examination of overall program focus.

Additionally, the Committee approves the requested change in appropriation language omitted by the House that will allow the Secretary to approve State plans that provide administrative and enforcement staffing levels equivalent to Federal levels.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

CENTERS FOR DISEASE CONTROL

PREVENTIVE HEALTH SERVICES

1982 appropriations to date	$294,317,000
1982 supplemental estimate	
House allowance	11,000,000
Committee recommendation	11,500,000

The Committee recommends a supplemental appropriation of $11,500,000 for the Centers for Disease Control (CDC). This is $500,000 more than the amount recommended by the House. There was no supplemental request by the administration for the agency.

Venereal diseases

The bill includes an additional $4,000,000 for the venereal disease grant program for a new total of $35,419,000.

The Committee is concerned about continued increases in the number of syphilis cases and further problems with the containment of penicillin-resistant gonorrhea and expects that supplemental funds provided in this bill will strengthen the Centers' surveillance and treatment activities in these areas.

The Committee also directs the CDC to begin immediately to develop plans for a program to define more clearly the scope of the herpes problem and to promote a program which incorporates prevention methods into public health practice. In allocating the remaining funds for the venereal disease program, the Committee expects that the Secretary will direct funds to the various activities as he considers necessary.

Childhood immunization

For the childhood immunization grant program, the bill includes an additional $6,000,000 over the amount provided in the continuing resolution for a new total of $27,817,000. Earlier budget projections had assumed that the States had access to other funding sources, such as the newly implemented preventive health and health services block grant to compensate for the reduction in Federal funds in this program. More recent information, however, indicates that the States are not yet in a position to make up for the funding shortfall in this crucial disease prevention area.

In addition, the Committee has learned that the price of some vaccines has risen about 12 percent in recent months, in the wake of a previous 29-percent increase as recently as last September. The Committee is concerned that, unless action is taken soon, the immunization program's momentum will be lost and our Nation will fall behind in this important effort. The supplemental provided in this bill will provide for 20 new positions for the childhood immunization grant program.

Chronic diseases

In the area of chronic diseases, the Committee provides an additional $1,500,000, of which $1,000,000 is to be directed toward tuberculosis control efforts and the remaining $500,000 is to be used for the growing health problem associated with acquired immune disorders.

Each year nearly 30,000 people develop tuberculosis and require long-term treatment. For nearly three decades the number of cases in the United States had been decreasing, but this trend has stopped and essentially leveled off since 1979. Also, of concern to the Committee is that people living in our cities are at nearly twice the risk of the general population. The problem is further complicated by drug resistance, new sources of infection, and, most disturbingly, transmission of the disease to children. To begin an effort to deal with the problem and as a start-up of the program authorized by Congress in the Omnibus Reconciliation Act, the Committee recommends a supplemental appropriation of $1,000,000. The funds should be used to support projects in at least five high-priority areas characterized by: evidence of transmission of tuberculosis to children; significant problems of drug-resistant tuberculosis; significant increases in overall tuberculosis morbidity; and significant levels of tuberculosis among foreign-born residents.

In March of this year during the 1983 appropriation hearings, CDC reported to the Committee on a newly developing health problem of acquired immune disorders resulting in Kaposi's sarcoma, pneumocystis pneumonia, and other opportunistic infections primarily among young males. These illnesses normally afflict primarily the elderly or immunosuppressed individuals. At that time there were 235 cases. Currently, the case report is more than 450 with 180 deaths. Of special concern are three cases among patients with hemophilia, two of whom have died and one remains critically ill. This latest development raises the question of the possible transmission of an agent through blood products. This, of course, could have serious implications for the nearly 20,000 hemophiliacs in the United States who depend upon blood products for maintaining life.

The Committee is greatly concerned about this problem, the high-fatality rate associated with it, and the fact that this epidemic experience is unique in this Nation's history. To augment the Centers for Disease Control's efforts to develop more information to deal with the cause, spread, treatment, and prevention of these acquired immune disorders and opportunistic infections, the Committee recommends a supplemental increase of $500,000.

National Institutes of Health

The Committee has become aware of the report recently released by the Institute of Medicine entitled "Health and Behavior: Frontiers of Research in the Behavioral Sciences." Again, as in the Surgeon General's report "Healthy People," growing scientific and clinical evidence indicates that "as much as 50 percent of mortality from the 10 leading causes of death in the United States can be traced to lifestyle." Accordingly, the Committee feels that the National Institutes of Health

and Alcohol, Drug Abuse, and Mental Health Administration should study the potential benefit of giving greater priority to prevention research activities that will address "bad habits"/lifestyle which are so costly to our society. In addition, the Health Resources Administration should, within existing legislative limits, give greater emphasis to prevention in its health professionals education activities. Further, the Committee feels that the Department should encourage nurse scientists and nurse clinicians to apply for the National Research Service (fellowship) Awards (NRSA). It is the Committee's understanding that although there were nearly 1,900 physician awards made in 1980, that no awards were given to nurses. It is the Committee's judgment that the nursing profession should be considered for awards in the NRSA program.

Alcohol, Drug Abuse, and Mental Health Administration

ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH

1982 appropriations to date	$754,132,000
1982 supplemental estimate	
House allowance	10,000,000
Committee recommendation	10,000,000

For additional funds in the area of alcohol, drug abuse, and mental health research, the Committee has included $10,000,000, the same as the House allowance. There was no budget request submitted by the administration for these areas.

The additional funds will support approximately 100 new research grants at the National Institute of Mental Health, the National Institute of Drug Abuse, and the National Institute on Alcohol Abuse and Alcoholism. Funds provided in this supplemental should be awarded by the Department on the basis of their high priority and high quality.

For mental health, types of grant awards made should include such priorities as early detection and treatment of psychiatric disorders in children, causes and treatment of senile dementia, schizophrenia, and other important areas.

New awards in the areas of drug and alcohol abuse should also be made in accordance with the Secretary's priorities as stated in the fiscal year 1982 budget.

Health Resources Administration

HEALTH RESOURCES

1982 appropriations to date	$284,166,000
1982 supplemental estimate	
House allowance	7,000,000
Committee recommendation	

Health planning

The Committee has included language in the bill to reduce the numbers of professional staff positions which any health systems agency must maintain. The Committee believes that, as funds and mandated duties of the local planning agencies have been concomitantly reduced over the past few years, the necessity to retain a large professional staff

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is no longer present. The Committee believes that this slight downward alteration in the staffing formula, permitting local agencies to retain fewer professional staff members, will permit those funds which have been appropriated for the agencies to be used predominantly for planning services to the community.

Health teaching facilities

The Committee does not agree with the House recommendation to appropriate $7,000,000 for an animal resource facility at Georgetown University and has deleted this amount from the bill.

Office of the Assistant Secretary for Health

Salaries and expenses

1982 appropriations to date	$91,388,000
1982 supplemental estimate	10,313,000
House allowance	10,313,000
Committee recommendation	10,313,000

The Committee recommends a supplemental appropriation of $10,313,000 to initiate the adolescent family life demonstration program in the Office of the Assistant Secretary for Health. This is the same as the administration request and the House allowance.

These funds will support 40 care and prevention projects and 20 research and dissemination projects. The focus of the adolescent family life demonstration program is not on service delivery but instead on demonstrating ways of providing a variety of services to pregnant adolescents and adolescent parents. The most effective models then can be adopted by State and local service providers. The projects funded are to emphasize family-centered approaches to the problems of adolescent pregnancy and adolescent sexual relations. In addition to the demonstration projects, this level of funding will support research projects and directed policy studies on adolescent sexual relations, contraceptive use, pregnancy and child rearing.

The Committee, while recommending funding for the demonstration program, intends to monitor the progress of the projects involved very carefully. The Committee is concerned about the manner in which several provisions contained in the act establishing the program are being interpreted by the Department, particularly that concerning "parental notification and consent." The program's treatment of "parental consent", as outlined in the act, must be consistent with the letter and the spirit of the law and the intent of Congress. The Committee, therefore, directs the Department to submit to Congress prior to the fiscal year 1984 hearings an independent assessment of the implementation and impact of the parental involvement requirement under this experimental program.

HEALTH MAINTENANCE ORGANIZATION LOAN AND LOAN GUARANTEE FUND

1982 appropriations to date	
1982 supplemental estimate	$17,500,000
House allowance	17,500,000
Committee recommendation	17,500,000

The Committee concurs with the administration and the House in providing a supplemental appropriation of $17,500,000 to replenish the health maintenance organization (HMO) loan and loan guarantee fund which will permit the program to repurchase defaulted notes held by the Federal Financing Bank (FFB) and to continue loan disbursements and fund operations.

The fund is authorized to provide loans and loan guarantees for working capital to cover deficits during the initial operating period of an HMO and for facilities expansion. As direct loans are made, they are sold to the FFB thereby providing a continuous source of loan capital. No new loans will be made after all federally qualified grant recipients have had an opportunity to apply.

Since the beginning of this program in 1975, a total of 21 HMOs have defaulted resulting in a net loss to the fund of $39,100,000. The HMO loan fund has avoided insolvency by making periodic interest payments to the FFB on defaulted loans. However, there are insufficient funds to continue this stopgap procedure. The Committee recommendation will provide sufficient funds to repurchase all loans which have defaulted through December 31, 1981 that are currently held by the FFB.

Because of the large number of loan recipients still in the first few years of operation, when economic failure is most likely to occur; and, because the program has experienced a default rate of nearly 25 percent, the Committee anticipates that additional appropriations may be required to cover these losses in future years.

HEALTH CARE FINANCING ADMINISTRATION

GRANTS TO STATES FOR MEDICAID

1982 appropriations to date	$17,427,843,000
1982 supplemental estimate	552,757,000
House allowance	142,000,000
Committee recommendation	112,000,000

The Committee recommends a supplemental appropriation of $112,000,000 for grants to States for medicaid. This is $440,757,000 less than the administration request and $30,000,000 less then the amount recommended by the House.

The Department has reduced its estimate of fiscal year 1982 medicaid supplemental needs from $552,757,000 to $342,000,000. The Committee has learned that of the total of $342,000,000, some $230,000,000 was to pay for outstanding prior year medicaid claims. The Committee understands that the Health Care Financing Administration (HCFA) and the Department's General Counsel are in the process of reviewing these claims to see how many, if any, of them are valid and therefore require reimbursement to the States. This review may take some time, and it is

unlikely that it will be completed before the end of this fiscal year. The Committee is therefore recommending an appropriation of $112,000,000 for the balance of fiscal year 1982, and it will reconsider the prior-year claims issue in connection with its action on the fiscal year 1983 budget for the medicaid program.

PROGRAM MANAGEMENT

1982 appropriations to date	$950,535,000
1982 supplemental estimate	5,941,000
House allowance	
Committee recommendation	

The Committee recommends no supplemental appropriation for program management in the Health Care Financing Administration. This is $5,941,000 less than the administration request but in agreement with the House decision to provide no funds.

The administration had requested these funds in order to cover costs associated with a reduction in force at HCFA that was to have taken place during the second half of fiscal 1982 and in fiscal year 1983. However, the fiscal year 1982 reduction in force has been canceled, since staff attrition has already reduced HCFA's personnel. The Committee therefore recommends no funds for this purpose.

Office of Demonstrations

During its hearings this year, the Committee voiced its concern that the administration has apparently not given sufficient attention in drafting its procompetition proposals to the issue of interprofessional competition. The Committee was most pleased to learn that the Secretary has signed the nurse-midwife regulations and expects that these alternative providers will be able to deliver high quality maternal care at a considerable savings. The Committee understands the Office of Technology Assessment contends that directly reimbursing other categories of nurse practitioners (such as geriatric nurse practitioners) can also be expected to help reduce health care costs. The Committee is interested in this matter and urges the Health Care Financing Administration to address this, as well as the mental health components of physical care, within available funding during the next year.

SOCIAL SECURITY ADMINISTRATION

OFFICE OF REFUGEE RESETTLEMENT

REFUGEE AND ENTRANT ASSISTANCE

The Committee believes that the Department should give sufficient attention to the adverse impact that refugees have had on those States where they comprise a significant proportion of the overall population. Most of the Department's documents to date have addressed this issue in absolute numbers, rather than in per capita figures. This approach has especially tended to minimize the apparent impact on smaller States such as Hawaii and Oregon which for Indochinese refugees have ratios of 1 to 159 (second nationally) and 1 to 164 (fourth nationally), respectively. The national average for these future citizens is 1 to 414.

The Committee is also concerned that sufficient attention be given by the Office of Refugee Resettlement to the growing mental health needs of Indochinese refugees.

LIMITATION ON ADMINISTRATIVE EXPENSES

1982 appropriations to date	$3,017,000,000
1982 supplemental estimate	42,900,000
House allowance	42,900,000
Committee recommendation	42,900,000

The Committee includes authority to spend $42,900,000 for expenses of administering programs in the Social Security Administration (SSA). This is the same as the administration request and the House allowance, and raises the limitation for administrative expenses to $3,059,900,000.

These additional funds will help the Social Security Administration continue to implement its multiyear plan to modernize and upgrade its computer system. The Committee feels that this should remain the Social Security Administration's highest administrative priority, and expects SSA to report to the Committee at regular intervals on the progress it is making in this area.

In addition to allowing SSA to implement the plan to upgrade its computers, these funds will cover the cost of various administrative requirements imposed on the agency by recent legislation.

The Committee has agreed with the House language allowing extended availability of funds for modernization of the SSA computers and for construction. All other funds in this trust fund limitation are for use in fiscal year 1982 only.

DEPARTMENT OF EDUCATION

Elementary and Secondary Education

COMPENSATORY EDUCATION FOR DISADVANTAGED STUDENTS

1982 appropriations to date	$2,892,980,000
1982 supplemental estimate	
House allowance	148,000,000
Committee recommendation	148,000,000

The Committee concurs with the House in providing an additional amount of $148,000,000 for compensatory education for the disadvantaged, authorized by chapter 1 of the Education Consolidation and Improvement Act of 1981.

This amount will be used to supplement grants to local education agencies with the provision that the supplemental amount be allocated to State and local educational agencies on the basis of 1970 census data or 1980 census data, whichever yields the higher allocation. This adjustment will insure that no State or county loses funding if either the 1970 or 1980 census data forms the basis for making allocations distributing chapter 1 funds for the 1982–83 school year. The total fiscal 1982 level for chapter 1 would be $3,033,969,000. There was no supplemental request submitted by the administration.

Conflicting reports about the readiness of 1980 census data for use in making chapter 1 allocations to the school districts in time for the 1982–83 school year have caused confusion and concern to the districts, many of which would experience significant loss of funds due to changing levels of poverty and other demographic shifts over the period between 1970 and 1980. The Committee believes that this one-time adjustment, limited to school year 1982–83, is necessary to protect districts from a sudden loss of a portion of their expected allocations close to the beginning of the school year. Further, the Committee points out that future year allocations under the chapter 1 program will be made according to normal procedures. Should this additional appropriation be insufficient to make the full allocation based on the higher amount of either 1970 or 1980 census data, language is included in the bill to allow for ratable reductions from each school district's allocation.

The Committee has included changes in the bill which were requested by the Department of Education and which are necessary to facilitate the allocation of supplemental title I funds. This language is necessary in order to allow the expeditious awarding of such funds without waiting for complete census data at the subcounty level. The Committee has also included a provision to permit the use of the most recent poverty data for Puerto Rico, instead of waiting for the 1980 census data, which might not be available until well after the school year begins.

SPECIAL PROGRAMS AND POPULATIONS

The Committee strongly endorses the cities-in-schools program in its overall efforts to encourage inner city youth to improve academic achievement and remain in school. This is accomplished by the coordination of available community, State, and Federal resources and services in order to remove social problems which may hinder high school completion. The Committee directs the Secretary of Education to the greatest extent possible, to allocate funds from his discretionary set-aside under Chapter 2 of the Education Consolidation and Improvement Act sufficient to cover any shortfall in this program in the current fiscal year. The Committee is aware that this program needs such funds to meet its current commitments in light of difficulties in making the transition from a categorical program to the education block grant.

SCHOOL ASSISTANCE IN FEDERALLY AFFECTED AREAS

The Committee has accepted bill language added by the House and requested by the Department of Education relating to the school assistance in federally affected areas program (the impact aid program). This language authorizes the expenditure of unobligated fiscal year 1976 funding to help meet the unanticipated demand under section 3(d)2(B) of Public Law 81–874, the impact aid statute. Section 3(d)2(B) provides Federal support in addition to regular impact aid payments in areas where at least 50 percent of a school district is made up of federally connected students, and the school district is unable to maintain a level of education equal to other comparable school districts within the State. For fiscal year 1982, Congress has ordered that schools eligible for fund-

ing under section 3(d)2(B) should be fully funded and not subject to ratable reduction.

The Department originally estimated that $7,600,000 would fully fund the provisions of section 3(d)2(B). The Department substantially underestimated this amount, for it now estimates that $57,000,000 will be needed for this purpose.

To help offset the cost of funding these 3(d)2(B) districts, the Department has asked for authority to spend $11,298,411 in unobligated, fiscal year 1976, hold-harmless funds for section 3(d)2(B). This amount, together with the $7,600,000 budgeted, still will not provide the total dollar amount needed. The balance will be derived from other parts of the fiscal year 1982 impact aid appropriation.

The Committee takes note of the extreme financial hardship placed on the Waubay School District, Waubay, S. Dak., as a result of the fire which totally destroyed its high school building on January 17, 1982, by providing an additional $200,000 under section 7 of Public Law 81–874 to be used by the district to rebuild its facility.

Since 26 percent of the students enrolled in the Waubay School District are native American children, it is among the so-called super A districts, heavily impacted with federally connected children. The district has a total annual operating budget of approximately $800,000.

The total cost for construction of the new school is estimated to be $1,097,200, $775,000 of which will be paid by insurance moneys and $165,000 of which the district expects to raise through capital outlay certificates. The insurance money may be used to rebuild classrooms only; remaining funds will be used toward one-half a commons area and an auditorium, the latter of which is required by State law.

This amendment provides the additional amount necessary to finance the project.

EDUCATION FOR THE HANDICAPPED

1982 appropriations to date	$1,042,080,000
1982 supplemental estimate	
House allowance	26,500,000
Committee recommendation	26,500,000

The Committee recommends a supplemental appropriation of $26,500,000 for education for the handicapped. This is the same as the amount recommended by the House; there was no budget request in this area from the administration.

The amount recommended would provide additional funding for three categorical programs for the handicapped: $15,700,000 for special education personnel development, raising the total for this program to $49,300,000; $7,200,000 for early childhood education, providing a fiscal year 1982 total of $16,800,000; and $3,600,000 for innovation and development, increasing the amount to $10,800,000.

The Committee remains concerned that funds for special education personnel development be spent wisely. At a time of teacher lay-offs and a subsequent over-supply of qualified elementary and secondary school teachers, the Committee believes that funds appropriated under

this program should be focused on retraining of excess educational personnel for careers in education of the handicapped. The Committee therefore directs the Secretary to report back by September 1, 1982 on how much of the total fiscal year 1982 appropriation was spent for teacher retraining as opposed to the first-time training of teachers for special education.

The Committee is adding funds for two research and evaluation programs, early childhood education and innovation and development. The early childhood education program funds projects designed to develop and disseminate effective models of educational services to preschool age handicapped children. The innovation and development program funds similar projects, but is targeted on all school-age, handicapped individuals.

The Committee is aware that proposed regulatory revisions of part B of Public Law 94–142 are being published for review and comment. The Committee will be attentive to the responses of parents and professionals alike as it considers future appropriations for Public Law 94–142.

VOCATIONAL AND ADULT EDUCATION

1982 appropriations to date	$732,505,000
1982 supplemental estimate	.....
House allowance	2,520,000
Committee recommendation	.....

The Committee recommends no additional funds for vocational and adult education in fiscal year 1982.

The House bill included $2,520,000 over and above the President's request for 1982, of which $1,000,000 would be used to provide additional funding for the National Center for Research in Vocational Education and the remaining $1,520,000 would be for Vocational Education State Advisory Councils.

The National Center for Research in Vocational Education is funded out of the appropriation for vocational education programs of national significance. For fiscal year 1981 the programs of national significance received an appropriation of $7,477,000; under the existing 1982 appropriation, they would receive $7,178,000. Given this relatively small decline in funding and the fact that the programs of national significance have carry-over funds available, the Committee believes that support already exists to fund the National Center at or near its 1981 level of $4,633,895, and that no supplemental appropriation is required for that purpose.

The Committee did not include the House supplemental of $1,520,000 for Vocational Education State Advisory Councils. The 1982 Continuing Resolution provides $4,980,000 for the councils and would permit each State to receive at least the statutory minimum of $75,000 and some States to receive as much as $200,000. In previous years the councils have been able to discharge their responsibilities with the minimum level of Federal funding. Increased support from the States should make up for any shortfalls caused by the reduction in Federal support,

and the Committee thus does not believe that additional Federal funding is needed at this time.

STUDENT FINANCIAL ASSISTANCE

1982 appropriations to date	$3,352,480,000
1982 supplemental estimate	
House allowance	169,000,000
Committee recommendation	169,000,000

The Committee recommends a supplemental appropriation of $169,000,000 for student financial assistance. This is the same as the amount recommended by the House. There was no request for this activity by the administration.

The amount provided would increase the appropriation for Pell grants by $140,000,000 to a new total of $2,419,040,000, and would raise the amount for supplemental educational opportunity grants by $29,000,000 for a new fiscal year 1982 total of $307,400,000.

The additional funding for Pell grants is designed to increase the maximum grant available to students. Congress set the fiscal year 1982 maximum Pell grant award at $1,800; however, under the existing appropriation and family contribution schedule, the effective maximum grant allowable is $1,674. This supplemental appropriation should provide sufficient funds to reach the maximum grant of $1,800.

HIGHER AND CONTINUING EDUCATION

1982 appropriations to date	$372,156,000
1982 supplemental estimate	5,184,000
House allowance	5,184,000
Committee recommendation	5,184,000

The Committee recommends a supplemental appropriation of $5,184,000 for higher and continuing education. This is the same as the administration request and the House allowance.

The Committee has agreed to the administration request to provide an additional $5,184,000 for the title III, developing institutions program. This funding will offset the 4 percent reduction made by the continuing resolution, and restore the level of funding to the maximum authorization of $129,600,000, the amount originally appropriated for fiscal year 1982 by both the House and Senate.

The institutional aid program is designed to provide financial assistance to eligible institutions to solve problems that threaten their ability to survive and to stabilize their management and fiscal operations so that they may achieve self-sufficiency. Eligible institutions are those which have a low average expenditure per student and which have a high proportion of students receiving Federal student assistance. The supplemental funds would support approximately 23 additional grants, raising the total number of grants to approximately 575 for fiscal year 1982.

In addition to providing the funding requested, the Committee has added bill language to allow the Department extended availability of certain fiscal year 1982 funds, with which the Department is directed to carry out two "mini-competitions" for funding—among historically

black colleges and universities, and among institutions which have large enrollments of Hispanic or native American students.

The first mini-competition would be for historically black colleges and universities. Under the authorizing statute, an amount of funding equal to no less than half of what historically black colleges and universities received in fiscal year 1979 must be set aside for these schools. In fiscal year 1982, the amount set aside for this purpose was about $27,400,000. Out of this set-aside, a total of $8,400,000 was unobligated. The Department has requested, and the Committee has provided, authority for extended availability of these funds, in order to solicit applications for grants for the historically black colleges and universities. In addition, the Department would provide technical assistance to these schools to help them develop quality proposals. The Committee long has been supportive of the basic title III program, and expects the Department to continue its efforts in regard to historically black colleges and universities.

At the same time the Committee directs the Department to use the $5,184,000 appropriated in this supplemental bill to conduct a separate mini-competition for institutions with large numbers of Hispanic and native American students. To this end, the Committee has included bill language providing statutory authority for the Department to carry out this competition, and for extended availability of these funds. The Department also will have authority to conduct outreach programs to help identify institutions with large numbers of Hispanic or native American students, and to provide these schools with technical assistance. The Committee expects the Department to help these schools to identify their unique strengths and weaknesses, and to provide guidance in developing quality proposals for the schools to submit.

The Committee has taken the unusual step of earmarking this specific sum of money, $5,184,000, for predominantly Hispanic and native American schools because it is concerned that the Department has not focused sufficient attention or resources on the needs of these institutions. The Committee hopes that its strong action in this supplemental appropriations bill will signal a strengthened interest in the needs of other kinds of developing institutions, those serving large numbers of Hispanics and native Americans. The Committee believes that the Department should expand the focus of its attention to this new group of schools.

The Committee urges that the Department of Education continue to address the unique educational needs of the residents of the Pacific basin under this provision. We have a special Federal responsibility to these native American peoples and the Committee has been impressed by the Department's responsiveness to date, especially in addressing the needs of the handicapped. The Committee, however, remains concerned about the needs of this underserved population.

HIGHER EDUCATION FACILITIES LOAN AND INSURANCE FUND

1982 appropriations to date	$1,350,000
1982 supplemental estimate	9,746,000
House allowance	9,746,000
Committee recommendation	9,746,000

The Committee recommends a supplemental appropriation of $9,746,000 for the higher education facilities loan and insurance program, the same as the supplemental request and the House allowance. These funds will enable the Department of Education to pay interest owed to the Treasury on the cumulative amount of direct loans outstanding.

The Committee concurs with the House in not including requested bill language that prohibits new loan commitments to be made in fiscal year 1982. This language is no longer necessary since no authority to make new loans was provided in the 1982 continuing resolution.

COLLEGE HOUSING LOANS

The Commitee recommends deletion of language added by the House directing that $75,000,000 be made available for new loan commitments in fiscal year 1982 in the college housing loan program.

The Committee believes that making 3 percent loans to institutions for the purpose of building or renovating college dormitories is an extremely low priority at this time. Furthermore, there will not be sufficient funds available in the revolving fund after payment of operating expenses to make $75,000,000 in new loan commitments this year. For this program to operate at a level of $75,000,000 for new loan commitments, as the House recommended, additional funds would have to be appropriated.

The Committee endorses the Department of Education's plan to increase annual payments of principal to the Government National Mortgage Association for the retirement of participation certificates which mature in 1987 and 1988. The Department's outstanding debt on these certificates now stands at approximately $452,000,000. Loan repayments in fiscal year 1982 and subsequent years should be used to retire this debt in order to prevent the need for large appropriations in future years.

SPECIAL INSTITUTIONS

AMERICAN PRINTING HOUSE FOR THE BLIND

1982 appropriations to date	$4,800,000
1982 supplemental estimate	
House allowance	200,000
Committee recommendation	200,000

The Committee recommends an additional $200,000 for the American Printing House for the Blind, the same as the House allowance, for a total fiscal year 1982 appropriation of $5,000,000 which is the revised amount requested by the administration for the current fiscal year.

These funds will increase the amount available for educational materials for approximately 37,600 legally blind students. This institution

continues to be effective in serving complex educational needs of blind children by providing a variety of educational materials in diverse forms.

NATIONAL TECHNICAL INSTITUTE FOR THE DEAF

1982 appropriations to date	$25,248,000
1982 supplemental estimate	
House allowance	1,052,000
Committee recommendation	1,052,000

The Committee recommends a supplemental appropriation of $1,052,000 for the National Technical Institute for the Deaf (NTID), the same as the House allowance, which brings the total appropriation to approximately the same level as the fiscal year 1982 revised budget request.

These additional funds will be used to maintain services and to develop the needed capacity for the anticipated increases in enrollment of deaf students at a national, residential education and research center located on the campus of the Rochester Institute of Technology. NTID is a highly effective institution which provides its students with the technical and professional skills necessary to prepare them for successful lifetime employment.

GALLAUDET COLLEGE

1982 appropriations to date	$49,920,000
1982 supplemental estimate	
House allowance	2,080,000
Committee recommendation	2,080,000

The Committee recommends an additional $2,080,000 for Gallaudet College, the same as the House allowance, bringing the fiscal year 1982 total appropriation to $52,000,000, the same level as the revised September budget request.

Funds are needed to maintain a reasonable level of services in the face of additional enrollments and operating cost increases.

Gallaudet is a private, nonprofit liberal arts institution providing preparatory, undergraduate and continuing education programs for the deaf. Funds for Gallaudet also support the Model School for the Deaf and the Kendall Demonstration Elementary School.

HOWARD UNIVERSITY

1982 appropriations to date	$139,392,000
1982 supplemental estimate	5,808,000
House allowance	5,808,000
Committee recommendation	5,808,000

The Committee recommends a supplemental appropriation of $5,808,000 for Howard University. This is the same as the administration request and the amount recommended by the House.

The supplemental amount includes $3,844,000 to provide faculty and nonfaculty pay increases and to correct accreditation deficiencies. The supplemental funds also include $1,154,000 to maintain services for Howard University Hospital. The balance of $810,000 contained in the supplemental will be used to complete the financing of a classroom building under construction.

OFFICE OF THE INSPECTOR GENERAL

SALARIES AND EXPENSES

1982 appropriations to date	$11,005,000
1982 supplemental estimate	430,000
House allowance	430,000
Committee recommendation	430,000

The Committee recommends a supplemental appropriation of $430,000, the amount requested by the President and allowed by the House, for the Department of Education, Office of the Inspector General.

The supplemental amount would provide for hiring additional auditors and contracting for audit services to reduce the backlog of contracts and grants requiring audit. The Committee strongly supports efforts to stamp out fraud and reduce waste and abuse and supports this supplemental in the belief that it will increase the identification and recovery of funds owed the Government.

RELATED AGENCIES

RAILROAD RETIREMENT BOARD

DUAL BENEFITS PAYMENTS ACCOUNT

1982 appropriations to date	$379,200,000
1982 supplemental estimate	
House allowance	11,000,000
Committee recommendation	11,000,000

The Committee recommends a supplemental appropriation of $11,000,000 for the Railroad Retirement Board dual benefits account. This allowance is the same as the amount recommended by the House. There was no administration request. This amount would restore full payments to eligible beneficiaries for the remaining 2 months of fiscal year 1982.

Under terms of the fiscal year 1982 continuing resolution, $379,200,000 was made available for these dual benefit payaments, which resulted in an average reduction of about 15 percent in "windfall" benefit payments that recipients otherwise would have been entitled to. At the $350,000,000 President's request level, benefit payments would have been reduced by an average of 21 percent.

The Committee also concurs with language included by the House in title II of the bill specifying that full-time equivalent employment at the Railroad Retirement Board shall be not less than the currently authorized level of 1,578.

UNITED STATES SOLDIERS' AND AIRMEN'S HOME

1982 appropriations to date	$22,872,000
1982 supplemental estimate	796,000
House allowance	1,749,000
Committee recommendation	1,749,000

The Committee recommends a supplemental appropriation of $1,749,000 from the Soldiers' and Airmen's Home permanent fund. This is $953,000 more than the administration request but the same as the House allowance.

The Committee concurs with the administration and the House in making available $796,000 from the Soldiers' and Airmen's permanent fund for costs of additional repair and maintenance contracts, health care supplies and equipment purchases.

In addition, the Committee recommends that $953,000 be made available to the Home in order that initiation of capital repairs and improvements can begin as soon as possible. The Committee believes these activities are important to the health and well-being of the residents. Some of the actions to be undertaken include: roof repair of major buildings, repair of central heating system, repair of elevators, and other urgent repairs to secure the structural integrity of several of the major buildings at the facility.

Increased Pay Costs

The Committee agrees with the House allowance and recommends approval of requested supplemental appropriations or transfers related to the costs of the October 1981 pay raise for Federal employees of the agencies funded in the Labor, Health and Human Services, Education, and Related Agencies Appropriations Act. Title II of the bill provides an additional $161,782,000 for this purpose, including $56,864,000 in general fund appropriations, $28,357,000 in general fund transfers and $76,561,000 in increases to trust fund limitations. It is the Committee's understanding that the Federal agencies are absorbing approximately 45 percent of the increased pay costs.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL

TITLE I—GENERAL SUPPLEMENTALS

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	CHAPTER IX					
	DEPARTMENT OF LABOR					
	EMPLOYMENT AND TRAINING ADMINISTRATION					
---	Employment and training assistance	---	8,500,000	---	---	-8,500,000
97-210	(Rescission)	-47,429,000	---	-48,186,000	-757,000	-48,186,000
---	Community service employment for older Americans	---	210,572,000	210,572,000	+210,572,000	---
	LABOR-MANAGEMENT SERVICES ADMINISTRATION					
97-125	Salaries and expenses (by transfer)	(1,157,000)	(1,157,000)	(400,000)	(-757,000)	(-757,000)
	Total, Department of Labor	-47,429,000	219,072,000	162,386,000	+209,815,000	-56,686,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	DEPARTMENT OF HEALTH AND HUMAN SERVICES					
	CENTERS FOR DISEASE CONTROL					
---	Preventive health services	---	11,000,000	11,500,000	+11,500,000	+500,000
	ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH ADMINISTRATION					
---	Alcohol, drug abuse, and mental health	---	10,000,000	10,000,000	+10,000,000	---
	HEALTH RESOURCES ADMINISTRATION					
---	Health resources	---	7,000,000	---	---	-7,000,000
	ASSISTANT SECRETARY FOR HEALTH					
97-125	Salaries and expenses	10,313,000	10,313,000	10,313,000	---	---
97-168	Health maintenance organization loan and loan guarantee fund	17,500,000	17,500,000	17,500,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	HEALTH CARE FINANCING ADMINISTRATION					
97-125	Grants to States for Medicaid	552,757,000	142,000,000	112,000,000	-440,757,000	-30,000,000
97-125	Program management	5,941,000	---	---	-5,941,000	---
	Total, Health Care Financing Administration	558,698,000	142,000,000	112,000,000	-446,698,000	-30,000,000
	SOCIAL SECURITY ADMINISTRATION					
97-125	Limitation on administrative expenses	(42,900,000)	(42,900,000)	(42,900,000)	---	---
	DEPARTMENT OF EDUCATION					
	OFFICE OF ELEMENTARY AND SECONDARY EDUCATION					
---	Compensatory education for the disadvantaged	---	148,000,000	148,000,000	+148,000,000	---
---	School assistance in Federally affected areas disaster assistance (Waubay School District)	---	---	200,000	+200,000	+200,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc. (1)	Item (2)	Budget estimates (3)	House bill (4)	Senate committee recommendation (5)	Senate committee recommendation compared with (+ or −) Budget estimates (6)	Senate committee recommendation compared with (+ or −) House bill (7)
	OFFICE OF SPECIAL EDUCATION AND REHABILITATION SERVICES					
---	Education for the handicapped	---	26,500,000	26,500,000	+26,500,000	---
	OFFICE OF VOCATIONAL AND ADULT EDUCATION					
---	Vocational and adult education	---	2,520,000	---	---	-2,520,000
	OFFICE OF POSTSECONDARY EDUCATION					
---	Student financial assistance	---	169,000,000	169,000,000	+169,000,000	---
97-125	Higher and continuing education	5,184,000	5,184,000	5,184,000	---	---
97-125	Higher education facilities loan and insurance	9,746,000	9,746,000	9,746,000	---	---
	Total, Office of Postsecondary Education	14,930,000	183,930,000	183,930,000	+169,000,000	---

CHAPTER X

LEGISLATIVE BRANCH

SUMMARY

The President's budget includes a total of $35,629,000 in program supplementals for fiscal year 1982, and $40,243,000 in increased pay costs for the legislative branch. The Committee is recommending $2,489,000 in program supplementals, and $24,536,000 in pay supplementals. These amounts do not include sums to be appropriated for the House of Representatives, as the Committee makes no judgment on House requests.

SENATE

SALARIES, OFFICERS AND EMPLOYEES

OFFICES OF THE MAJORITY AND MINORITY LEADERS

1982 appropriation to date	$566,100
1982 supplemental estimate	120,000
House allowance	.....
Committee recommendation	120,000

The Committee has included an appropriation of $120,000 for the Offices of the Majority and Minority leaders, at the request of the joint leadership.

ADMINISTRATIVE, CLERICAL AND LEGISLATIVE ASSISTANCE TO SENATORS

1982 appropriation to date	$86,016,000
1982 supplemental estimate	80,000
House allowance	.....
Committee recommendation	80,000

The Committee recommends an appropriation of $80,000 for administrative and clerical assistance to Senators, to fund the increased allowances due Senators from Florida.

OFFICE OF THE SECRETARIES FOR THE MAJORITY AND MINORITY

1982 appropriation to date	$588,000
1982 supplemental estimate	100,000
House allowance	.....
Committee recommendation	100,000

The Committee has included an appropriation of $100,000 for the

Offices of the secretaries for the Majority and Minority, at the request of the joint leadership.

CONTINGENT EXPENSES OF THE SENATE

MISCELLANEOUS ITEMS

1982 appropriation to date	$32,569,168
1982 supplemental estimate	938,000
House allowance	
Committee recommendation	938,000

The Committee recommends a supplemental appropriation of $938,000 for miscellaneous items. This sum is to be allocated as follows: $863,000 to the Sergeant at Arms and $75,000 to the Secretary of the Senate.

The Committee has included $863,000 for the Sergeant at Arms to cover increased costs of local and long-distance telephone service provided by C & P Telephone Co. Since June 1981, there have been three telephone rate increases:

Date	*Service*	*Rate increase*	*Cost to Senate*
June 1981	Local	22.0 percent	$485,000
July 1981	Long distance	61.0 percent	168,000
April 1982	Local	19.6 percent	210,000

The Sergeant at Arms believes another rate increase for local service can be expected in December 1982.

The Committee is concerned about the Senate's rapidly increasing telephone costs, and directs the Sergeant at Arms to continue to explore the feasibility of less costly telephone services.

The Committee has also included $75,000 for the Secretary of the Senate. Section 107 of this title authorizes the Secretary to pay the General Services Administration to reimburse the Archivist of the United States for preservation of historic Senate records. The sum provided in this act is the initial installment of a 4-year preservation program.

SENATE ADMINISTRATIVE PROVISIONS

The Committee has included a number of administrative provisions of a housekeeping nature. These provisions are printed in the report together with a short explanatory statement.

ALLOWANCE FOR ADMINISTRATIVE AND CLERICAL ASSISTANCE OF SENATORS

SEC. 101. Effective October 1, 1981, the allowance for administrative and clerical assistance of each Senator from the State of Florida is increased to that allowed Senators from States having a population of ten million but less than eleven million, the population of said State having exceeded ten million inhabitants.

The Census Bureau reports that Florida has added another 1 million residents. Florida Senators are therefore entitled to a larger clerk-hire allowance. This amendment spells out the new level.

SENATE RECORDING AND PHOTOGRAPHIC STUDIOS

SEC. 102. The third sentence of section 105(b) of the Legislative Branch Appropriation Act, 1957 (2 U.S.C. 123b(b)) is amended by striking out "and committees of the Senate" and inserting in lieu thereof "committees of the Senate, the Secretary of the Senate, and the Sergeant at Arms of the Senate".

Under current law, only the Vice President, Senators, and committees may use the Senate Recording and Photographic Studios. As a result, the Senate Historian, who serves under the Secretary of the Senate, is paying commercial fees for reproductions of historic Senate documents and photographs. This amendment would entitle the Secretary and Sergeant at Arms of the Senate to use the Recording and Photographic Studios, with resultant savings of about $3 per photo.

SERGEANT AT ARMS CONSULTANT AUTHORITY

SEC. 103. Clause (1) of section 117 of Public Law 97–51 (2 U.S.C. 61f–8) is amended to read as follows:

"(1) the procurement of the services, on a temporary basis, of individual consultants, or organizations thereof, with the prior consent of the Committee on Rules and Administration; such services may be procured by contract with the providers acting as independent contractors, or in the case of individuals, by employment at daily rates of compensation not in excess of the per diem equivalent of the highest gross rate of annual compensation which may be paid to employees of a standing committee of the Senate; and any such contract shall not be subject to the provisions of section 5 of title 41, United States Code, or any other provision of law requiring advertising; and".

The Senate Sergeant at Arms has authority, granted last year, to hire individual consultants, but not consultant organizations, subject to customary Senate approval procedures. This amendment would expand his consultant authority to include organizations.

OFFICE EXPENSES OF SENATORS

SEC. 104. (a) Paragraph (2) of subsection (b) of section 506 of the Supplemental Appropriations Act, 1973 (2 U.S.C. 58(b)) is amended to read as follows:

"(2) In the event that the term of office of a Senator begins after the first month of any such calendar year or ends (except by reason of death, resignation, or expulsion) before the last month of any such calendar year, the aggregate amount available to such Senator for such year shall be the aggregate amount computed under paragraph (1) of this subsection, divided by 12, and multiplied by the number of months in

such year which are included in the Senator's term of office, counting any fraction of a month as a full month."

(b) The amendment made by subsection (a) of this section shall be effective on and after January 1, 1982.

This is a technical and conforming amendment, which creates three exceptions (death, resignation, and expulsion) under which a Senator serving less than a full calendar year will not be held to a pro rata share of his Official Office Expense Account.

PAYMENT OF COMPENSATION OF VICE PRESIDENT

SEC. 105. (a) The first sentence of the first section of the joint resolution relating to the payment of salaries of employees of the Senate, approved April 20, 1960 (Public Law 86–426; 2 U.S.C. 60c–1), is amended by striking out "Senators and officers and employees" and inserting in lieu thereof "the Vice President, Senators, and officers and employees".

(b) The third sentence of section 104 of title 3, United States Code, is repealed.

(c) Amendments and repeals made by the preceding provisions of this section shall be effective in the case of compensation payable for months after December 1981.

Senators, officers, and employees of the Senate are now paid bimonthly. The Vice President also receives his compensation from the Senate's budget, but is paid monthly, pursuant to a 1948 law. This amendment permits the Vice President to be paid bimonthly, consistent with standard Senate practice.

PAYMENT OF OBLIGATIONS CHARGEABLE TO RESCINDED UNEXPENDED BALANCES

SEC. 106. If at the close of any fiscal year there is an unexpended balance of funds which were appropriated for such year (or for prior fiscal years) and which are subject to disbursement by the Secretary of the Senate for any purpose, then, if such unexpended balance is by law rescinded, any unpaid obligations chargeable to the balance so rescinded (or to appropriations for such purpose for prior years) shall be liquidated from any appropriations for the same general purpose, which, at the time of payment, are available for disbursement.

This provision is similar in nature to the provision which provides for the payment of unpaid obligations chargeable to unexpended balances withdrawn and returned to Treasury (2 United States Code 102a). It will permit the Secretary of the Senate to pay unpaid obligations chargeable to rescinded balances in the same manner as payments are made for unpaid obligations chargeable to unexpended balances withdrawn and returned to Treasury.

PRESERVATION OF HISTORIC SENATE DOCUMENTS

SEC. 107. For the fiscal year ending September 30, 1982, and for each of the next three fiscal years, the Secretary of the Senate is authorized to pay to the General Services Administration such amounts as may be necessary to reimburse the Archivist of the United States for expenditures made to conduct a project to provide for the proper preservation of the Senate's records of continuing value, which expenditures cannot be defrayed from funds otherwise available for such purpose. The aggregate of the sums paid to the General Services Administration under this section shall not exceed $300,000. Amounts paid under this section shall be paid from the contingent fund of the Senate on vouchers approved by the Secretary of the Senate.

The National Archives is the repository of old Senate records. Many of these are deteriorating rapidly, because no special precautions are being taken to preserve them. This provision authorizes the Secretary of the Senate to pay the General Services Administration to reimburse the Archivist of the United States for expenditures made to preserve historic Senate records. Payments under this provision are limited to $300,000. Included in this bill is $75,000 to initiate this program.

JOINT ITEMS

CONTINGENT EXPENSES OF THE HOUSE

JOINT COMMITTEE ON TAXATION

1982 appropriation to date	$2,967,000
1982 supplemental estimate	84,000
House allowance	.....
Committee recommendation	.....

The Committee recommends concurrence with the House action in providing no additional funds for the salaries and expenses of the Joint Committee on Taxation. These funds had been sought for word processing equipment, but these needs have been accommodated through existing fiscal year 1982 appropriations.

ARCHITECT OF THE CAPITOL

ACQUISITION OF PROPERTY AS AN ADDITION TO THE CAPITOL GROUNDS

1982 appropriation to date	$4.500,000
1982 supplemental estimate	4,500,000
House allowance	.....
Committee recommendation	.....

The Committee is providing no funds requested by the Architect of the Capitol for the purchase of a portion of lot 84, square 693, two blocks south of the Longworth House Office Building.

The Master Plan for the United States Capitol, which has been submitted by the Architect but not yet approved by the Congress, calls for

a future House office building on this site. A portion of this property was acquired in 1981, with funds provided in Public Law 97-12, the Supplemental Appropriations and Rescission Act, 1981. No additional funds for the purchase of this property have been authorized.

CAPITOL BUILDINGS AND GROUNDS

SENATE OFFICE BUILDINGS

1982 appropriation to date	$14,851,000
1982 supplemental estimate	11,500,000
House allowance	.....
Committee recommendation	.....

The Architect of the Capitol has requested a total of $11,500,000 of which $9,500,000 is for furnishings for the Philip A. Hart Senate Office Building, and $2,000,000 is for architectural and engineering fees for modifications and alterations to the Russell and Dirksen Senate Office Buildings.

The Hart Senate Office Building features an interior architectural and environmental design based on a flexible arrangement of movable partitions, space dividers, partition-hung storage units, accoustical panels, task lighting, and modular freestanding furniture. A 5-year study entitled "Senate Office Systems Research Project" concludes that the traditional style furniture used in the Russell and Dirksen Buildings would not be suitable for the Hart Building. This is because office suites in Russell and Dirksen are comprised of several small rooms whereas office suites in the Hart Building are composed of a few very large rooms, some of which will seat a dozen or more staff members.

Funds for furniture and furnishings were deferred in 1979 when construction costs escalated.

Two model suites are in planning for the Hart Building—one with traditional furniture, and one with modular furniture. Determination of the need for modular furniture will be made after careful comparison of potential work efficiency in these two suites. Without this comparison, the Committee cannot recommend any appropriation for furniture and furnishing at this time.

The Architect also requested $2,000,000 for architectural and engineering fees for proposed Russell and Dirksen Building modifications. The Committee is recommending no funds for this purpose, as fundamental decisions regarding the scope of modifications to the Russell and Dirksen Buildings have yet to be made.

CAPITOL POWER PLANT (OPERATION)

1982 appropriation to date	$20,916,000
1982 supplemental estimate	1,500,000
House allowance	1,200,000
Committee recommendation	1,200,000

The Committee recommends concurrence with House action in providing an additional $1,200,000 for the operation of the Capitol Power Plant. This supplemental amount brings total Power Plant spending within $300,000 of to the Architect's original estimate for fiscal year

1982. A recent assessment indicates the recommended amount is sufficient to pay for electricity needs for the remainder of the fiscal year.

LIBRARY BUILDINGS AND GROUNDS

JAMES MADISON MEMORIAL BUILDING

1982 appropriation to date	.....
1982 supplemental estimate	$8,525,000
House allowance	.....
Committee recommendation	.....

The Architect of the Capitol has requested a supplemental appropriation of $8,525,000 for the James Madison Memorial Library Building. This sum would enable the Architect to settle the delay claims of the J. W. Bateson Co., the general contractor for phase IV (interior and related work), and its subcontractors.

The Bateson Co. filed its initial claim, for itself and its subcontractors, in November 1978. The claim alleged 616 days of delay, and asked $23,532,928. This amount was subsequently revised to $20,140,000. Negotiations between the parties on the claim began in March 1980. An agreement was reached in December 1981, at an amount of $8,525,000 for 375 days delay. This amount is 42 percent of the revised Bateson claim of $20,140,000. On July 1, 1982, the Bateson Co. filed suit against the United States for recovery of the agreed amount, minus the claim of one subcontractor which had previously been settled and paid.

In the Architect's judgment, much of the delay can be attributed to the inadequate performance of the associate architects on the project, DeWitt, Poor, and Shelton. Accordingly, in March 1982 the Justice Department filed suit against the associate architects for negligence and breach of contract.

With two suits filed in Federal courts to resolve liability for delays in construction of the Madison Building, the Committee feels the judicial process, rather than the appropriation process, offers the best means for a fair settlement of this matter. Accordingly, the Committee has not included the requested funds.

COPYRIGHT ROYALTY TRIBUNAL

1982 appropriation to date	$400,000
1982 supplemental estimate	84,000
House allowance	51,000
Committee recommendation	51,000

The Committee recommends a $51,000 supplemental appropriation for the Copyright Royalty Tribunal. Approximately one-half of this amount—$25,000—is to fund increased space rental charges levied by the General Services Administration. The remaining amount will cover the partial year salary of the fifth Copyright Royalty Tribunal Commissioner. The Committee recommends a reduction of $33,000 in the initial request in recognition of the fact that the Tribunal has had vacancies for an extended period.

GENERAL ACCOUNTING OFFICE

1982 appropriation to date	$229,300,000
1982 supplemental estimate	2,211,000
House allowance	.....
Committee recommendation	.....

This request would permit General Accounting Office to return to a personnel level of 5,100, its authorized ceiling. Because of 1982 funding constraints, General Accounting Office has not been able to operate at its authorized level. Rather, General Accounting Office has instituted a hiring freeze which has brought current employment to approximately 5,030.

Because these funding constraints are likely to continue into 1983, the Committee sees no justification in permitting General Accounting Office to return to the authorized level for the balance of fiscal year 1982, and is therefore recommending no funds for this purpose.

Increased Pay Costs

The President's budget includes $40,243,000 for increased pay costs for the legislative branch. Of this total, $11,052,000 is for the House of Representatives and House items under the Architect of the Capitol. The Committee makes no recommendation on these requests, conforming to a long tradition. Of the remaining requests of $29,191,000, the Committee recommends $24,536,000.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	SPECIAL INSTITUTIONS					
---	American Printing House for the Blind	---	200,000	200,000	+200,000	---
---	National Technical Institute for the Deaf	---	1,052,000	1,052,000	+1,052,000	---
---	Gallaudet College	---	2,080,000	2,080,000	+2,080,000	---
97-125	Howard University	5,808,000	5,808,000	5,808,000	---	---
	DEPARTMENTAL MANAGEMENT					
97-206	Office of the Inspector General, salaries and expenses	430,000	430,000	430,000	---	---
	RELATED AGENCIES					
	Railroad Retirement Board:					
---	Dual benefits payments account	---	11,000,000	11,000,000	+11,000,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Soldiers' and Airmen's Home:					
97-125	Operation and maintenance (trust funds)	796,000	796,000	796,000	---	---
---	Capital outlay (trust funds)	---	953,000	953,000	+953,000	---
	Total, Chapter IX:					
	New budget (obligational) authority	561,046,000	800,154,000	704,648,000	+143,602,000	-95,506,000
	Appropriations	608,475,000	800,154,000	752,834,000	+144,359,000	-47,320,000
	Rescission	(-47,429,000)	---	(-48,186,000)	(-757,000)	(-48,186,000)
	(Limitation)	(42,900,000)	(42,900,000)	(42,900,000)	---	---
	(By transfer)	(1,157,000)	(1,157,000)	(400,000)	(-757,000)	(-757,000)

CHAPTER XI

MILITARY CONSTRUCTION

1982 appropriations to date	$7,059,260,000
1982 supplemental estimate	198,700,000
House allowance	45,000,000
Committee recommendation	45,000,000

SUMMARY

The Committee recommends supplemental funding totaling $45,000,000 for military construction and family housing. The recommendation is $153,700,000 less than the budget request and the same as the House allowance. In addition, the Committee is recommending $9,800,000 for increased pay costs in the family housing account. (The pay account is discussed at the end of this chapter.)

The Committee has carefully reviewed the request and the justification provided in making its recommendations. As in the past, the Committee position on military construction supplementals is that funding is approved only for those items of an unusual or urgent nature.

PERSIAN GULF CONSTRUCTION PROGRAM

The Committee has deferred without prejudice the $104,000,000 requested for construction at Ras Banas, Egypt to support the Rapid Deployment Force.

As stated in the fiscal year 1982 Senate report on military construction appropriations, the Committee strongly supports the administration's position that the national security interests of the United States are directly involved with the flow of oil from the Persian Gulf/Middle East/Indian Ocean area of the world. The Committee further believes that the United States must have the ability to deploy forces rapidly to this area if valuable oil resources are threatened.

The Committee recommendation to defer the funding for Ras Banas in this supplemental comes after discussions with the Defense Department with regard to the current planning and ability to obligate these funds during the current fiscal year. Because of delays in the initial site preparation at Ras Banas, the Committee feels it prudent to wait until the fiscal year 1983 military construction appropriations bill is considered to act on the funding for Ras Banas. The delay in funding should not be taken as a lack of support for the facility; but instead, it reflects the Committee's position to fund only unusual or urgent needs in a supplemental. The Committee will continue to work with the Defense Department to insure that a viable program for Ras Banas can be accomplished during fiscal year 1983.

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The Committee is, however, concerned over the high-cost estimates as reflected in the House report. It is the Committee's understanding that many of the estimates on the costs associated with the Ras Banas facility are changing as the details on operational, as well as construction, requirements are finalized. It is the intent of this Committee to look carefully at all of the factors concerning Ras Banas prior to a recommendation on funding for fiscal year 1983.

The Committee is satisfied that our present relationship with Egypt fully supports the development of the rear staging area base at Ras Banas. A letter to President Reagan offering the use of Egyptian facilities for contingency purposes was signed by the late Egyptian President Sadat. Since the death of President Sadat, the new Egyptian President, Mubarek, has confirmed the Egyptian support for the Ras Banas facility. This confirmation was made to President Reagan, administration officials, and various Members of Congress. In addition, other high-ranking Egyptian officials have expressed their support as evidenced by such joint military exercises as Bright Star 81 and 82.

At this time, decisions on Ras Banas are being made on a day-to-day basis with regard to the exact number and type of structures needed for the contingency staging purposes. As stated earlier, the Committee will work with the Defense Department to insure that funding for this facility is timely and appropriate.

Military Construction, Army

1982 appropriations to date	$943,701,000
1982 supplemental estimate	34,000,000
House allowance	----------
Committee recommendation	----------

The Committee has deferred without prejudice the Army's supplemental request of $34,000,000. This amount was to be used for construction at Ras Banas, Egypt. Detail on the Committee's action was discussed earlier in this chapter under the Persian Gulf construction program.

Military Construction, Air Force

1982 appropriations to date	$1,545,751,000
1982 supplemental estimate	84,400,000
House allowance	12,700,000
Committee recommendation	12,700,000

The Committee recommends $12,700,000 for the Air Force as part of this supplemental. This amount is the same as the House allowance and $71,700,000 below the budget request. Specific recommendations are as follows:

Ras Banas, Egypt—RDF facilities.—The Committee has deferred without prejudice the Air Force's supplemental request of $67,400,000 for RDF facilities at Ras Banas, Egypt. Detail on the Committee's action was discussed earlier in this chapter under the Perisan Gulf construction program.

MacDill Air Force Base, Fla.—RDJTF/REDCOM Headquarters.—The Committee has deferred the proposed $17,000,000 headquarters at MacDill Air Force Base because authorization for the project was denied by the Senate.

Altus Air Force Base, Okla.—tornado damage.—The Committee has agreed with the House and recommended $12,700,000 for the restoration of buildings damaged by the severe tornado that struck Altus Air Force Base on May 11, 1982. The Committee has recommended the funding because of the unusual circumstances involved and the need to proceed as soon as possible to restore the base to normal. Authority for this funding is included under section 302 emergency construction.

Family Housing, Defense

1982 appropriations to date	$2,282,442,000
1982 supplemental estimate	80,300,000
House allowance	32,300,000
Committee recommendation	32,300,000

The Committee agrees with the House and recommends $32,300,000 of the $80,300,000 requested for the family housing account in the supplemental. Specific recommendations are as follows:

Korean leasing.—The request of $4,300,000 is deferred without prejudice due to lack of authorization.

Maintenance of real property, Army.—The Committee has agreed with the House allowance of $30,000,000 for this request. Because the fiscal year is nearing an end, the Committee feels strongly that $30,000,000 is adequate to insure proper obligation of the funds for the projects. The Committee is aware of the severe problems in maintenance of real property in Europe and will address it further in the fiscal year 1983 military construction report and bill

Maintenance of real property, Air Force.—The Committee supports the House position and has added $2,300,000 to repair family housing units at Altus Air Force Base, Okla. These units were damaged by the tornado which caused great damage to the base on May 11, 1982.

Increased Pay Costs

FAMILY HOUSING, DEFENSE

The Committee agrees with the House allowance of $9,800,000 for increased pay costs to the family housing account. The House provided $5,943,000 less than the budget request because of their continued concern over manhours expended on the family housing program. The Committee basically agrees with the position taken by the House and believes the amount recommended is sufficient to cover the direct increased pay costs associated with the Federal pay raise. Distribution of the funding to the individual services should be as directed on page 142 of the House report on the supplemental for fiscal year 1982.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL

TITLE I—GENERAL SUPPLEMENTALS

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	CHAPTER X					
	LEGISLATIVE BRANCH					
	SENATE					
	Salaries, Officers and Employees					
97-219	Offices of the Majority and Minority Leaders	120,000	---	120,000	---	+120,000
97-	Administrative, clerical, and legislative assistance to Senators	80,000	---	80,000	---	+80,000
97-219	Offices of the secretaries for the Majority and Minority	100,000	---	100,000	---	+100,000
	Total, Salaries, Officers and Employees	300,000	---	300,000	---	+300,000
	Contingent Expenses of the Senate					
97-125						
97-219	Miscellaneous items	938,000	---	938,000	---	+938,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	HOUSE OF REPRESENTATIVES					
	Payments to Widows and Heirs of Deceased Members of Congress					
---	Gratuities, deceased Members	---	121,325	---	---	-121,325
	Contingent Expenses of the House					
	Allowances and Expenses					
97-125	Official expenses of Members	5,987,000	5,987,000	---	-5,987,000	-5,987,000
	JOINT ITEMS					
	Contingent Expenses of the House					
97-125	Joint Committee on Taxation	84,000	---	---	-84,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	ARCHITECT OF THE CAPITOL					
	Capitol Buildings and Grounds					
	Acquisition of property as an addition to the					
97-125	Capitol grounds	4,500,000	---	---	-4,500,000	---
97-125	Senate office buildings	11,500,000	---	---	-11,500,000	---
97-125	Capitol Power Plant (operation)	1,500,000	1,200,000	1,200,000	-300,000	---
	Total, Capitol buildings and grounds	17,500,000	1,200,000	1,200,000	-16,300,000	---
	Library of Congress					
97-185	James Madison Memorial Building	8,525,000	---	---	-8,525,000	---
	COPYRIGHT ROYALTY TRIBUNAL					
97-125						
97-206	Salaries and expenses	84,000	51,000	51,000	-33,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	GENERAL ACCOUNTING OFFICE					
97-125	Salaries and expenses	2,211,000	---	---	-2,211,000	---
	Total, Chapter X: New budget (obligational) authority	35,629,000	7,359,325	2,489,000	-33,140,000	-4,870,325

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL

TITLE I—GENERAL SUPPLEMENTALS

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	CHAPTER XI					
	MILITARY CONSTRUCTION					
97-125	Military construction, Army	34,000,000	---	---	-34,000,000	---
97-125	Military construction, Air Force	84,400,000	12,700,000	12,700,000	-71,700,000	---
	Total, military construction	118,400,000	12,700,000	12,700,000	-105,700,000	---
97-125	Family housing, Defense	80,300,000	32,300,000	32,300,000	-48,000,000	---
	Total, Chapter XI: New budget (obligational) authority	198,700,000	45,000,000	45,000,000	-153,700,000	---

CHAPTER XII

DEPARTMENT OF TRANSPORTATION

Coast Guard

OPERATING EXPENSES

1982 appropriations to date	$1,374,100,000
1982 supplemental estimate	30,500,000
House allowance	30,500,000
Committee recommendation	30,500,000

The Committee recommends a supplemental appropriation of $30,500,000 for the operating expenses of the Coast Guard, which is the same as the budget request and the House amount. The amount recommended includes $16,617,000 for increases in sea pay and military allowances, $8,383,000 for fuel costs and $5,500,000 for other required operations. These amounts are in addition to the $17,500,000 recently provided in Public Law 97-216.

ACQUISITION, CONSTRUCTION, AND IMPROVEMENTS

On July 30, 1982, a Coast Guard C-130 support plane from Kodiak, Alaska Air Station crashed and was completely destroyed while on mission in the Aleutian Islands of Alaska. This aircraft is a basic support craft that is used in search and rescue, fisheries enforcement and overflight, and other basic Coast Guard support missions. The Kodiak station has responsibility for a radius of 600 miles, and even prior to this crash was taxed beyond its capacity. Loss of this aircraft will cause extreme dislocation in the search, rescue, and air support capability that is provided by the Coast Guard in the Bering Sea and Gulf of Alaska region.

The Committee notes extreme concern over the recent crash of the Kodiak C-130, and feels that an immediate response to replace that aircraft is required. The Committee therefore has provided that up to $16,000,000 of unobligated A.C & I. balances shall be made available for the replacement of a C-130H aircraft with full equipment and avionics required for serving Alaska conditions.

ALTERATION OF BRIDGES

1982 appropriations to date	$8,000,000
1982 supplemental estimate	
House allowance	3,000,000
Committee recommendation	

The Committee recommends deletion of the $3,000,000 added by the House to begin the alteration of the Peoria and Pekin Union Railroad bridge over the Illinois River at Peoria, Ill. There is no budget request.

FEDERAL AVIATION ADMINISTRATION

OPERATIONS

1982 appropriations to date	$2,095,000,000
(By transfer)	(3,400,000)
1982 supplemental estimate	130,145,000
House allowance	55,645,000
(By transfer)	(10,000,000)
Committee recommendation	113,145,000
(By transfer)	(10,000,000)

The Committee recommends a supplemental appropriation of $113,145,000 for Federal Aviation Administration operations, which is $17,000,000 less than the budget request and $57,500,000 more than the House amount. In addition to the appropriation amount, the Committee recommends concurrence with the House in the transfer of an additional $10,000,000, which shall continue to be available until expended.

The Committee recommendation includes approval of the budget requests of $48,000,000 for additional overtime for air traffic control center and tower personnel, $25,200,000 for communications rate increases, and $9,945,000 for international security charges, to remain available until expended. Also included is $20,000,000 to avoid furloughs of Federal Aviation Administration personnel, and $57,500,000 in anticipation of enactment of legislation increasing pay and benefits of air traffic controllers and other select personnel. The latter amount is also intended to be available to offset increased future requirements under this account if enactment of such legislation is not forthcoming.

The Committee concurs with the House recommendation that not to exceed $10,000,000 of the requested $47,000,000 shall be available to reimburse the Department of Defense for those controllers temporarily assigned to the Federal Aviation Administration.

RESEARCH, ENGINEERING AND DEVELOPMENT

(AIRPORT AND AIRWAY TRUST FUND)

1982 appropriations to date	$55,800,000
1982 supplemental estimate	16,000,000
House allowance	16,000,000
Committee recommendation	16,000,000

The Committee concurs with the House action approving the budget request of $16,000,000 for research, engineering, and development.

The Committee commends the Federal Aviation Administration for developing the national airspace system plan, which represents a substantial improvement in FAA's overall planning and systems design. However, the Office of Technology Assessment and the General Accounting Office have each pointed out several deficiencies in the plan, and more work clearly needs to be done before the Congress can commit itself to the proposal. Thus the Committee concurs with the House that this supplemental funding should not be construed as an endorsement of the plan or as a commitment to any future funding. The Committee joins the House in directing the FAA to: (1) document its full compliance with Public Law 89–306 with respect to the proposed computer procurement; (2) fully disclose and document to the Congress the

estimated costs for the first 5 years of the entire national airspace system plan to the extent known; (3) make a firm commitment to redesign and rewrite the existing automated air traffic control software, including setting milestones for its accomplishment, and agree to provide periodic reports to the Congress on the progress in this regard; (4) complete and submit to the Congress the planned approach for transition from the existing air traffic control system to the proposed new automation equipment and agree to provide progressively more detailed information as part of the periodic reports to the Congress; (5) show as part of the planning submitted to Congress that the new computer system can be augmented to accommodate increases in aircraft population, new air traffic control software, and the higher levels of automation proposed in the national airspace system plan; and (6) fully disclose to the Congress the approach and methods to be employed in determining which facilities will be closed in any consolidation resulting from implementation of the national airspace system plan or any other related plan.

Included in this appropriation is the aviation weather program which is aimed at improving the timeliness and accuracy of weather information provided to air crews and to the air traffic control system to reduce the number of weather-related accidents and incidents and to increase both system capacity and fuel savings by reducing weather-related delays.

Joint weather studies are conducted to better understand the kinematics of thunderstorm outflows, winds and wind shear, and their effects on aircraft operations. It is the Committee's direction that, of the amount provided, at least $500,000 shall be contracted with such nationally-recognized universities experienced in aviation weather as the University of North Dakota.

AIRCRAFT PURCHASE LOAN GUARANTEE PROGRAM

(LIMITATION ON NEW LOAN GUARANTEES)

The Committee concurs with the House in not approving the requested language to reduce from $100,000,000 to $50,000,000 the extent to which the Secretary of Transportation may provide new Federal Government guarantees of private aircraft loans to certain air carriers. The existing $100,000,000 limitation is $250,000,000 below the level established for fiscal year 1981.

FEDERAL HIGHWAY ADMINISTRATION

FEDERAL-AID HIGHWAYS

(Contract Authority)

1982 appropriations to date	$91,000,000
1982 supplemental estimate	
House allowance	
Committee recommendation	23,200,000

The Committee recommendation includes the provision of $23,200,000 for the construction of the Dodge Island Bridge project in Florida.

The Committee directs the Department to adhere to language included on page 33 of Senate report 97–402 (H.R. 5922) regarding projects eligible for regular interstate apportionment funding. In addition, the Committee has been made aware that similar projects on I–295 in southeast Washington, D.C. and I–795 in Baltimore, Md. should be eligible for funding under their respective Federal interstate apportionments.

The Committee directs that, of any uncommitted discretionary bridge funds currently and prospectively available, the highest level of attention shall be given to the Alsea Bay Bridge at Waldport, Oreg.; the Fort Bayou Bridge in Jackson County, Miss.; the Monongahela and Charleroi-Monessen Bridges in the Monongahela Valley, Pa.; and the Highway 40 bridge project between St. Charles and St. Louis Counties in Missouri.

The Committee does not concur in the language proposed by the House prohibiting the use of funds for implementing the Federal Highway Administration's final rule for geometric design standards for resurfacing, restoration, and rehabilitation of streets and highways other than freeways. The Committee believes that this concern should properly be addressed by the Federal Highway Administration and the respective authorizing committees.

INTERSTATE TRANSFER GRANTS—HIGHWAYS

1982 appropriations to date	$288,000,000
1982 supplemental estimate	
House allowance	197,000,000
Committee recommendation	

The Committee recommends no additional funding of interstate transfer grants in fiscal year 1982 in deference to the fiscal constraints which have created the need to reduce Federal spending. There is no budget request.

The Committee recognizes the significant Federal obligation remaining because of the interstate withdrawls made through this program and again affirms its commitment to fund that obligation. In addition, many meritorious projects proposed through the program have been brought to the Committee's attention and these projects will be given full consideration in the fiscal year 1983 bill.

ACCESS HIGHWAYS TO PUBLIC RECREATION

AREAS ON CERTAIN LAKES

1982 appropriations to date	
1982 supplemental estimate	
House allowance	
Committee recommendation	$6,875,000

The Committee recommends $6,875,000 to carry out the provisions of section 155 of title 23 United States Code, which authorizes the Secretary of Transportation to construct or reconstruct access highways to public recreation areas on certain lakes. The Committee concurs with the House in allowing fiscal year 1980 funds to remain available through 1984.

In recognition of the need to provide fuel savings benefits through better access to recreational lake areas, and to improve safety on narrow, hilly dirt roads often blocked due to rain or snow, the Committee directs that these funds be used for the following projects: Oahe Reservoir, Beaver Bay, and Hazelton recreation areas, Emmons County, N. Dak. ($2,625,000); Little Missouri Bay Recreational Area, Dunn County, N. Dak. ($3,850,000); and Lake Ashtabula Recreational Area, Barnes County, N. Dak. ($400,000).

Federal Railroad Administration

RAIL SERVICE ASSISTANCE

1982 appropriations to date	$14,500,000
1982 supplemental estimate	11,948,000
House allowance	1,355,000
Committee recommendation	1,355,000

The Committee concurs with the House in recommending the appropriation of $1,355,000 to liquidate defaulted loans made under the authority of the Emergency Rail Services Act of 1970 and section 215 of the Regional Rail Reorganization Act of 1973. No funds are provided to pay interest charges to the Department of the Treasury.

GRANTS TO THE NATIONAL RAILROAD PASSENGER CORPORATION

1982 appropriations to date	$735,000,000
1982 supplemental estimate	
House allowance	
(By transfer)	(8,400,000)
Committee recommendation	

The Committee does not concur with the House in transferring Conrail funds to National Railroad Passenger Corporation (Amtrak) for the purchase of Conrail's rail line between Indianapolis and Cincinnati.

However, the Committee can understand the interest in maintaining the existing track so as not to lose the potential for its use as a passenger line. The Committee is not inclined at this time to invest $25 to $35 million in the purchase and rehabilitation of the line for regular Amtrak service, and then possibly to later have it totally reconstructed by a private entity as a high-speed corridor. The Committee would like to maintain its options at this time.

The Committee sees the need for a comprehensive analysis to assess the short- and long-range potential of the line and related costs, and to alleviate the immediate pressure on Amtrak to make a decision regarding purchase of the track.

The Committee further directs the Federal Railroad Administration and Amtrak to jointly examine all alternatives available regarding service between Indianapolis and Cincinnati. This study should include the feasibility of utilizing existing track now in service, rehabilitation of the Indianapolis to Cincinnati line, and the potential for future development of a high-speed corridor between Chicago and Cincinnati. The costs and impact of the third alternative on the other alternatives should also be considered.

The Committee instructs both the Federal Railroad Administration and Amtrak to have the study completed by March 1, 1983.

In the fiscal year 1982 Transportation Appropriations Act (Public Law 97-102), a provision was included which deferred Amtrak's payment of any State or local taxes for 1 year. This action was taken in recognition of the fact that there are many parts of the country which would gladly pay an amount equal to local or State taxes owed by Amtrak in order to have the benefit of Amtrak service. It remains the Committee's judgment that those who receive this service have some obligation to contribute toward its continuation. At a time when local jurisdictions are demanding that nationwide rail passenger service be maintained, it seems reasonable to provide for a "user contribution" whereby those areas receiving the service in turn contribute to Amtrak's continued existence through tax relief.

While this existing language provides that Amtrak cannot pay State or local taxes this year with any of its assets or appropriated funds, the liability of accrued taxes and penalties remains. Consequently, language has been included in the accompanying bill which converts the existing deferral to a permanent exemption from State and local taxes.

REDEEMABLE PREFERENCE SHARES

1982 appropriations to date	$35,500,000
(By transfer)	(25,000,000)
1982 supplemental estimate	.....
(By transfer)	(5,000,000)
House allowance	20,000,000
(By transfer)	(5,000,000)
Committee recommendation	20,000,000
(By transfer)	.....

The Committee recommends $20,000,000 for the purchase of redeemable preference shares authorized by section 505 of the Railroad Revitalization and Regulatory Reform Act of 1976 for the East St. Louis Gateway Project. Language has been added to allow these funds to remain available until September 30, 1983. The Committee does not concur with the House in approving the transfer of $5,000,000 from the unobligated balances of the FRA's "Research and development" account, which the Committee believes should be available for engineering/design on the East St. Louis Gateway Project. The Committee also disagrees with language included by the House regarding benefits to private railroads.

SETTLEMENTS OF RAILROAD LITIGATION

1982 appropriations to date	.....
1982 supplemental estimate	$816,000,000
House allowance	639,424,275
Committee recommendation	639,424,275

The Committee concurs with the House in providing $639,424,275 to liquidate borrowings used to pay additional settlements relating to the formation of Conrail. None of these funds are appropriated to pay the interest charged by the Department of the Treasury.

COMMUTER RAIL SERVICE

1982 appropriations to date	$60,000,000
1982 supplemental estimate	
House allowance	10,000,000
Committee recommendation	

The Committee concurs with the House in denying the proposed deferral of $37,500,000 in fiscal year 1982 appropriations for the transfer of commuter lines from Conrail to the Commuter Services Corporation or local operating authorities.

The Committee does not concur with the House in appropriating an additional $10,000,000 for transition assistance in fiscal year 1982. The Committee also does not agree with the House language regarding the use of funds for the New York MTA. If there is additional need for transition assistance after already appropriated funds have been obligated, then the Committee will consider that need in the fiscal year 1983 bill.

The Committee does share the concern expressed by the House that Conrail has no practical way of assuring that the various commuter agencies will make their monthly continuation payments for the final months of the subsidy periods prior to January 1, 1983. Consequently, the Committee intends that the payment of any transition funding to an agency will be made specifically dependent upon the agency having met its obligations for continuation payments under the various contractual operations with respect to 1982, or having escrowed funds or otherwise assured that those payments will be made in 1983.

RAILROAD REHABILITATION AND IMPROVEMENT FINANCING FUNDS

1982 appropriations to date	
1982 supplemental estimate	$28,566,000
(Appropriation for debt reduction)	(28,566,000)
House allowance	24,766,000
(Appropriation for debt reduction)	(24,766,000)
Committee recommendation	24,766,000
(Appropriation for debt reduction)	(24,766,000)

The Committee concurs with the House in limiting new section 511 loan guarantees to $100,000,000 instead of $135,000,000. The Committee does not concur with the House report language which identifies the section 511 program as a potential means of guaranteeing future financing of high-speed rail passenger service. All representations to this Committee have been that there will be no Federal involvement in financing high-speed rail passenger service.

The Committee also concurs with the House in providing $24,766,000 to liquidate a promissory note for a loan default of the Rock Island Railroad made under section 511. None of these funds are appropriated to pay the interest charged by the Department of the Treasury.

RAIL LABOR ASSISTANCE

1982 appropriations to date	
1982 supplemental estimate	
House allowance	
(By transfer)	($9,000,000)
Committee recommendation	
(By transfer)	(9,000,000)

The Committee concurs with the House in providing $9,000,000 by transfer for the payment of claims arising under the employee protection benefits of title V of the Regional Rail Reorganization Act of 1973. The transfer comes from funds already appropriated for "Payments for purchase of Conrail securities." The Committee concurs in limiting use of these funds to claims filed before September 30, 1982.

URBAN MASS TRANSPORTATION ADMINISTRATION

URBAN DISCRETIONARY GRANTS

1982 appropriations to date	$1,449,500,000
1982 supplemental estimate	
House allowance	29,500,000
Committee recommendation	

The Committee does not concur with the House in providing additional funding for urban discretionary grants. There is no budget request. It is the Committee's belief that adequate funds were provided for this program in the fiscal year 1982 bill. Any additional needs can be addressed in the fiscal year 1983 bill.

The Committee expressly disapproves the permanent reprograming authority requested by the Secretary of Transportation in his letter of July 13, 1982, whereby up to $25,000,000 each year could have been administratively reprogramed among the subactivities of this appropriation without prior congressional approval of individual transfers.

The Committee has provided for the payment of advances agreed upon toward the extraordinary costs permitted under full funding contracts.

INTERSTATE TRANSFER GRANTS—TRANSIT

1982 appropriations to date	$538,000,000
1982 supplemental estimate	
House allowance	22,000,000
Committee recommendation	

The Committee does not concur with the House in appropriating funds for interstate transfer grant—transit projects. There is no budget request. The Committee acknowledges the merits of the many proposed transit projects, but in view of budget considerations feels that it must refrain from increased funding for this program at this time.

RELATED AGENCIES

National Transportation Safety Board

EMERGENCY FUND

1982 appropriations to date	
1982 supplemental estimate	
House allowance	
Committee recommendation	$1,000,000

The National Transportation Safety Board is mandated by Congress to investigate all catastrophic transportation accidents and, therefore, has no control over the frequency of costly accident investigations. The Board's current level of funding and the absence of other accounts from which it may draw, combined with the unpredictability of major accidents, leaves the Board in the position of potentially failing to comply with its statutory obligations. In the last 6 months, for example, the Board has undertaken three major aviation accident investigations, following nearly 3 years without a commercial air carrier accident. This accident pattern has severely strained the Board's limited resources.

Recognizing that it would be neither realistic nor necessary to annually appropriate funds to cover unusually high peak levels of major accident investigations, it is, nevertheless, necessary to provide a funding mechanism by which such relatively large periodic accident investigation cost fluctuations can be met without delaying critical phases of accident investigations. A $1,000,000 emergency fund to enable full Safety Board responsiveness to catastrophic national transportation accidents is, therefore, included in the Committee's recommendations. The Safety Board shall use this fund only for accident investigation expenses when investigations would otherwise have been hampered by lack of funding. The Safety Board is directed to annually provide the appropriate committees of Congress with a full accounting of its use of this emergency fund.

Interstate Commerce Commission

SALARIES AND EXPENSES

The Committee directs that the Commission insure that its existing appropriated funds are utilized so as to permit more complete and more frequent review of rail and affiliated company financial transactions in order to detect and report promptly to the Congress transactions that could serve to reduce the quality and quantity of rail service or deprive carriers of cash, capital, or collateral.

Increased Pay Costs

For the pay cost increases contained in title II of the bill, the budget request included $167,821,000 in new budget (obligational) authority, $2,867,000 in increases in limitations on administrative expenses and $373,000 in transfers. The amounts recommended are $152,775,000 in new budget authority, $2,538,000 in increased limitations and $15,023,000 in transfers. These represent reductions of $15,046,000 in new budget authority and $329,000 in limitations and an increase of $14,650,000 in transfers.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL

TITLE I—GENERAL SUPPLEMENTALS

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	CHAPTER XII					
	DEPARTMENT OF TRANSPORTATION					
	Coast Guard					
97-125	Operating expenses	30,500,000	30,500,000	30,500,000	---	---
---	Alteration of bridges	---	3,000,000	---	---	-3,000,000
	Total, Coast Guard	30,500,000	33,500,000	30,500,000	---	-3,000,000
	Federal Aviation Administration					
97-125						
97-185	Operations	130,145,000	55,645,000	113,145,000	-17,000,000	+57,500,000
---	(By transfer)	---	(10,000,000)	(10,000,000)	(+10,000,000)	---
97-125	Research, engineering and development (Airport and Airway Trust Fund)	16,000,000	16,000,000	16,000,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
97-125	Aircraft purchase loan guarantee program: (decrease in limitation on new loan guarantees)	(-50,000,000)	---	---	(+50,000,000)	---
	Total, Federal Aviation Administration	146,145,000	71,645,000	129,145,000	-17,000,000	+57,500,000
	Federal Highway Administration					
---	Federal-aid highways (contract authority)	---	---	23,200,000	+23,200,000	+23,200,000
---	Interstate transfer grants - highways	---	197,000,000	---	---	-197,000,000
---	Access Highways to Public Recreation Areas on certain lakes	---	---	6,875,000	+6,875,000	+6,875,000
	Total, Federal Highway Administration	---	197,000,000	30,075,000	+30,075,000	-166,925,000
	Federal Railroad Administration					
97-125	Rail service assistance	11,948,000	1,355,000	1,355,000	-10,593,000	---
97-125	Appropriation for debt reduction	-11,948,000	-1,355,000	-1,355,000	+10,593,000	---

CHAPTER XIII

DEPARTMENT OF THE TREASURY

Bureau of Government Financial Operations

POSTAL SAVINGS SYSTEM LIQUIDATION

1982 appropriations to date	.....
1982 supplemental estimate	$200,000
House allowance	200,000
Committee recommendation	200,000

The Committee recommends a supplemental appropriation of $200,000, the full amount of the budget request.

On July 1, 1967, the unpaid deposits of the postal savings system were transferred to the Secretary of the Treasury for liquidation. A total of $65,100,000, including principal and accrued interest on deposits, was transferred as of June 30, 1970. Of this amount, $59,100,000 has been paid out through August 31, 1981, in claims for payment by or on behalf of depositors to the system. Pursuant to Public Law 92–117 approved August 13, 1971, additional pro rata payments of $6,000,000, representing unclaimed deposits, were made to the States and other jurisdictions in 1971 and 1972. This law authorized the appropriation without fiscal year limitation of additional funds as necessary for payment of depositor claims. As of August 31, 1981, there remained 467,204 unclaimed accounts. Payments for fiscal years 1977 through 1981 have averaged approximately $200,000 annually, leaving a balance in the deposit account of $36,505.24.

There is currently no statute of limitations on claims on these unpaid deposits. The Committee directs the Treasury to submit to the Congress proposed legislation which would provide for the establishment of a fair and just statute of limitations which protects both the right of the claimants and of the U.S. Government.

PAYMENT TO CITY OF FAIRFAX, VA.

1982 appropriations to date	.....
1982 supplemental estimate	.....
House allowance	$41,959
Committee recommendation	41,959

The Committee recommends an appropriation of $41,958.78 to be paid to the city of Fairfax, Va., pursuant to authorization contained in Public Law 96–559, approved December 22, 1980.

The purpose of this appropriation is to reimburse the city of Fairfax, Va., for expenses incurred in a legal action resulting from Fairfax City's participation with Federal agents in a surveillance operation in 1971.

The operatives in this case later sued the city of Fairfax and the Federal Government.

The amount recommended will reimburse the city of Fairfax in full for expenses of the legal action.

Bureau of Alcohol, Tobacco and Firearms

On July 18, 1982, the President signed Public Law 97–216. It was and is the intent of Congress that the Department of the Treasury utilize those funds appropriated for the Bureau of Alcohol, Tobacco and Firearms in that law exclusively to establish the BATF as a viable law enforcement and regulatory agency. This would include expenditures by ATF to hire qualified personnel to replace those lost by attrition over the past 21 months; to repair, replace or update equipment necessary for regulatory or investigative purposes; and to provide adequate space and supplies to insure that the Bureau's mission is accomplished. Furthermore, the Department of the Treasury is reminded that the 2 percent transfer authority of funds between agency accounts is subject to prior approval by both the House and Senate Committees on Appropriations.

U.S. Customs Service

NATIONAL AIR INTERDICTION/THREAT ANALYSIS STUDY

The Committee has been and continues to be supportive of the efforts by the administration to focus manpower and resources on the problem of drug trafficking in the southeastern portion of the United States. On January 28, a Presidential task force was established, chaired by the Vice President, to tackle the drug traffic problem in southeast Florida. The Committee is pleased at the progress of this task force, which includes manpower from all law enforcement agencies, including the Drug Enforcement Agency, the FBI, Immigration Service, the Bureau of Alcohol, Tobacco and Firearms, and the U.S. Customs Service. Funding for the task force was provided in the Urgent Supplemental Appropriations Act, 1982 (Public Law 97–216).

The Committee is also pleased to note that the Department of Defense and the U.S. Customs Service, in particular, have made significant progress in working out joint drug interdiction projects, involving the sharing of military equipment, intelligence, and expertise, under the auspices of the posse comitatus law enacted in the last session of Congress.

Nevertheless, despite this good beginning on the "war on drug smuggling" in the southeastern part of the United States, the Committee is deeply concerned over reports and testimony that indicate the drug traffic, by both air and sea, has shifted to other vulnerable parts of the country, particularly New Orleans, La., southwestern Texas, and the southern borders of Arizona. The Committee believes that the cooperative efforts of the Defense Department and the U.S. Customs Service have laid an excellent foundation for conducting a full scale national air interdiction threat analysis of those parts of the country most vulnerable

to penetration by airborne drug traffickers. Therefore, the Committee directs the Secretary of the Treasury, in cooperation with the Commissioner of the U.S. Customs Service, the Secretary of Defense, and the heads of other law enforcement agencies in the Government, to conduct a threat analysis study to ascertain the level and extent of the current national threat posed by airborne drug smugglers to our southeastern, Atlantic Coast, and southwestern borders, and to report to the Committee within 60 days from enactment of this legislation. The report to the Committee should include, but not be limited to, a plan to develop a national air interdiction strategy for those affected parts of the country; identification of the magnitude of the threat posed to those trouble spots; and identification of the manpower and financial resources that may be required to respond to both current and future airborne drug smuggling activity.

In preparing this study, the Secretary is directed to solicit the assistance of the U.S. intelligence community; the Defense Department; and all other law enforcement agencies within the executive branch and to work closely with State and local law enforcement agencies to provide the data required to support the study mandated by the Committee. This Committee also stands prepared to offer whatever assistance the Secretary might require in developing this most important national air interdiction strategy.

The Committee further directs the Commissioner of the U.S. Customs Service not to transfer personnel before the threat analysis study has been submitted to the Committee.

Internal Revenue Service

SALARIES AND EXPENSES

1982 appropriations to date	$148,224,000
1982 supplemental estimate	8,084,000
House allowance	8,084,000
Committee recommendation	8,084,000

The Committee recommends a supplemental appropriation of $8,084,000 for salaries and expenses of the Internal Revenue Service (IRS). This amount is identical to both the supplemental estimate and the House-passed bill.

Funding provided in this account covers various administrative and management functions for the Service including: technical rulings, legal services, internal audit and security, executive direction and management services. The amount recommended by the Committee will provide $7,000,000 and 170 average positions to reduce the substantial tax litigation workload that has accumulated over the past several years at IRS. Delays in resolving tax cases in controversy have created a bottleneck in the tax enforcement system and hindered IRS tax enforcement and administration. The level proposed by the Committee will enable the Service to begin dealing with this backlog and improve the efficiency and effectiveness of its tax enforcement effort.

The balance of the salaries and expenses supplemental recommended by the Committee ($1,084,000) will cover the increased cost of postage

($422,000) and the increased cost of telecommunications services at IRS ($662,000). These increases are largely the result of two postal rate increases in 1981 and tariff revisions that have substantially increased the cost of various telecommunication services, such as toll-free telephone service to taxpayers, long distance, and data transmission.

The Committee has included language in the bill which provides that none of the funds available for the IRS can be used to impose any excise taxes on the Nation's custom gunsmiths in those cases where these individuals manufacture 50 or fewer items annually. Because IRS has misconstrued the definition of what constitutes a firearm manufacturer, many small custom gunsmiths are concerned that IRS will improperly judge them to be firearm manufacturers and thereby be held liable for back excise taxes.

The Committee language simply provides that custom gunsmiths will be free from arbitrary and unfair IRS actions.

TAXPAYER SERVICE AND RETURNS PROCESSING

1982 appropriations to date	$812,886,000
1982 supplemental estimate	78,232,000
House allowance	77,232,000
Committee recommendation	72,354,000

The Committee recommends a supplemental appropriation of $72,354,000 for additional taxpayer service and returns processing activities in fiscal year 1982. This amount is $5,878,000 below the supplemental estimate and $4,878,000 below the level of funding recommended by the House. The Committee has also earmarked $340,000 for reimbursements for services provided in the 1981 tax season under the tax counseling for the elderly (TCE) program.

The taxpayer service and returns processing appropriation provides funds for data processing operations, statistical reporting, and assistance to taxpayers in meeting their tax obligations by providing information and service.

The Committee recommends approval of the full $4,507,000 for continued development of the automated collection system—a computerized system designed to help IRS automate its current taxpayer service and collections activity.

The Committee has not recommended the supplemental request for $1,878,000 and 60 average positions for a study of the feasibility of implementing the proposed automated computerized examination system (ACES). The automated computerized examination system is a computer system that would help provide examiners with terminal access to taxpayer returns and other information for examination purposes. The system would schedule workload, generate reports and letters and replace several current or planned management information systems. Although the committee acknowledges that this automated system has the potential to significantly improve the present IRS office examination process and enhance the productivity of office examination employees, it does not believe that the expenditure of $1,878,000 in the last 2 months of the current fiscal year is justified. The Committee under-

stands that difficulties in the "request for proposal" process in conjunction with the proposed feasibility study for the ACES and the lateness of the supplemental have combined to diminish the possibility of the Service effectively spending its supplemental request in the current fiscal year. Therefore, the Committee denies, without prejudice, this supplemental request and suggests that the Service postpone its feasibility study of the automated computerized examination system until fiscal year 1983.

The Committee has also reduced, without prejudice, the supplemental budget request for payment of unemployment compensation for Federal employees by $4,000,000 from $51,000,000 to $47,000,000.

The Omnibus Reconciliation Act (Public Law 96–499), enacted on December 5, 1980, amended the unemployment compensation for Federal Employees law by requiring each Federal agency to contribute from its appropriated funds to a special trust fund account from which States are reimbursed for unemployment compensation paid to former Federal employees for Federal service performed after December 31, 1980. The change in the law was made to establish incentives among Federal agencies to avoid unnecessary employee turnover and to monitor the claims for unemployment benefits as private employers whose unemployment tax rate is based on the relative amount of unemployment they generate. An agency that relies heavily on a seasonal workforce such as IRS would be significantly affected by this change in the law. The IRS normally has a particularly heavy seasonal workforce requirement that is used during the tax-filing season to assist full-time Service personnel to process the more than 140 million tax returns, 73.6 million tax refunds, and perform other administrative tasks needed to maintain the smooth flow of revenue into the Treasury. IRS currently employs approximately 25,000 seasonal employees for these purposes. The supplemental requested by IRS would cover the current estimated cost of unemployment benefit reimbursements to the States based on historical data.

The Committee recognizes the obligation of IRS to make these reimbursement payments to the States. However, the Committee notes that this is the first year that IRS will take over payment responsibilities from the Department of Labor and that, to date, the Service has experienced some slippage between the time the State processes the applications for unemployment benefits and presents those bills to IRS for reimbursement. Additionally, most of the seasonal workforce employees were terminated as late as June and July, thus delaying the State billing to IRS for reimbursement until the start of fiscal year 1983. Those reimbursements would be paid out of fiscal year 1983 IRS funds that are currently contained in the fiscal year 1983 budget pending before the Congress. Any supplemental for payment of unemployment compensation recommended in this bill would lapse at the end of the current fiscal year.

Finally, the Committee has learned that the IRS workforce for the past tax-filing season was sharply reduced below the levels initially envisioned when the supplemental budget estimates for unemployment com-

pensation payments were prepared and presented to the Congress in January and February 1982. Improved productivity among seasonal workforce personnel has apparently allowed IRS to make major savings in both seasonal manpower and training expenditures. Therefore, the level of unemployment compensation benefits to be paid should be substantially less than initially envisioned by the Service.

For all of these reasons, the Committee has recommended a small reduction below the supplemental request. At the same time, should IRS find in the last 2 months of fiscal year 1982 that State billings for reimbursement exceed the supplemental appropriation provided by the Committee, the Committee would welcome a request from the Service to exercise its 2 percent transfer authority provided by law in section 110 of Public Law 97–92 (Further Continuing Appropriations Act, 1982) and request a shift of existing IRS funds to cover any shortfalls that may occur in the balance of the current fiscal year.

Finally, the Committee has recommended that of the total supplemental appropriation recommended for taxpayer service and returns processing, $340,000 be provided to retroactively reimburse volunteer tax counselors for personal and administrative expenses incurred during their participation in the tax counseling for the elderly (TCE) program in the past 1981 income tax-filing season.

Under the tax counseling for the elderly program at IRS, the Service provides training and technical assistance to prepare volunteers to be tax counselors to assist those elderly, and often shut-in, taxpayers who cannot help themselves. Specifically, the TCE program provides tax counseling assistance for individual taxpayers 60 years or older. The supplemental funding recommended by the Committee will be used to reimburse thousands of volunteer tax counselors who have incurred personal out-of-pocket expenses in the course of their work as volunteer tax counselors. The supplemental recommended by the Committee would bring the total TCE funding for fiscal year 1982 to $1,000,000—the same amount that was appropriated in fiscal years 1980 and 1981

The Committee recommends that the full supplemental request of $14,853,000 for postage and $5,994,000 for telecommunications requirements for this account be approved.

EXAMINATIONS AND APPEALS

1982 appropriations to date	$901,813,000
1982 supplemental estimate	15,563,000
House allowance	15,563,000
Committee recommendation	14,563,000

The Committee recommends a supplemental appropriation of $14,563,000 for additional examinations and appeals activities in fiscal 1982. This amount is $1,000,000 below both the budget estimate and the House allowance.

The examinations and appeals appropriation provides for selective examination of tax returns in order to encourage voluntary compliance with tax laws, determination of correct tax liability, and explanation of differences to taxpayers. The appeals portion of the program provides for independent administrative review of contested assessments.

ADVANCE HIRING INITIATIVE

The Service has requested a total supplemental of $18,815,000 to get a head start on hiring new enforcement personnel in the examinations, appeals, and collections areas including $8,099,000 under examinations and appeals. The IRS intends to fill 2,825 new positions in fiscal year 1982 and approximately 2,400 additional slots in the fiscal year beginning October 1, 1982. These personnel will be hired to help restore and maintain an adequate level of voluntary compliance with tax laws while at the same time attempting to close the current unpaid tax gap estimated to be in excess of $70,000,000,000. The purpose of the supplemental budget request is to allow the IRS, upon approval by the Congress, to move forward with the hiring of a portion of these new employees in time to take advantage of the spring college graduate workforce.

COMMITTEE RECOMMENDATION

The Committee is deeply disturbed to find that the Internal Revenue Service, without any approval by the Committee or the Congress and without the passage of any supplemental appropriation measure, has committed or obligated essentially the entire $18,815,000 supplemental request and filled virtually all 2,825 new positions. Furthermore, this action by IRS to actually hire personnel on the assumption that the full supplemental appropriation would be provided by the Congress was done in the absence of a deficiency apportionment by the Office of Management and Budget. A deficiency apportionment was granted by OMB to the IRS to cover the cost of postage, telecommunications expenses, and unemployment compensation payments for seasonal Federal workers, but was not granted for the purpose of the advance hiring initiative. The action taken by IRS to fill new positions without a deficiency apportionment or a supplemental appropriation from the Congress was done on the Service's own initiative.

The Committee believes that this act by the Service establishes a dangerous precedent among Federal agencies and runs contrary to both the administration's and the Committee's efforts to closely scrutinize all new Federal personnel hires and the resources required to fund such new positions. Furthermore, this action by the IRS places both the Committee and the Congress in the untenable position of being forced to approve supplemental appropriations for new personnel after the fact, that is, after they have been hired by the agency, or face the possibility of furloughs of the new personnel for the last few months of the fiscal year.

Of the $18,815,000 requested for the advance hiring initiative, $8,099,000 and 1,225 new positions are requested for examinations and appeals activities. This amount includes $6,040,000 and 1,000 positions for examinations and $2,059,000 and 225 slots for appeals. The Committee understands that the 1,000 positions targeted for examinations represent shifts of existing IRS personnel into these new slots rather than new hires from outside the agency, whereas the 225 positions for appeals represent new hires from the outside. Therefore, the Committee recommends a reduction of $1,000,000 in the appeals activity and

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Grants to the National Railroad Passenger					
---	Corporation (by transfer)	---	(8,400,000)	---	---	(-8,400,000)
---	Redeemable preference shares	---	20,000,000	20,000,000	+20,000,000	---
97-219	(By transfer)	(5,000,000)	(5,000,000)	---	(-5,000,000)	(-5,000,000)
97-125	Settlements of railroad litigation	816,000,000	639,424,275	639,424,275	-176,575,725	---
97-125	Appropriation for debt reduction	-816,000,000	-639,424,275	-639,424,275	+176,575,725	---
	Commuter rail service:					
97-171	(Effect of deferral disapproval)	---	(37,500,000)	(37,500,000)	(+37,500,000)	---
---	Appropriation	---	10,000,000	---	---	-10,000,000
	Railroad rehabilitation and improvement financing funds:					
97-125	Appropriation	28,566,000	24,766,000	24,766,000	-3,800,000	---
97-125	Appropriation for debt reduction	-28,566,000	-24,766,000	-24,766,000	+3,800,000	---
97-125	(Decrease in limitations on new loan guarantees)	(-135,000,000)	(-170,000,000)	(-170,000,000)	(-35,000,000)	---
---	Rail labor assistance (by transfer)	---	(9,000,000)	(9,000,000)	(+9,000,000)	---
	Total, Federal Railroad Administration	---	30,000,000	20,000,000	+20,000,000	-10,000,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Urban Mass Transportation Administration					
---	Urban discretionary grants	---	29,500,000	---	---	-29,500,000
---	Interstate transfer grants - transit	---	22,000,000	---	---	-22,000,000
	Total, Urban Mass Transportation Administration	---	51,500,000	---	---	-51,500,000
	RELATED AGENCIES					
	National Transporatation Safety Board					
---	Emergency Fund	---	---	1,000,000	+1,000,000	+1,000,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Department of the Treasury					
	Office of the Secretary					
---	Investment in Fund Anticipation Notes	---	(20,000,000)	(20,000,000)	(+20,000,000)	---
---	(By transfer)	---	(5,000,000)	(5,000,000)	(+5,000,000)	---
	Total, Chapter XII:					
	New budget (obligational) authority	176,645,000	383,645,000	210,720,000	+34,075,000	-172,925,000
	Contract authority	---	---	(23,200,000)	(+23,200,000)	(+23,200,000)
	(By transfer)	(5,000,000)	(32,400,000)	(19,000,000)	(+14,000,000)	(-13,400,000)
	(Limitation on guaranteed loans)	(-185,000,000)	(-170,000,000)	(-170,000,000)	(+15,000,000)	---
	(Effect of deferral disapproval)	---	(37,500,000)	(37,500,000)	(+37,500,000)	---

directs the Service to absorb from within existing IRS funds the additional $1,059,000 necessary to keep this new workforce on board until the end of the current fiscal year.

The Committee also directs the Commissioner of IRS to report to the Committee by no later than September 1 why the hiring of these and other new personnel was implemented in the absence of a deficiency apportionment from the Office of Management and Budget and in advance of a supplemental appropriation from the Congress. The Committee also expects to receive assurances from the Commissioner that such advance hiring practices will not occur in the future.

The Committee recommends the full supplemental budget request of $2,945,000 for postage and $4,519,000 for telecommunications requirements in fiscal year 1982.

INVESTIGATIONS AND COLLECTIONS

1982 appropriations to date	$602,628,000
1982 supplemental estimate	21,604,000
House allowance	19,121,000
Committee recommendation	16,604,000

The Committee recommends a supplemental appropriation of $16,604,000 for investigations and collections activities at IRS. This amount is $5,000,000 below the budget estimate and $2,517,000 below the House-passed bill.

The investigations and collections appropriation provides for enforcing statutes relating to detection and investigation of criminal violations of the internal revenue laws, collecting unpaid accounts, securing unfiled tax returns and payments, monitoring employee pension plans, determining qualifications of organizations seeking tax exempt status, and examining tax returns of exempt organizations.

ADVANCE HIRING INITIATIVE

Of the total amount requested for investigations and collections, $10,716,000 and 1,600 new positions are being sought by IRS in conjunction with its advance hire initiative.The Committee recommends that $5,716,000 be appropriated for the advance hiring initiative in investigations and collections.

The Committee concurs with the House that savings of $2,483,000 and 100 average positions can be achieved solely because the supplemental funding included in the bill will not become available until later than the Service anticipated. The Committee believes that an additional $2,517,000 reduction below the House level and the supplemental budget estimate is justified in view of the Service's action taken to hire new personnel in the absence of either a deficiency apportionment from the Office of Management and Budget or a supplemental appropriation from the Congress. Again, the Committee directs the IRS to absorb from within existing IRS funds the additional $2,517,000 necessary to keep the new investigations and collections advance hire workforce on board until the end of the current fiscal year.

Finally, the report to the Committee from the Commissioner of IRS addressed earlier in this report should include an explanation of the Service's advance hiring under the investigations and collections account.

The Committee recommends the full $6,300,000 requested by IRS to fund approximately 250 average positions of overtime to help reduce the backlog of delinquent tax accounts that has accumulated over the past several years. The Committee has learned that total accounts receivables, including first notices of delinquencies, currently exceed $20,000,000 and believes that this supplemental appropriation will serve to sharply reduce this unacceptably high balance in the next few months.

The Committee also recommends the full supplemental budget request of $1,780,000 for additional postage requirements and $2,808,000 to cover increased telecommunications costs at IRS in its investigations and collections activities.

The Business Assistance Center, Inc. is a nonprofit corporation located in Liberty City, Fla., dedicated to the rebuilding of the riot-torn area. The organization has applied for 501(c)(3) status from the Internal Revenue Service and until the receipt of that status many corporations and individuals are withholding contributions to the Business Assistance Center, Inc. While the Committee does not intend to intervene in the determination of 501(c)(3) status, the Internal Revenue Service is directed to treat the case expeditiously and to make a decision on the case by September 1, 1982.

U.S. Secret Service

SALARIES AND EXPENSES

1982 appropriations to date	$179,224,000
1982 supplemental estimate	12,772,000
House allowance	7,080,000
Committee recommendation	12,672,000

The Committee recommends an appropriation of $12,672,000 which is $5,592,000 over the House and $100,000 less than the supplemental budget request.

This amount will provide for increased costs of operational and protective travel and for additional costs associated with protective activities. Specifically, the amount recommended by the Committee will include: $4,662,000 for the increased cost of operational and protective travel; $1,617,000 for increased overtime costs; $800,000 for the increased cost of repair and maintenance of vehicles; $1,518,000 for the expansion of the Beltsville, Md., training facility; $435,000 and 37 permanent positions for security at the New Executive Office Building; $507,000 for security at the White House Complex; and $135,000 and 37 permanent positions to alleviate overtime for the Uniformed Division.The balance would cover a variety of amounts required for other protective services.

The additional 74 permanent positions will increase total Secret Service employment to 3,766.

Included in the Committee's recommendation are certain amounts above the House allowance.In particular, $602,000 for alarm and video support and communications security at the White House Complex has been included because the Committee considers the equipment to be essential to the overall security afforded that complex. Funding is included for additional armored vehicles. This Committee believes that a secure environment during motorcade situations is vital to the Service's protective effort and is convinced that the additional funds requested by the Secret Service would significantly enhance its abililty to provide such an environment.

Within the funds appropriated herein, the Service is directed to expand the road system network at its Beltsville, Md., training facility so that this facility can be more fully and effectively utilized. Additionally, the Service is directed to make needed and necessary improvements to its instinctive range at Beltsville. The Committee has provided $1,518,000 for these activities, to remain available until expended.It is the Committee's firm belief that the Beltsville facility is crucial to the Service's ability to be fully prepared to meet the types of assault situations which are prevalent in the world today.

The Committee is recommending $435,000 and 37 permanent positions for security at the New Executive Office Building. The Committee considers the White House, the Old Executive Office Building, the New Executive Office Building, the Blair House and Jackson Place to be inextricably linked as far as White House Complex security is concerned. Unless funds are made available to strengthen a weak link in this chain of security, overall integrity of protection could be debilitated. This Committee requested and has been provided with specific examples of how this additional security would enhance the protection provided by the Service.

The remaining amounts recommended above the House allowance are included because it is the belief of the Committee that the programs they would support are essential and that the Service does not have the financial flexibility to carry them out without supplemental funding.

The Committee concurs with the House denial of $1,500,000 requested for standard level user charges (SLUC) payments to the General Services Administration.

The Committee is including language in the bill which will provide for the funds appropriated in Public Law 97–12, approved June 5, 1981, for the costs of construction and installation of a White House Complex security system, to remain available until expended.

The Committee is also including language which will prohibit the transfer of the inspection and audit functions and resources of the Secret Service from that organization to the Office of the Inspector General of the Department of the Treasury.

The Committee continues to believe that the burden of the Secret Service's protective responsibilities requires a tremendous effort on their part. Because of that, the Committee will continue to support the Secret Service in every possible way in its efforts to fulfill those responsibilities.

ADMINISTRATIVE PROVISION

SALARY ALLOTMENT SERVICE CHARGES

The Committee has inserted in the bill an administrative provision which prohibits the Department of the Treasury from modifying service charges for allotments of pay for the savings accounts of Federal civilian employees.

Under the authority of 31 United States Code 492, financial organizations are assessed a service charge for allotments of pay for the savings accounts of Federal civilian employees. The service charges were established in 1968, at the same time Federal civilian employees were granted an entitlement to allotments from their pay. The service charges were intended to insure that multiple allotments would not create an undue cost to the Government. The Service charges are to reimburse agencies for the additional costs associated with making additional allotments, that is, allotments beyond an employee's principal salary check. The rates are set by the Secretary by regulation. Since 1968, the service charges have been 6 cents per payroll deduction and 12 cents per remittance.

The Bureau of Government Financial Operations has announced that in the near future the service charge rates would be raised to 12 cents for each deduction and 27 cents for each remittance.

The Committee is opposed to this increase in charges and directs the Treasury Department not to implement them. The Committee notes that the House has already passed a bill (H.R. 4703) which would prohibit Treasury from implementing the proposed rate increase.

U.S. POSTAL SERVICE

PAYMENT TO THE POSTAL SERVICE FUND

1982 appropriations to date	$876,470,000
1982 supplemental estimate	
House allowance	20,000,000
Committee recommendation	39,000,000

The Commitee recommends an appropriation of $39,000,000 for payment to the Postal Service fund for revenue forgone. This appropriation supplements the $42,000,000 contained in the Urgent Supplemental Appropriations Act recently enacted and is for the same purpose—to enable the Postal Service to permit preferred rate mailers to continue to mail at step 13 of the 16 year phasing schedule established pursuant to the Postal Reorganization Act, as amended.

The amount recommended by the Committee raises the supplemental appropriation to the Postal Service for revenue foregone due to free and reduced postage rates from the $20,000,000 in the House bill to $39,000,000, by transferring $19,000,000 of the $208,660,000 rescission from the public service subsidy appropriation. The total $39,000,000 additional revenue foregone appropriation is necessary to make up the shortfall which has resulted this year under the continuing resolutions, which did not provide enough money in the first three quarters of the year to pay in full for the step 13 and step 16 rate levels which were in effect for nonprofit and other preferred-rate mailers during that time.

These funds together with the funds provided in the Urgent Supplemental Appropriations Act will permit certain nonprofit organizations to continue to mail at step 13 through the remainder of fiscal year 1982.

(RESCISSION)

1982 appropriations to date	$876,470,000
1982 supplemental estimate (rescission)	−215,230,000
House allowance	−208,660,000
Committee recommendation	−189,660,000

The Commitee recommends approval of a $189,660,000 rescission in the payment to the Postal Service fund. This rescission is $19,000,000 less than the House-passed rescission and $25,570,000 less than the rescission proposed by the administration.

The payment to the Postal Service fund provides direct Government support for programs specified in the Postal Reorganization Act of 1970. Appropriations for public service were authorized by Congress in that act to provide for "a maximum degree of effective and regular postal services nationwide, in communities where post offices may not be deemed self-sustaining, as elsewhere." The entire rescission proposed by the administration would be applied to the public service subsidy and to so-called transitional liability expenses including unfunded liabilities of the former Post Office Department.

In recommending a rescission of $189,660,000, the Committee proposes the transfer of $19,000,000 from the public service subsidy account to the revenue foregone subsidy account. This amount will supplement the supplemental appropriation recommended in the bill by the Committee for revenue foregone to make up the shortfall at the Postal Service which occurred as a result of deficiencies in the Continuing Appropriation Act. The Continuing Appropriation Act did not provide enough money in the first three quarters of the year to pay in full for the step 13 and step 16 rate levels which were in effect for nonprofit and other preferred-rate mailers during that time.

The Committee is cognizant of testimony received in the House regarding the possible effect the proposed rescission could have on postal services, employment in the Postal Service, and other issues and agrees that, in this particular case, the rescission will not have a significant impact on services or jobs provided by the Postal Service. Also, the Committee has been informed by the Service that approval of this rescission will have virtually no effect on the need for another general postal rate increase before November 1983—the next target date for a postal rate hike. However, in approving the major part of the proposed rescission in the public service area, the Committee does not believe that this action should be viewed as a signal that the public service subsidy is not an essential, annual ingredient in maintaining postal services, especially in the small and/or rural communities where mail delivery is particularly important to their citizens. Nor should the Committee's recommendation in any way reflect on its consideration of public service subsidy requirements in fiscal year 1983 and beyond. The Committee has consistently supported an appropriate public service subsidy

in the past and will review any future proposal to eliminate the public service subsidy with great reservation and concern.

INDEPENDENT AGENCIES

GENERAL SERVICES ADMINISTRATION

FEDERAL BUILDINGS FUND

(LIMITATIONS ON AVAILABILITY OF REVENUE)

CONSTRUCTION AND ACQUISITION OF FACILITIES

1982 appropriations to date	($40.464,000)
1982 supplemental estimate	(857,000)
House allowance	(857,000)
Committee recommendation	(857,000)

The Committee recommends an increase in the limitation on availability of revenue of $857,000, the full amount of the budget request.

The $857,000 increase for construction and acquisition of facilities is for the payment of eight deficiency judgments and associated support costs. These support costs represent the cost of the technical expertise required for the development of supporting background material necessary to defend the Government against the claim.

A project in Juneau, Alaska was funded entirely by appropriated funds; the design and management and inspection costs of projects in Fort Lauderdale, Fla., and Jackson, Miss., were funded by appropriated funds, while site and construction costs for these two projects were funded by purchase contract indenture funds.

GREENVILLE, S.C. FEDERAL BUILDING AND COURTHOUSE

The Committee is concerned about the proposal of the General Services Administration to contract out custodial activities of the Greenville, S.C. Federal Building and U.S. courthouse. Efforts to secure data from GSA to support alleged cost savings have been unsuccessful. It has been stated that nothing will be saved by contracting out these activities. A major renovation of this building is to begin in November 1982—and in view of the general concern over the security of confidential court materials when contract personnel are utilized—the Committee directs that the custodial functions at the Greenville Federal Office Building not be contracted out.

NATIONAL ARCHIVES AND RECORDS SERVICE

OPERATING EXPENSES

1982 appropriations to date	$76,122,000
1982 supplemental estimate	.....
House allowance	.....
Committee recommendation	4,900,000

The Committee recommends a supplemental appropriation of $4,900,000 for additional operating expenses for the National Archives and Records Service. This amount was not requested by the administration nor provided in the House bill. The Committee has also

recommended that an additional $1,500,000 be earmarked within this amount for continuation of the National Historical Publications and Records Commission grant program.

The Committee also has recommended that $300,000 of this supplemental appropriation be earmarked for preservation of historic Senate documents. The Committee directs the Administrator of GSA and the Archivist of the United States to work in close cooperation with the Secretary of the Senate in developing a strategy for preserving these important Senate documents at Archives.

The Archives is responsible for managing the Government's archives and records, operating the Presidential libraries, and operating a program of grants for historical publications. The National Historical Publications and Records Commission executes the national historical documents program for grants to State and local agencies and to nonprofit organizations and for allocation and preservation of source materials related to the history of the United States.

The Committee notes that the Administrator of the General Services directed that approximately $4,900,000 in standard level user charges (SLUC) funds be used for Archives program activities in fiscal year 1982. However, the Committee strongly believes that the additional amount recommended in the bill is necessary and will further help to stem the deterioration and ultimate loss of valuable historical records that has begun to occur at the National Archives in the wake of significant budget reductions in fiscal year 1982. Already in fiscal year 1982, the Archives has indicated that it is discontinuing the interlibrary loan of Archives microfilm publications; has been forced to lay off top employees working on the tapes and papers of former President Richard Nixon; and begun a phaseout of work on preserving more than 1.3 million original color negatives maintained by the Office of Presidential Libraries. The amount recommended by the Committee will, among other things, allow the Archives to begin installation of 24-hour climate control in all records storage areas where it is currently needed; to procure supplies for preservation of deteriorating documents; and reinstate the interlibrary loan program that has recently been terminated. In short, the supplemental appropriation will help the Archives to remedy the neglect of recent years and return to an appropriate level of activity in the balance of fiscal 1982.

Finally, the Committee has earmarked $1,500,000 of the $9,900,000 supplemental appropriation for the National Historical Publications and Records Commission grant program. This brings the total amount earmarked for this program to $2,500,000 in fiscal year 1982. Through its grant program, the National Historical Publications and Records Commission has advised and assisted State and local historical societies, archives, libraries, and associations to insure discovery and preservation of valuable historical documents. The $1,500,000 earmarked by the Committee in this bill will allow the continuation of this important grant program at a level commensurate with the need to preserve critical historical documents.

The amount recommended in the bill will bring the National Archives and Records Service's fiscal year 1982 operating expense budget to approximately $81,000,000.

OFFICE OF PERSONNEL MANAGEMENT

GOVERNMENT PAYMENT FOR ANNUITANTS, EMPLOYEES HEALTH BENEFITS

1982 appropriations to date	$792,754,000
1982 supplemental estimate	303,806,000
House allowance	303,806,000
Committee recommendation	303,806,000

The supplemental appropriation of $303,806,000 is requested pursuant to section 8906(g) title 5, United States Code which states that Government contributions for annuitants health benefits "shall be paid from annual appropriations . . . made for that purpose." In the absence of the supplemental amount requested, the Office of Personnel Management will have insufficient funds to make payments due to health benefits carriers for the month of July due in August. The Government will have defaulted on its statutory and contractual obligations and carriers will have no obligation to continue to provide health benefits to Federal employees, annuitants and their dependents. Health benefits coverage essential to the well-being of more than 9 million people will be placed in jeopardy. If approved, the supplemental funds will flow to the Government payment account for annuitants, employee health benefits where, by statute, they will remain until exhausted by actual payments to carriers for the Government contribution for annuitants' health benefits.

PAYMENT TO CIVIL SERVICE RETIREMENT AND DISABILITY FUND

1982 appropriations to date	$3,297,670,000
1982 supplemental estimate	303,257,000
House allowance	303,257,000
Committee recommendation	303,257,000

This supplemental appropriation of $303,257,000 is requested under section 8348(f), title 5, United States Code, which states that any statute which authorizes "increases in pay on which benefits are computed is deemed to authorize appropriations to the fund to finance the unfunded liability created by that statute." The amount requested constitutes the first of 30 payments designed to amortize the cost to the retirement system of the 4.8 percent October 1981 pay raise. Such amortization payments are traditionally requested in the form of supplemental appropriations because the amount of the pay raise for any year is not known at the time that year's budget is developed. The funds requested will be held by the Civil Service Retirement and Disability Fund and in the form of Government securities until such time as they are needed for benefit payments. A postponement or cancellation of this supplemental request would not have any short-range effect on the retirement fund's ability to finance current benefit payments to annuitants; however, a continued policy of such deferments would eventually diminish the assets of the fund to the state recognized prior to

1969 which lead to the passage of the cited financing provision. Perhaps more importantly it would become the first such instance since enactment of this financing provision, contrary to the long-standing interest in protecting the financial integrity of the retirement system for Federal workers. Further, the absence of the requested appropriation would have to be recognized in future computations of the fund's "unfunded liabililty" which would generate increased interest payments with a higher long-term cost than that of the appropriation requested.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL

TITLE I—GENERAL SUPPLEMENTALS

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	CHAPTER XIII					
	DEPARTMENT OF THE TREASURY					
	Bureau of Government Financial Operations:					
97-125	Postal savings system liquidation	200,000	200,000	200,000	---	---
---	Payment to the city of Fairfax, Virginia	---	41,959	41,959	+41,959	---
	Internal Revenue Service:					
97-125	Salaries and expenses	8,084,000	8,084,000	8,084,000	---	---
97-125	Taxpayer service and returns processing	78,232,000	77,232,000	72,354,000	-5,878,000	-4,878,000
97-125	Examinations and appeals	15,563,000	15,563,000	14,563,000	-1,000,000	-1,000,000
97-125	Investigations and collections	21,604,000	19,121,000	16,604,000	-5,000,000	-2,517,000
	Total, Internal Revenue Service	123,483,000	120,000,000	111,605,000	-11,878,000	-8,395,000
97-201	United States Secret Service: Salaries and expenses	12,772,000	7,080,000	12,672,000	-100,000	+5,592,000
97-201	Reappropriation FY 1982	1,400,000	1,400,000	---	-1,400,000	-1,400,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	UNITED STATES POSTAL SERVICE					
---	Payment to the Postal Service Fund.....	---	20,000,000	39,000,000	+39,000,000	+19,000,000
97-155	Rescission.....	-215,230,000	-208,660,000	-189,660,000	+25,570,000	+19,000,000
	INDEPENDENT AGENCIES					
	General Services Administration:					
	Federal Buildings Fund:					
	Limitations on availability of revenue (increase in limitation):					
97-125	Construction and acquisition of facilities..	(857,000)	(857,000)	(857,000)	---	---
	National Archives and Records Service:					
	Operating expenses.....	---	---	4,900,000	+4,900,000	+4,900,000
	Office of Personnel Management:					
	Payment to Civil Service Retirement and Disability					
97-125	Fund.....	303,257,000	303,257,000	303,257,000	---	---

TITLE II

INCREASED PAY COSTS, FISCAL YEAR 1982

Title II provides amounts to meet increased pay costs for fiscal year 1982. The estimates are included in House Documents 97–125, 97–168, and 97–185. The following table summarizes recommendations of the Committee for pay cost increases in the bill:

	Estimates	Recommended in the bill	Differences
New budget (obligational) authority	$6,204,873,000	$6,107,184,640	-$97,688,360
(By transfer)	(129,006,000)	(112,861,000)	(-16,145,000)
(Increase in limitations)	(79,559,000)	(78,500,000)	(-1,059,000)
(Trust fund transfer)	(5,603,000)	(5,603,000)	
(Transfer from Commodity Credit Corporation	(5,681,000)	(5,681,000)	

Title II includes $6,107,184,640 in budget authority for fiscal 1982. Government agencies and departments absorbed 13.7 percent of pay and related cost for fiscal 1982. The Appropriations Committee has recommended reductions of $97,688,360 under the budget requests which result in about 14 percent absorption of the total cost of pay raises.

The increases provided in Title II were ordered pursuant to law, as follows:

Civilian and military pay raises effective in October 1981 under Executive Order No. 12330 and comparable raises granted by administrative action. Executive Order No. 12330 was issued pursuant to the following Public Laws:

Public Law 91–656 provides for adjusting the salary scales of civilian statutory pay systems to rates comparable to those paid for similar work in private industry.

Public Law 97–60 provides for a 14.3-percent military pay raise effective October 1, 1981.

Public Law 94–82 provides for adjustments in salaries for employees under executive, legislative, and judicial schedules.

Public Law 97–35 (sec. 1701) provides for a 4.8-percent pay cap for general schedule and wage board pay increases.

Actual wage board pay increases effective in fiscal year 1982 and granted under 5 U.S.C. 5341, together with additional raises to be granted under the same authority through September 30, 1982.

The total estimated cost of these pay raises is $7.2 billion in fiscal 1982. This amount includes related costs such as Government retirement and life insurance contributions and the Government's share of employment taxes in the amount of $548.8 million.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE I—GENERAL SUPPLEMENTALS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
97-125	Government payment for annuitants, employees health benefits	303,806,000	303,806,000	303,806,000	---	---
	Total, Office of Personnel Management	607,063,000	607,063,000	607,063,000	---	---
	Total, Chapter XIII:					
	New budget (obligational) authority	529,688,000	547,124,959	585,821,959	+56,133,959	+38,697,000
	Appropriations	(743,518,000)	(754,384,959)	(775,481,959)	(+31,963,959)	(+21,097,000)
	Rescissions	(-215,230,000)	(-208,660,000)	(-189,660,000)	(+25,570,000)	(+19,000,000)
	Reappropriation FY 1982	(1,400,000)	(1,400,000)	---	(-1,400,000)	(-1,400,000)
	(Increase in limitations)	(857,000)	(857,000)	(857,000)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL

TITLE II—INCREASED PAY COSTS

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	TITLE II					
	INCREASED PAY COSTS					
	LEGISLATIVE BRANCH					
	SENATE					
97-125	Salaries, officers and employees	8,771,000	---	8,771,000	---	+8,771,000
97-125	Office of the Legislative Counsel of the Senate	66,000	---	66,000	---	+66,000
97-125	Senate policy committees	110,000	---	110,000	---	+110,000
97-125	Inquiries and investigations	1,975,000	---	1,975,000	---	+1,975,000
97-125	Folding documents	6,000	---	6,000	---	+6,000
	Total, Senate	10,928,000	---	10,928,000	---	+10,928,000
	HOUSE OF REPRESENTATIVES					
97-125	House leadership offices	141,000	141,000	---	-141,000	-141,000
97-125	Salaries, officers and employees	1,651,000	1,651,000	---	-1,651,000	-1,651,000
97-125	Committee employees	1,955,000	1,955,000	---	-1,955,000	-1,955,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Committee on Appropriations (studies and					
97-125	investigations)	16,000	16,000	---	-16,000	-16,000
97-125	Office of the Legislative Counsel	137,000	137,000	---	-137,000	-137,000
97-125	Office of the Law Revision Counsel	29,000	29,000	---	-29,000	-29,000
97-125	Members' clerk hire	4,902,000	4,902,000	---	-4,902,000	-4,902,000
97-125	Allowances and expenses	1,279,000	1,279,000	---	-1,279,000	-1,279,000
97-125	Special and select committees	374,000	374,000	---	-374,000	-374,000
	Total, House of Representatives	10,484,000	10,484,000	---	-10,484,000	-10,484,000
	JOINT ITEMS					
97-125	Joint Economic Committee	55,000	55,000	55,000	---	---
97-125	Joint Committee on Taxation	169,000	169,000	169,000	---	---
97-125	Education of pages	11,000	11,000	11,000	---	---
	Total, Joint Items	235,000	235,000	235,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	OFFICE OF TECHNOLOGY ASSESSMENT					
97-125	Salaries and expenses	250,000	150,000	150,000	-100,000	---
	CONGRESSIONAL BUDGET OFFICE					
97-125	Salaries and expenses	408,000	358,000	358,000	-50,000	---
	ARCHITECT OF THE CAPITOL					
97-125	Office of the Architect of the Capitol: Salaries	187,000	137,000	137,000	-50,000	---
97-125	Capitol buildings	230,000	230,000	230,000	---	---
97-125	Capitol grounds	74,000	50,000	50,000	-24,000	---
97-125	Senate office buildings	374,000	---	200,000	-174,000	+200,000
97-125	Senate garage	3,000	---	---	-3,000	---
97-125	House office buildings	568,000	200,000	---	-568,000	-200,000
97-125	Capitol power plant	106,000	106,000	106,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
97-125	Library buildings and grounds: structural and mechanical care	138,000	70,000	70,000	-68,000	---
	Total, Architect of the Capitol	1,680,000	793,000	793,000	-887,000	---
	BOTANIC GARDEN					
97-125	Salaries and expenses	56,000	40,000	40,000	-16,000	---
	LIBRARY OF CONGRESS					
97-125	Salaries and expenses	4,224,000	3,187,000	3,187,000	-1,037,000	---
97-125	Copyright Office: Salaries and expenses	630,000	504,000	504,000	-126,000	---
97-125	Congressional Research Service: Salaries and expenses	1,605,000	1,605,000	1,605,000	---	---
97-125	Books for the blind and physically handicapped: Salaries and expenses	163,000	---	---	-163,000	---
97-125	Collection and distribution of library materials (special foreign currency progra	16,000	---	---	-16,000	---
	Total, Library of Congress	6,638,000	5,296,000	5,296,000	-1,342,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	COPYRIGHT ROYALTY TRIBUNAL					
97-125	Salaries and expenses	36,000	36,000	36,000	---	---
	GENERAL ACCOUNTING OFFICE					
97-125	Salaries and expenses	9,225,000	6,700,000	6,700,000	-2,525,000	---
	GOVERNMENT PRINTING OFFICE					
97-125	Office of Superintendent of Documents: Salaries and expenses	303,000	---	---	-303,000	---
	Total, Legislative Branch	40,243,000	24,092,000	24,536,000	-15,707,000	+444,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	THE JUDICIARY					
	SUPREME COURT OF THE UNITED STATES					
97-125	Salaries and expenses	427,000	427,000	427,000	---	---
97-125	Care of the buildings and grounds	32,000	---	---	-32,000	---
	Total, Supreme Court of the United States	459,000	427,000	427,000	-32,000	---
	COURT OF CUSTOMS AND PATENT APPEALS					
97-125	Salaries and expenses	58,000	58,000	58,000	---	---
	UNITED STATES COURT OF INTERNATIONAL TRADE					
97-125	Salaries and expenses	166,000	86,000	86,000	-80,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	COURT OF CLAIMS					
97-125	Salaries and expenses	270,000	270,000	270,000	---	---
	COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES					
97-125	Salaries of Judges	2,850,000	2,850,000	2,850,000	---	---
---	(By transfer)	---	(50,000)	(50,000)	(+50,000)	---
97-125	Salaries of supporting personnel	12,900,000	2,400,000	2,400,000	-10,500,000	---
---	(By transfer)	---	(10,500,000)	(10,500,000)	(+10,500,000)	---
97-125	Defender services	670,000	670,000	670,000	---	---
97-125	Bankruptcy courts, salaries and expenses	3,500,000	3,500,000	3,500,000	---	---
	Total, Courts of Appeals, District Courts, and other Judicial Services	19,920,000	9,420,000	9,420,000	-10,500,000	---
	ADMINISTRATIVE OFFICE OF THE UNITED STATES COURTS					
97-125	Salaries and expenses	750,000	750,000	750,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	FEDERAL JUDICIAL CENTER					
97-125	Salaries and expenses	170,000	170,000	170,000	---	---
	Total, The Judiciary	21,793,000	11,181,000	11,181,000	-10,612,000	---
	EXECUTIVE OFFICE OF THE PRESIDENT					
	White House Office:					
97-168	Salaries and expenses	775,000	775,000	775,000	---	---
	Executive Residence at the White House:					
97-168	Operating expenses	143,000	122,980	122,980	-20,020	---
	Special Assistance to the President:					
97-168	Salaries and expenses	56,000	48,160	48,160	-7,840	---
	Council of Economic Advisers:					
97-168	Salaries and expenses	37,000	31,820	31,820	-5,180	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Council on Environmental Quality and Office of Environmental Quality:					
	Council on Environmental Quality and Office of					
97-168	Environmental Quality	17,000	17,000	17,000	---	---
	Office of Policy Development:					
97-168	Salaries and expenses	121,000	104,060	104,060	-16,940	---
	National Security Council:					
97-168	Salaries and expenses	233,000	200,380	200,380	-32,620	---
	Office of Administration:					
97-168	Salaries and expenses	221,000	190,060	190,060	-30,940	---
	Office of Management and Budget:					
97-168	Salaries and expenses	1,677,000	1,442,220	1,442,220	-234,780	---
	Office of Federal Procurement Policy: Salaries					
97-168	and expenses	86,000	73,960	73,960	-12,040	---
	Total, Office of Management and Budget	1,763,000	1,516,180	1,516,180	-246,820	---
	Office of Science and Technology Policy:					
97-168	Salaries and expenses	64,000	---	---	-64,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Office of the United States Trade Representative:					
97-168	Salaries and expenses	188,000	188,000	188,000	---	---
	Total, Executive Office of the President	3,618,000	3,193,640	3,193,640	-424,360	---
	DEPARTMENT OF AGRICULTURE					
97-168	Office of the Secretary	284,000	284,000	284,000	---	---
97-168	Departmental administration	550,000	550,000	550,000	---	---
97-168	Office of the Inspector General	693,000	693,000	693,000	---	---
97-168	(Transfer from food stamp program)	(385,000)	(385,000)	(385,000)	---	---
97-168	Office of the General Counsel	441,000	441,000	441,000	---	---
97-168	World Agricultural Outlook Board	69,000	69,000	69,000	---	---
97-168	Foreign Agricultural Service	542,000	542,000	542,000	---	---
	Agricultural Stabilization and Conservation Service:					
97-168	Salaries and expenses	1,077,000	1,077,000	1,077,000	---	---
97-168	(Transfer from Commodity Credit Corporation)	(5,681,000)	(5,681,000)	(5,681,000)	---	---
	Rural Electrification Administration:					
97-168	Salaries and expenses	600,000	600,000	600,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Farmers Home Administration:					
97-168	Salaries and expenses	5,092,000	5,092,000	5,092,000	---	---
	Soil Conservation Service:					
97-168	Conservation operations (by transfer)	(7,849,000)	(7,849,000)	(7,849,000)	---	---
97-168	River basin surveys and investigations (by transfer)	(618,000)	(618,000)	(618,000)	---	---
97-168	Watershed planning (by transfer)	(355,000)	(355,000)	(355,000)	---	---
---	Watershed and flood prevention operations	---	2,000,000	2,000,000	+2,000,000	---
---	Resource conservation and development	---	500,000	500,000	+500,000	---
97-168	Animal and Plant Health Inspection Service	4,585,000	4,585,000	4,585,000	---	---
	Agricultural Marketing Service:					
97-168	Marketing services	800,000	800,000	800,000	---	---
97-168	Funds for strengthening markets, income and supply (sec. 32) (increase in limitation)	(190,000)	(190,000)	(190,000)	---	---
	Food Safety and Inspection Service:					
97-168	Salaries and expenses	10,022,000	10,022,000	10,022,000	---	---
	Packers and Stockyards Administration:					
97-168	Salaries and expenses	377,000	377,000	377,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Forest Service:					
97-168	Forest research	1,753,000	1,753,000	1,753,000	---	---
97-168	State and private forestry	486,000	486,000	486,000	---	---
97-168	National forest system	16,813,000	18,813,000	16,813,000	---	-2,000,000
97-168	Construction and land acquisition	3,598,000	3,598,000	3,598,000	---	---
	Total, Forest Service	22,650,000	24,650,000	22,650,000	---	-2,000,000
	Total, Department of Agriculture	47,782,000	52,282,000	50,282,000	+2,500,000	-2,000,000
	(By transfer)	(9,207,000)	(9,207,000)	(9,207,000)	---	---
	(Transfer from Commodity Credit Corporation)	(5,681,000)	(5,681,000)	(5,681,000)	---	---
	(Increase in limitation)	(190,000)	(190,000)	(190,000)	---	---
	DEPARTMENT OF COMMERCE					
	General Administration:					
97-168	Salaries and expenses (by transfer)	(1,467,000)	(1,467,000)	(1,467,000)	---	---
	Bureau of the Census:					
97-168	Salaries and expenses (by transfer)	(2,200,000)	(2,200,000)	(2,200,000)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Economic and Statistical Analysis:					
97-168	Salaries and expenses (by transfer)	(1,295,000)	(1,295,000)	(1,295,000)	---	---
	National Oceanic and Atmospheric Administration:					
---	Operations, research, and facilities	---	20,000,000	21,294,000	+21,294,000	+1,294,000
	Patent and Trademark Office:					
97-168	Salaries and expenses	3,874,000	3,874,000	3,874,000	---	---
	Total, Department of Commerce	3,874,000	23,874,000	25,168,000	+21,294,000	+1,294,000
	(By transfer)	(4,962,000)	(4,962,000)	(4,962,000)	---	---
	DEPARTMENT OF DEFENSE--MILITARY					
	MILITARY PERSONNEL					
97-168	Military personnel, Army	1,476,573,000	1,476,573,000	1,476,573,000	---	---
97-168	Military personnel, Navy	1,073,144,000	1,073,144,000	1,073,144,000	---	---
97-168	Military personnel, Marine Corps	316,634,000	316,634,000	316,634,000	---	---
97-168	Military personnel, Air Force	1,244,286,000	1,202,558,000	1,198,858,000	-45,428,000	-3,700,000
97-168	Reserve personnel, Army	104,800,000	104,800,000	104,800,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
97-168	Reserve personnel, Navy	28,230,000	28,230,000	28,230,000	---	---
97-168	Reserve personnel, Marine Corps	12,880,000	12,880,000	12,880,000	---	---
97-168	Reserve personnel, Air Force	32,403,000	32,403,000	32,403,000	---	---
97-168	National Guard personnel, Army	162,300,000	162,300,000	162,300,000	---	---
97-168	National Guard personnel, Air Force	54,033,000	54,033,000	54,033,000	---	---
	Total, Military Personnel	4,505,283,000	4,463,555,000	4,459,855,000	-45,428,000	-3,700,000
	OPERATION AND MAINTENANCE					
97-168	Operation and maintenance, Army	245,000,000	234,500,000	125,500,000	-119,500,000	-109,000,000
97-168	Operation and maintenance, Navy	238,400,000	238,400,000	238,400,000	---	---
97-168	Operation and maintenance, Marine Corps	12,700,000	12,700,000	12,700,000	---	---
97-168	Operation and maintenance, Air Force	162,500,000	67,300,000	126,400,000	-36,100,000	+59,100,000
---	(Transfer from other accounts)	---	(95,200,000)	(36,100,000)	(+36,100,000)	(-59,100,000)
97-168	Operation and maintenance, Defense agencies	145,800,000	144,800,000	144,800,000	-1,000,000	---
97-168	Operation and maintenance, Army Reserve	11,611,000	11,211,000	11,211,000	-400,000	---
97-168	Operation and maintenance, Navy Reserve	3,247,000	3,247,000	3,247,000	---	---
97-168	Operation and maintenance, Marine Corps Reserve	145,000	145,000	145,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
97-168	Operation and maintenance, Air Force Reserve	9,500,000	9,500,000	9,500,000	---	---
97-168	Operation and maintenance, Army National Guard	20,947,000	20,247,000	20,247,000	-700,000	---
97-168	Operation and maintenance, Air National Guard	23,400,000	23,400,000	23,400,000	---	---
97-168	National Board for the Promotion of Rifle Practice, Army	16,000	16,000	16,000	---	---
97-168	Court of Military Appeals, Defense	93,000	93,000	93,000	---	---
	Total, Operation and Maintenance	873,359,000	765,559,000	715,659,000	-157,700,000	-49,900,000
	(Transfer from other accounts)	---	(95,200,000)	(36,100,000)	(+36,100,000)	(-59,100,000)
	FAMILY HOUSING, DEFENSE					
97-168	Family housing, Defense	15,743,000	9,800,000	9,800,000	-5,943,000	---
	Total, Department of Defense--Military	5,394,385,000	5,238,914,000	5,185,314,000	-209,071,000	-53,600,000
	(Transfer from other accounts)	---	(95,200,000)	(36,100,000)	(+36,100,000)	(-59,100,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	DEPARTMENT OF DEFENSE--CIVIL					
	DEPARTMENT OF THE ARMY					
	CORPS OF ENGINEERS - CIVIL					
---	Construction, general	---	13,000,000	13,000,000	+13,000,000	---
---	Operation and maintenance, general	---	17,000,000	17,000,000	+17,000,000	---
97-168	(By transfer)	(17,000,000)	---	---	(-17,000,000)	---
---	General expenses	---	5,000,000	5,000,000	+5,000,000	---
97-168	(By transfer)	(5,000,000)	---	---	(-5,000,000)	---
	Total, Corps of Engineers, Civil	---	35,000,000	35,000,000	+35,000,000	---
	(By transfer)	(22,000,000)	---	---	(-22,000,000)	---
	CEMETERIAL EXPENSES, ARMY					
97-168	Salaries and expenses	79,000	79,000	79,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	SOLDIERS' AND AIRMEN'S HOME					
97-168	Operation and maintenance	753,000	753,000	753,000	---	---
	Total, Department of Defense--Civil	832,000	35,832,000	35,832,000	+35,000,000	---
	DEPARTMENT OF EDUCATION					
	Departmental Management:					
97-168	Salaries and expenses	4,676,000	4,676,000	4,676,000	---	---
	Office of the Inspector General:					
97-168	Salaries and expenses	559,000	559,000	559,000	---	---
	Total, Department of Education	5,235,000	5,235,000	5,235,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	DEPARTMENT OF HEALTH AND HUMAN SERVICES					
	FOOD AND DRUG ADMINISTRATION					
97-168	Salaries and expenses	10,300,000	10,300,000	10,300,000	---	---
	HEALTH SERVICES ADMINISTRATION					
97-168	Indian health services	6,600,000	18,160,000	16,250,000	+9,650,000	-1,910,000
97-185	(By transfer)	(11,560,000)	---	---	(-11,560,000)	---
	CENTERS FOR DISEASE CONTROL					
97-168	Preventive health services	4,832,000	4,832,000	4,832,000	---	---
97-168	(By transfer)	(2,300,000)	(2,300,000)	(2,300,000)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	NATIONAL INSTITUTES OF HEALTH					
97-168	National Library of Medicine	633,000	633,000	633,000	---	---
97-168	Office of the Director	1,056,000	1,056,000	1,056,000	---	---
	Total, National Institutes of Health	1,689,000	1,689,000	1,689,000	---	---
	ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH ADMINISTRATION					
97-168	Saint Elizabeths Hospital	1,000,000	1,000,000	1,000,000	---	---
97-168	(By transfer)	(3,454,000)	(3,454,000)	(3,454,000)	---	---
	ASSISTANT SECRETARY FOR HEALTH					
97-168	Salaries and expenses	2,858,000	2,858,000	2,858,000	---	---
	HEALTH CARE FINANCING ADMINISTRATION					
97-168	Program management	3,260,000	3,260,000	3,260,000	---	---
97-168	(Limitation on trust fund transfer)	(4,800,000)	(4,800,000)	(4,800,000)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	SOCIAL SECURITY ADMINISTRATION					
97-168	Assistance payments program	1,600,000	1,600,000	1,600,000	---	---
97-168	Special benefits for disabled coal miners	300,000	300,000	300,000	---	---
97-168	Supplemental security income program	20,711,000	20,711,000	20,711,000	---	---
97-168	Refugee assistance	123,000	123,000	123,000	---	---
97-168	Limitation on administrative expenses	(71,100,000)	(71,100,000)	(71,100,000)	---	---
	Total, Social Security Administration	22,734,000	22,734,000	22,734,000	---	---
	(Increase in limitation)	(71,100,000)	(71,100,000)	(71,100,000)	---	---
	ASSISTANT SECRETARY FOR HUMAN DEVELOPMENT SERVICES					
97-168	Human development services	2,497,000	2,497,000	2,497,000	---	---
	DEPARTMENTAL MANAGEMENT					
97-168	General Departmental management	6,473,000	6,473,000	6,473,000	---	---
97-168	Office of the Inspector General	1,559,000	1,559,000	1,559,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
97-168	Office for Civil Rights	397,000	397,000	397,000	---	---
97-168	Office of Consumer Affairs	88,000	88,000	88,000	---	---
	Total, Departmental Management	8,517,000	8,517,000	8,517,000	---	---
	Total, Department of Health and Human Services	64,287,000	75,847,000	73,937,000	+9,650,000	-1,910,000
	(Increase in limitation)	(71,100,000)	(71,100,000)	(71,100,000)	---	---
	DEPARTMENT OF THE INTERIOR					
	BUREAU OF LAND MANAGEMENT					
97-168	Management of lands and resources	3,728,000	3,728,000	3,728,000	---	---
	UNITED STATES FISH AND WILDLIFE SERVICE					
97-168	Resource management	2,400,000	4,572,000	3,400,000	+1,000,000	-1,172,000
97-168	(By transfer)	(1,000,000)	---	---	(-1,000,000)	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	NATIONAL PARK SERVICE					
97-168	Operation of the national park system	6,446,000	6,446,000	6,446,000	---	---
97-168	National recreation and preservation	235,000	235,000	235,000	---	---
97-168	John F. Kennedy Center for the Performing Arts	70,000	70,000	70,000	---	---
	Total, National Park Service	6,751,000	6,751,000	6,751,000	---	---
	GEOLOGICAL SURVEY					
97-168	Surveys, investigations, and research	7,042,000	7,042,000	7,042,000	---	---
	BUREAU OF INDIAN AFFAIRS					
97-168	Operation of Indian programs	8,252,000	8,252,000	8,252,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	OFFICE OF THE SOLICITOR AND OFFICE OF THE SECRETARY					
97-168	Office of the Solicitor: Salaries and expenses.....	150,000	150,000	150,000	---	---
97-168	Office of the Secretary: Departmental Management.....	775,000	775,000	775,000	---	---
	Total, Office of the Solicitor and Office of the Secretary.....	925,000	925,000	925,000	---	---
	Total, Department of the Interior.....	29,098,000	31,270,000	30,098,000	+1,000,000	-1,172,000
	(By transfer).....	(1,000,000)	---	---	(-1,000,000)	---
	DEPARTMENT OF JUSTICE					
	GENERAL ADMINISTRATION					
97-168	Salaries and expenses.....	1,041,000	1,041,000	1,041,000	---	---
	UNITED STATES PAROLE COMMISSION					
97-168	Salaries and expenses.....	206,000	206,000	206,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	LEGAL ACTIVITIES					
97-168	Salaries and expenses, general legal activities	5,022,000	5,022,000	5,022,000	---	---
97-168	Salaries and expenses, Foreign Claims Settlement Commission	29,000	29,000	29,000	---	---
97-168	Salaries and expenses, Antitrust Division	1,020,000	---	---	-1,020,000	---
97-168	Salaries and expenses, United States attorneys and marshals	12,167,000	12,167,000	12,167,000	---	---
97-168	Salaries and expenses, Community Relations Service	227,000	227,000	227,000	---	---
	Total, Legal Activities	18,465,000	17,445,000	17,445,000	-1,020,000	---
	FEDERAL BUREAU OF INVESTIGATION					
97-168	Salaries and expenses	23,000,000	23,000,000	23,000,000	---	---
	IMMIGRATION AND NATURALIZATION SERVICE					
97-168	Salaries and expenses	12,000,000	12,000,000	12,000,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	DRUG ENFORCEMENT ADMINISTRATION					
97-168	Salaries and expenses	6,000,000	6,000,000	6,000,000	---	---
	FEDERAL PRISON SYSTEM					
97-168	Salaries and expenses	9,000,000	6,700,000	6,700,000	-2,300,000	---
	OFFICE OF JUSTICE ASSISTANCE, RESEARCH AND STATISTICS					
97-168	Research and statistics (by transfer)	(232,000)	(232,000)	(232,000)	---	---
	Total, Department of Justice	69,712,000	66,392,000	66,392,000	-3,320,000	---
	(By transfer)	(232,000)	(232,000)	(232,000)	---	---
	DEPARTMENT OF LABOR					
	EMPLOYMENT AND TRAINING ADMINISTRATION					
97-168	Program administration (by transfer)	(4,847,000)	(4,847,000)	(4,847,000)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	LABOR-MANAGEMENT SERVICES ADMINISTRATION					
97-168	Salaries and expenses (by transfer).....	(1,710,000)	(1,710,000)	(1,710,000)	---	---
	EMPLOYMENT STANDARDS ADMINISTRATION					
97-168	Salaries and expenses (by transfer).....	(4,974,000)	(4,974,000)	(4,974,000)	---	---
	OCCUPATIONAL SAFETY AND HEALTH ADMINISTRATION					
97-168	Salaries and expenses (by transfer).....	(2,927,000)	(2,927,000)	(2,927,000)	---	---
	BUREAU OF LABOR STATISTICS					
97-168	Salaries and expenses (by transfer).....	(3,498,000)	(3,498,000)	(3,498,000)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	DEPARTMENTAL MANAGEMENT					
97-168	Salaries and expenses (by transfer)	(3,377,000)	(3,377,000)	(3,377,000)	---	---
	Total, Department of Labor (by transfer)	(21,333,000)	(21,333,000)	(21,333,000)	---	---
	DEPARTMENT OF STATE					
	ADMINISTRATION OF FOREIGN AFFAIRS					
97-168	Salaries and expenses	22,078,000	22,078,000	22,078,000	---	---
	DEPARTMENT OF TRANSPORTATION					
	FEDERAL HIGHWAY ADMINISTRATION					
97-168	Limitation on general operating expenses (increase in limitation)	(2,829,000)	(2,500,000)	(2,500,000)	(-329,000)	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	FEDERAL RAILROAD ADMINISTRATION					
97-168	Office of the administrator	240,000	200,000	200,000	-40,000	---
	URBAN MASS TRANSPORTATION ADMINISTRATION					
97-168	Administrative expenses	500,000	500,000	500,000	---	---
	FEDERAL AVIATION ADMINISTRATION					
97-168	Operations	83,794,000	83,794,000	83,794,000	---	---
97-168	Operation and maintenance, Metropolitan Washington airports	456,000	456,000	456,000	---	---
	Total, Federal Aviation Administration	84,250,000	84,250,000	84,250,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	COAST GUARD					
97-168	Operating expenses	78,100,000	78,100,000	64,100,000	-14,000,000	-14,000,000
---	(By transfer)	---	(14,000,000)	(14,000,000)	(+14,000,000)	---
97-168	Reserve training	1,500,000	2,000,000	2,000,000	+500,000	---
---	(By transfer)	---	(868,000)	(868,000)	(+868,000)	---
	Total, Coast Guard	79,600,000	80,100,000	66,100,000	-13,500,000	-14,000,000
	SAINT LAWRENCE SEAWAY DEVELOPMENT CORPORATION					
97-168	Limitation on administrative expenses (increase in limitation)	(38,000)	(38,000)	(38,000)	---	---
	OFFICE OF THE INSPECTOR GENERAL					
97-168	Salaries and expenses	500,000	445,000	445,000	-55,000	---
97-168	(By transfer)	(155,000)	(155,000)	(155,000)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	RESEARCH AND SPECIAL PROGRAMS ADMINISTRATION					
97-168	Research and special programs (by transfer).....	(218,000)	---	---	(-218,000)	---
	OFFICE OF THE SECRETARY					
97-168	Salaries and expenses.....	1,385,000	700,000	700,000	-685,000	---
	Total, Department of Transportation.....	166,475,000	166,195,000	152,195,000	-14,280,000	-14,000,000
	(By transfer).....	(373,000)	(15,023,000)	(15,023,000)	(+14,650,000)	---
	(Increase in limitations).....	(2,867,000)	(2,538,000)	(2,538,000)	(-329,000)	---
	DEPARTMENT OF THE TREASURY					
	Office of the Secretary:					
97-168	Salaries and expenses.....	1,766,000	1,766,000	1,766,000	---	---
97-168	International affairs.....	992,000	992,000	992,000	---	---
	Office of Revenue Sharing:					
97-168	Salaries and expenses.....	181,000	61,000	61,000	-120,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Federal Law Enforcement Training Center:					
97-168	Salaries and expenses	255,000	255,000	255,000	---	---
	Bureau of Government Financial Operations:					
97-168	Salaries and expenses	2,588,000	2,588,000	2,588,000	---	---
97-168	Chrysler Corporation Loan Guarantee Program	9,000	---	---	-9,000	---
	Bureau of Alcohol, Tobacco and Firearms:					
97-168	Salaries and expenses	2,685,000	2,685,000	2,685,000	---	---
	United States Customs Service:					
97-168	Salaries and expenses	18,565,000	18,565,000	18,565,000	---	---
	Bureau of the Mint:					
97-168	Salaries and expenses	3,386,000	3,386,000	3,386,000	---	---
	Bureau of the Public Debt:					
97-168	Administering the public debt	1,594,000	1,594,000	1,594,000	---	---
	Internal Revenue Service:					
97-168	Salaries and expenses	8,068,000	8,068,000	8,068,000	---	---
97-168	Taxpayer service and returns processing	25,222,000	25,222,000	25,222,000	---	---
97-168	Examination and appeals	34,846,000	34,846,000	34,846,000	---	---
97-168	Investigation and collections	23,117,000	23,117,000	23,117,000	---	---
	Total, Internal Revenue Service	91,253,000	91,253,000	91,253,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	United States Secret Service:					
97-168	Salaries and expenses	5,855,000	5,855,000	5,855,000	---	---
	Total, Department of the Treasury	129,129,000	129,000,000	129,000,000	-129,000	---
	NATIONAL AERONAUTICS AND SPACE ADMINISTRATION					
97-168	Research and program management	31,050,000	80,000,000	80,000,000	+48,950,000	---
	VETERANS ADMINISTRATION					
97-168	Medical care	97,308,000	147,308,000	147,308,000	+50,000,000	---
97-168	(By transfer)	(50,000,000)	---	---	(-50,000,000)	---
97-168	Medical and prosthetic research	4,244,000	4,244,000	4,244,000	---	---
97-168	Medical administration and miscellaneous operating expenses	1,078,000	1,078,000	---	-1,078,000	-1,078,000
97-168	General operating expenses	21,925,000	21,925,000	21,925,000	---	---
97-168	Construction, minor projects	579,000	---	---	-579,000	---
	Total, Veterans Administration	125,134,000	174,555,000	173,477,000	+48,343,000	-1,078,000
	(By transfer)	(50,000,000)	---	---	(-50,000,000)	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	OTHER INDEPENDENT AGENCIES					
	ACTION:					
97-168	Operating expenses, domestic programs	952,000	952,000	952,000	---	---
	Administrative Conference of the United States:					
97-168	Salaries and expenses	52,000	52,000	52,000	---	---
	Advisory Council on Historic Preservation:					
---	Salaries and expenses	---	25,000	25,000	+25,000	---
	Civil Aeronautics Board:					
97-168	Salaries and expenses	766,000	700,000	---	-766,000	-700,000
	Commission of Fine Arts:					
97-168	Salaries and expenses	8,000	12,000	12,000	+4,000	---
	Committee for Purchase from the Blind and other Severely Handicapped:					
97-168	Salaries and expenses	19,000	19,000	19,000	---	---
97-168	Commodity Futures Trading Commission	888,000	788,000	788,000	-100,000	---
	Consumer Product Safety Commission:					
97-168	Salaries and expenses	675,000	500,000	500,000	-175,000	---
	Equal Employment Opportunity Commission:					
97-168	Salaries and expenses	4,850,000	4,850,000	4,850,000	---	---

TITLE III

GENERAL PROVISIONS

Title III of the bill contains general provisions.

Section 301 carries the usual prohibition against the obligation of funds provided in the bill beyond the current fiscal year as follows:

Sec. 301. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein.

Section 302 is a routine provision associated with the many pay increase appropriations contained in the bill which will, when added to the amounts provided in regular appropriation acts, increase the total approved to an amount authorized either for direct accounts or limitations as follows:

Sec. 302. Except where specifically increased or decreased elsewhere in this Act, the restrictions contained within appropriations, or provisions affecting appropriations or other funds, available during the fiscal year 1982, limiting the amounts which may be expended for personal services, or for purposes involving personal services, or amounts which may be transferred between appropriations or authorizations available for or involving such services, are hereby increased to the extent necessary to meet increased pay costs authorized by or pursuant to law.

The House passed bill contained a general provision numbered 303 which restricts the amount of outside earned income for a Member of Congress to no more than 30 percent of a Member's aggregate salary. Consistent with repeated action by the Senate this year, the Committee recommends deletion of this provision.

The Committee is concerned that recent reductions in force, as well as those contemplated in the near future, anticipate congressional action on Department of Energy's 1982 budget request and the pending reorganization proposal for the Department. Funds were provided to the Department of Energy in the fiscal year 1982 appropriation bills for Energy and Water Development and the Department of the Interior and Related Agencies in expectation that certain activities would be carried out. However, the execution of these activities has been hampered by the nearly continuous reductions in force, downgradings, and personnel reassignments which have occurred during the past year. A table is provided below comparing employment levels in the spring of 1981 with the present levels for selected programs in the Department.

	Spring 1981	Summer 1982
Conservation and renewables	681	482
Fossil energy	1,465	1,128
Economic Regulatory Administration	1,441	608
Energy Information Administration	724	559
Management and administration	1,614	1,518

The Committee encourages efficiency and economy in the operation of Federal programs. As the General Accounting Office's July 19, 1982, report on staffing of conservation and renewable energy programs points out, however, personnel reductions which leave inadequate staff levels or which require excessive reliance on expensive contract personnel to executive programmatic requirements, are not efficient.

Questioning of departmental officials during Committee hearings in the spring and followup meetings have not been successful in persuading these officials to postpone a reduction in force in the fossil energy program planned for August 6, 1982. Nor was a June 24, 1982, letter to the Secretary of Energy from the chairmen and ranking minority members of the House and Senate Appropriations Subcommittees on the Department of the Interior and Related Agencies successful in this endeavor. The House subsequently included language in its version of this supplemental appropriations bill to prohibit the expenditure of funds by the Department to conduct a reduction in force. The Department's response to this clear statement of congressional intent has been to proceed with plans to conduct the scheduled personnel reduction.

In view of the Department's refusal to honor the stated intent of the Congress in the fiscal year 1982 appropriation bills, and, more recently, House-passed language in this supplemental appropriations bill, the Committee has included a new section numbered 303 in the bill which requires the Department of Energy to maintain certain minimum employment levels for certain programs as indicated. By referencing the Impoundment Control Act of 1974, the Committee maintains the flexibility for the Congress to reduce funding in support of employment levels upon the advice of the administration as expressed in a rescission or deferral message.

COMPLIANCE WITH PARAGRAPH 7 RULE XVI, STANDING RULES OF THE SENATE

Paragraph 7 of rule XVI requires that Committee reports on general appropriations bills identify each Committee amendment to the House bill "which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session."

The following items are identified pursuant to this requirement.

Title I, Chapter VI, Bilateral Economic Assistance, Economic Support Fund, Caribbean Basin Initiative, $355,000,000, to remain available until March 31, 1983, to carry out Chapter 4 of Part II of the Foreign Assistance Act of 1961.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Farm Credit Administration:					
97-206	Limitation on administrative expenses (increase in limitation)	(259,000)	(259,000)	(259,000)	---	---
	Federal Communications Commission:					
97-168	Salaries and expenses	3,124,000	3,124,000	3,000,000	-124,000	-124,000
	Federal Election Commission:					
97-168	Salaries and expenses	184,000	184,000	184,000	---	---
	Federal Emergency Management Agency:					
97-168	Salaries and expenses (by transfer)	(2,084,000)	(2,084,000)	(2,084,000)	---	---
	Federal Home Loan Bank Board:					
	Federal Home Loan Bank Board:					
97-168	(Increase in limitation on administrative expenses)	(630,000)	(400,000)	(400,000)	(-230,000)	---
97-168	(Increase in limitation on nonadministrative expenses)	(800,000)	(300,000)	(300,000)	(-500,000)	---
	Federal Savings and Loan Insurance Corporation					
97-168	(Increase in limitation on administrative expenses)	(30,000)	(30,000)	(30,000)	---	---
	Federal Labor Relations Authority:					
97-168	Salaries and expenses	645,000	645,000	645,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Federal Maritime Commission:					
97-168	Salaries and expenses	273,000	273,000	273,000	---	---
	Federal Mine Safety and Health Review Commission:					
97-168	Salaries and expenses	225,000	225,000	225,000	---	---
	General Services Administration:					
	Federal Buildings Fund:					
	Limitations on availability of revenue (increase in limitations):					
97-168	Program direction	(3,022,000)	(3,022,000)	(3,022,000)	---	---
97-168	Federal Supply Service: operating expenses	4,088,000	4,088,000	4,088,000	---	---
	Transportation and Public Utilities Service:					
97-168	Operating expenses	611,000	611,000	611,000	---	---
	National Archives and Records Service: Operating					
97-168	expenses	1,681,000	1,681,000	1,681,000	---	---
	Automated Data and Telecommunications Service:					
97-168	Operating expenses	488,000	488,000	488,000	---	---
	Federal property resources service:					
97-168	Operating expenses	578,000	578,000	578,000	---	---
97-168	(By transfer)	(501,000)	(501,000)	(501,000)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	General management and administration: Salaries					
97-168	and expenses	4,994,000	4,994,000	4,994,000	---	---
97-168	Office of Inspector General	677,000	677,000	677,000	---	---
97-168	Consumer Information Center	29,000	---	---	-29,000	---
	Holocaust Memorial Council:					
---	Salaries and expenses	---	17,000	17,000	+17,000	---
	Intellisence Community Staff:					
97-168	Intellisence community staff	632,000	632,000	632,000	---	---
	Intersovernmental Asencies					
	Advisory Commission on Intersovernmental Relations:					
97-168	Salaries and expenses	82,000	82,000	82,000	---	---
	International Communication Asency:					
97-168	Salaries and expenses	7,115,000	7,115,000	---	-7,115,000	-7,115,000
	(By transfer)	---	---	(7,115,000)	(+7,115,000)	(+7,115,000)
	International Trade Commission:					
97-125	Salaries and expenses	603,000	603,000	603,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −) Budget estimates	Senate committee recommendation compared with (+ or −) House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Merit Systems Protection Board:					
97-168	Salaries and expenses	326,000	326,000	326,000	---	---
97-168	Office of the Special Counsel	104,000	104,000	104,000	---	---
	Total, Merit Systems Protection Board	430,000	430,000	430,000	---	---
	National Capital Planning Commission:					
97-168	Salaries and expenses	106,000	106,000	106,000	---	---
	National Foundation on the Arts and the Humanities:					
	National endowment for the arts: Salaries and					
97-168	expenses	170,000	250,000	170,000	---	-80,000
	National Labor Relations Board:					
97-168	Salaries and expenses	2,400,000	2,400,000	2,400,000	---	---
	National Science Foundation:					
97-168	Research and related activities	1,900,000	1,900,000	1,900,000	---	---
	National Transportation Safety Board:					
97-168	Salaries and expenses	580,000	580,000	580,000	---	---
	Nuclear Regulatory Commission:					
97-168	Salaries and expenses	3,344,000	---	---	-3,344,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Office of Personnel Management:					
97-168	Salaries and expenses	3,312,000	3,312,000	3,312,000	---	---
97-168	Salaries and expenses (by transfer from trust funds)	(803,000)	(803,000)	(803,000)	---	---
	Pennsylvania Avenue Development Corporation:					
97-168	Salaries and expenses	48,000	48,000	48,000	---	---
	Railroad Retirement Board:					
97-168	Limitation on administration (increase in administration)	(661,000)	(661,000)	(661,000)	---	---
	Selective Service System:					
97-168	Salaries and expenses	938,000	938,000	938,000	---	---
	Smithsonian Institution:					
97-168	Salaries and expenses	2,300,000	2,700,000	2,700,000	+400,000	---
---	National Gallery of Art: Salaries and expenses	---	300,000	300,000	+300,000	---
---	Woodrow Wilson International Center for Scholars: Salaries and expenses	---	25,000	25,000	+25,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL—Continued

TITLE II—INCREASED PAY COSTS—Continued

[Amounts in dollars]

House Doc.	Item	Budget estimates	House bill	Senate committee recommendation	Senate committee recommendation compared with (+ or −)	
					Budget estimates	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
	UNITED STATES TAX COURT					
97-125	Salaries and expenses	381,000	381,000	381,000	---	---
	TITLE II - INCREASED PAY COSTS					
	TOTAL - New budget (obligational) authority	6,204,873,000	6,187,225,640	6,107,184,640	-97,688,360	-80,041,000
	(By transfer)	(129,006,000)	(164,846,000)	(112,861,000)	(-16,145,000)	(-51,985,000)
	(Increase in limitations)	(79,559,000)	(78,500,000)	(78,500,000)	(-1,059,000)	---
	(Trust fund transfer)	(5,603,000)	(5,603,000)	(5,603,000)	---	---
	(Transfer from Commodity Credit Corporation)	(5,681,000)	(5,681,000)	(5,681,000)	---	---

Title I, Chapter XII, Department of Transportation, Federal Aviation Administration, operations, $9,945,000 is to remain available until expended "for reimbursement of expenses incurred by certified air carriers in the security screening of passengers moving in foreign air transportation."

Department of Transportation, Federal Highway Administration, Access Highways to Public Recreation Areas on Certain Lakes, $6,875,000, to remain available until expended.

Department of Transportation, Federal Railroad Administration, Redeemable Preference Shares, $25,000,000, to remain available until September 30, 1983, for expenditure of proceeds from the sale of fund anticipation notes.

Department of the Treasury, Office of the Secretary, Investment in Fund Anticipation Notes, $25,000,000, to remain available until September 30, 1983, for investment in fund anticipation notes.

BUDGETARY IMPACT OF H.R. 6863

PREPARED BY THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93-344

[In millions of dollars]

	Budget authority		Outlays	
	Amount remaining	Amount in bill	Amount remaining	Amount in bill
Comparison of amounts in the bill with the amount remaining under the revised budget resolution for 1982	.....	8,979	.....	7,404
Scoring impact	10,743	[1] 2,001	1,987	[1] 672
Projections of outlays associated with budget authority recommended in the bill:				
1982	.....	.....	.....	7,404
1983	.....	.....	.....	1,304
1984	.....	.....	.....	232
1985	.....	.....	.....	61
1986 and future year	.....	.....	.....	5
Financial assistance to State and local governments for 1982 in the bill	.....	348	.....	113

[1] Adjusted for mandatory amounts in bill already counted in amount remaining under revised budget resolution.